



CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE

Agenda and Reports

for the meeting on

Tuesday, 3 November 2026

at 7.00 pm

in the Colonel Light Room, Adelaide Town Hall

Our Adelaide.
Bold.
Aspirational.
Innovative.

CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE
Meeting Agenda, Tuesday, 3 November 2026, at 7.00 pm

Members – The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith
Councillor Freeman (Chair)
Councillor Martin (Deputy Chair)
Deputy Lord Mayor, Councillor Noon and Councillors Abrahamzadeh, Cabada, Couros, Giles,
Maher, Dr Siebentritt and Snape

Agenda

Item		Pages
1.	Acknowledgement of Country At the opening of the City Planning, Development and Business Affairs Committee meeting, the Chair will state: 'The City of Adelaide acknowledges the Kaurna People of the Adelaide Plains as the Traditional Custodians of the land on which we meet today. We acknowledge and honour their spiritual and cultural stewardship of this Country and recognise their deep and enduring relationship with its lands, waters, the sky, and all living things. We pay our respects to Kaurna Elders past and present and recognise the important role of emerging leaders in sustaining and strengthening culture.'	
2.	Apologies and Leave of Absence Nil	
3.	Confirmation of Minutes - 6/10/2026 That the Minutes of the meeting of the City Planning, Development and Business Affairs held on 6 October 2026, be taken as read and be confirmed as an accurate record of proceedings. View public 6 October 2026 Minutes here .	
4.	Declaration of Conflict of Interest	
5.	Deputations 5.1 Deputation - Stephen Yarwood - Better Questions for a Better CBD: Planning Adelaide's Future	
6.	Workshops 6.1 Sustainability Incentives Scheme (SIS) 2026/27 Review (Progress Update)	4 - 24
7.	Reports for Recommendation to Council 7.1 Adelaide Park Lands Community Land Management Plan - Adelaide Oval Precinct - Consultation Findings	25 - 149
8.	Reports for Noting Nil	
9.	Exclusion of the Public In accordance with sections 90(2), (3) and (7) of the <i>Local Government Act 1999</i> (SA) the City Planning, Development and Business Affairs will consider whether to discuss in confidence the reports contained within section 10 of this Agenda.	150 - 152

10.	Confidential Reports for Recommendation to Council	
10.1	Lease of Star & Market Plaza Car Parks [S90(3) (b), (d)]	153 - 160
11.	Closure	

Sustainability Incentives Scheme (SIS) 2026/27 Review (Progress Update)

Strategic Alignment - Our Environment

Public

Tuesday, 3 November 2026
**City Planning, Development
and Business Affairs
Committee**

Presenter: Sarah Gilmour,
Associate Director, Park Lands,
Policy & Sustainability

PURPOSE OF WORKSHOP

The purpose of this workshop is to provide an update on the review of the Sustainability Incentives Scheme (SIS) being undertaken this financial year and seek feedback to assist the Administration in finalising the review and approach for the 2027/28 grant program.

On 14 April 2026 ([Link 1](#)) Council noted the next programmed review of the Sustainability Grants and Incentives Program Operating Guidelines will be in 2027, which will consider further incentives focused on increasing residential strata building and business uptake.

The SIS has been operating for 12 years and is a key lever for community-led climate action, as set out in the City of Adelaide's Integrated Climate Strategy 2030.

It started in 2014/15 as a program focused on incentivising the uptake of solar technology.

It has evolved over the 12 years to respond to new opportunities to support climate action including those that reduce greenhouse gas emissions, mitigate the impacts of climate change and divert organics from landfill.

Return on investment over the life of the scheme is \$7.80 of private investment for every \$1 of Council funding.

In 2026/27 the Council approved a funding pool of \$238,000 through the Annual Business Plan and Budget.

At the end of Quarter 1, the SIS has invested \$90,776 in 41 projects, with a further \$119,000 pre-committed bringing the scheme close to full allocation.

Administration's approach to undertaking the current review has focused on:

- Improving the customer experience
- Delivering additional value and enabling action through the SIS that would not otherwise occur
- Identifying barriers that residential strata buildings and businesses experience when investing in sustainable solutions and technologies.

Current review insights are summarised as follows:

- Customer Experience – money is not always the barrier to action; it is knowing where to start
- Council Investment – additionality varies by incentive, market maturity
- Leveraging Funds – partnerships can multiply support where barriers are high
- Strata Insights – strata governance, timing and decision making are barriers, not technology
- Business Insights (organics diversion) – businesses require more than rebates to change how they operate.

Administration commissioned an economic assessment of the SIS as part of the review process. Key outcomes arising from the assessment are summarised in the following table.

Outcome	Explanation
Overall, the SIS is delivering value through strong applicant co-investment and measurable sustainability outcomes.	SIS-supported projects involve significant private and community investment in sustainability improvements alongside Council funding.
The scheme is likely generating uptake or additional investment that would otherwise not have occurred ('additionality')	The central estimate of additionality is 49.5% and is indicative based on other studies. Technologies and markets have evolved over the lifetime of the scheme, so the influence of SIS support is likely to differ between incentives and over time due to market maturity and barriers to investment.
Whole-of-building approaches provide the strongest energy-saving outcomes.	They are likely to have higher additionality because they address barriers associated with complex building retrofits.
Solar PV has been the dominant driver of measurable emissions outcomes over the lifetime of the scheme.	Its additionality may now be lower than the central estimate because solar PV is a mature technology with low barriers to adoption.
Enabling incentives should not be judged only on direct, standalone outcomes.	Energy storage and switchboard upgrades are important enabling measures for broader electrification and renewable energy uptake, and they do not have standalone cost-effectiveness measures.
Future scheme design should be more evidence-led and targeted.	Council could improve value for money by prioritising incentives with strong demonstrated outcomes and clarifying the role of enabling incentives and improving data collection on applicant outcomes and what participants would have done without SIS support.

Considerations to inform the workshop discussion include whether the future SIS program design:

- Maintain the current broad range of specified incentives - regardless of emissions reduction, outcome, direct cost-effectiveness or additionality
- Redesign to support key objectives – such as emissions reductions; proposals assessed on merit against criteria; a single competitive 'grant round'
- Narrow focus to higher-cost, whole-of-building incentives - larger projects, fewer applicants, greater additionality; requires more case management support
- Narrow focus to lower-cost incentives - smaller rebates, more applicants, lower additionality and sustainability outcomes, simplified administration
- Invest in specific outcome(s) - such as electrification, reduced energy use
- Invest in specific audience(s) – such as residential strata, commercial building owners
- Target highest additionality opportunities - those with higher barriers to adoption and low market maturity
- Explore a different pathway for food organics - future council-led organics rollout for food businesses.

A final report and recommendations will be presented to Council in May 2027 to enable implementation of the SIS for the 2027/28 financial year, subject to annual business plan and budget deliberations for 2027/28.

KEY QUESTIONS

In relation to the 2026/2027 SIS Review, Administration seeks feedback from Council Members as follows:

- What are Council Members' views on how the market maturity of technologies and barriers to adoption should inform our approach to scheme design recommendations?
- What are Council Members' views on the SIS serving households, strata and business through one scheme, compared with more tailored support for each group?

- END OF REPORT -

Our Environment

Sustainability Incentives Scheme (SIS) 2026/27 Review: Progress Update

To provide an update on the review of the SIS and seek feedback to assist the Administration in finalising the review to inform the 2027/28 grant scheme

Park Lands Policy and Sustainability

Christina Belperio, Acting Manager Low Carbon & Circular Economy

Sarah Gilmour, Associate Director Park Lands Policy & Sustainability

Ilia Houridis, Director City Shaping

Key Messages



- On 14 April 2026 Council noted the next programmed review of the Sustainability Grants and Incentives Program Operating Guidelines will be in 2027.
- **Council requested that the review consider further incentives focused on increasing residential strata building and business uptake.**
- The purpose of the workshop is to provide an update on the review of the SIS and seek feedback to assist the Administration in finalising the review.
- A final report and recommendations are proposed to be presented to Council in May 2027 to enable implementation for the 2027/28 financial year, subject to annual business plan and budget deliberations for 2027/28.

Key Questions

KEY QUESTION

What are Council Members' views on how the market maturity of technologies and barriers to adoption should inform our approach to scheme design recommendations?

KEY QUESTION

What are Council Members' views on the SIS serving households, strata and business through one scheme, compared with more tailored support for each group?

Outline of Workshop



1. City of Adelaide: A Climate Leading Capital
2. The SIS at a Glance
3. 2026/27 SIS Review Summary
4. Economic Assessment
5. Review Insights to Date
6. Considerations for the Future of SIS
7. Key Questions
8. Next Steps
9. Additional Information

1. City of Adelaide: A Climate-Leading Capital



THE SIS TO DATE

1,100

rebates approved

\$2.2M

Council funding

\$21.2M

total project investment

\$7.80

private investment
per \$1 of Council
funding

OUR TRACK RECORD

+50%

population since 2007*

-25%

community emissions, 2007–2023

WHY NOW

COP31

November 2026, Australia
leading the negotiations

LEAD

Our chance to keep leading

23,180 tCO2e emissions reduction

City of Adelaide
Strategic targets



**50% emissions
reduction by 2030**

Integrated Climate
Strategy 2030



**Net zero ambition
by 2035**

Integrated Climate
Strategy 2030



**Grow the
population to
50,000 by 2036**

Strategic Plan 2024-2028



Estimated Resident Population (ERP) | City of Adelaide | Community profile

2. The SIS at a Glance

Sustainability Grants and Incentives Program Operating Guidelines state:

The objectives of the Sustainability Incentives Scheme are:

- **Carbon emissions reduction and increase climate resilience** – support an overall reduction of carbon emissions, drive electrification, and increase climate adaption and resilience across the city.
- **Growing renewables** – increase smart utilisation and storage of renewable electricity during peak supply periods.
- **Support the economy** to divert waste, including food waste, from landfill, become more circular and increase resource recovery.
- **Equity, access, and affordability** – accelerate uptake of sustainable technologies, practices, and initiatives in an equitable and financially responsive way.
- **Minimal administrative burden** – ensuring incentives are relatively simple to assess and provide a transparent application process.

2. The SIS at a Glance



WHO WE SERVE

Residents

Strata and body corporates

Businesses / building owners

Non-profits and community groups

WHAT WE WANT TO ACHIEVE

Lower emissions

Renewables and storage

Climate resilience

Circular economy

WHAT WE OFFER: 18 INCENTIVES

Smart and green energy

Active transport

Resource recovery

Climate ready buildings

Whole-of-building approach

ANNUAL BUDGET

\$216,275

2026/27 Budget - record uptake in Q1 of FY 26/27

3. 2026/27 SIS Review Summary

OBJECTIVE

COMPLETED

IN PROGRESS

Improve customer experience



Five Terms & Condition documents consolidated and simplified; FAQ and enquiry form added to the City of Adelaide website; customer experience (CX) survey

New web resources, how-to guides and factsheets in development in conjunction with new CoA website launch in November 2026; address CX survey findings

Assess Council's investment



Independent economic assessment of the SIS and cost effectiveness

Consider findings from economic assessment

Leverage other funding



Established partnership with State Government to drive uptake of their new StrataCharge \$17.8 m funding program via SIS

Explore State Government funding opportunities for business resource recovery (organics)

3. 2026/27 SIS Review Summary

OBJECTIVE

COMPLETED

IN PROGRESS

Understand strata barriers



Tried case-management approach for whole-of-building projects since 1 July 2026, resulting in 56% of 26/27 budget being allocated by end of Q1

One-on-one outreach; South Australian Apartment Think Tank on 5 November 2026; StrataCharge partnership delivery

Understand business barriers – Food and Hospitality



Partnered with Green Industries South Australia (GISA) Resource Recovery Precinct Pilot Program (Hospitality businesses in Peel St and Gilbert Place)

Forward planning with City Operations to trial food organics collection service & wrap around business support

Understand business barriers – Commercial buildings



Not scheduled to commence until Q3

Commercial building owner interviews (Q3); Investigation into the opportunities and barriers of upgrading the performance of commercial buildings (targeting C-grade buildings)

4. Economic Assessment



- The economic assessment analysed SIS data from 2014/15 through to the current 2026/27 financial year
- Overall, the SIS is delivering value through strong applicant co-investment and measurable sustainability outcomes
- Technologies and markets have evolved over the lifetime of the scheme
- The assessment included answering the question: *To what extent is the SIS driving uptake or additional investment that would otherwise not have occurred ('additionality')?*
- Some incentives are important enabling measures such as energy storage and switchboard upgrades and do not have standalone cost effectiveness measures
- Whole of building approaches provide the strongest energy-saving outcome (and higher additionality as they address barrier associated with complex building retrofits)
- Solar PV has been the dominant driver of measurable emissions outcomes over the lifetime of the scheme; however, it's additionality may be lower because solar PV is a mature technology with low barriers
- Future scheme design to mature further and enhance evidence led approaches and as a result keep a contemporary focus on benefits to ratepayers and CoA targets.

4. Economic Assessment

Additionality Varies by Incentive

Potentially lower than the central modelled case

- **Solar PV**

Rooftop solar is a mature market with existing government support. SIS may increasingly influence timing or system size rather than whether installation occurs.

Mixed, uncertain or context-dependent

- **EV charging stations**
- **Active transportation**
- **Shading devices**
- **Rainwater tanks**

The influence of SIS depends on the applicant, project setting, incentive design and the specific barrier being addressed. Available evidence does not support one consistent direction.

Potentially higher than the central modelled case

- **Whole-building approach**
- **Switchboard upgrades**
- **Insulation**
- **Thermally efficient windows or doors**

Capital, technical, information and coordination barriers may mean SIS support has greater influence on whether, when or at what scale projects proceed.

Source: Economic Assessment of the Sustainability Incentives Scheme. BDO Report October 2026

5. Review Insights to Date

1

CUSTOMER EXPERIENCE

Money is not always the barrier to action, it's knowing where to start

Clear guides and resources can close the knowledge gap

2

COUNCIL INVESTMENT

Additionality varies by incentive, market maturity

'Capital, technical, information and coordination barriers may mean SIS support has greater influence on whether, when or at what scale projects proceed'

3

LEVERAGING FUNDS

Partnerships can multiply support where barriers are high

Complementary programs – CoA incentives prepare strata buildings to access support through State Government programs, increasing impact and CoA investment

4

STRATA INSIGHTS

Governance, timing & decision making are barriers, not technology

The scheme needs to fit how strata corporations function

5

BUSINESS INSIGHTS – ORGANICS DIVERSION

Businesses require more than rebates to change how they operate

Systems, supplier connections, and a clear pathway make waste and resource recovery easier to adopt

Common thread: A tailored scheme can do more with better guidance, partners & systems

6. Considerations for the Future of the SIS



Maintain the current broad range of specified incentives

Regardless of emissions reduction, outcome, direct cost-effectiveness or additionality

Redesign to support key objectives

Eg: Emissions reductions
Proposals assessed on merit against criteria – could remain uncompetitive 'incentives' or competitive 'grant round'

Narrow focus to higher-cost, whole-of-building incentives

Larger projects, fewer applicants, greater additionality
Requires more case management support

Narrow focus to lower-cost incentives

Smaller rebates, more applicants, lower additionality and sustainability outcomes
Simplified administration

Invest in specific outcome(s)

Eg: Electrification, reduced energy use

Invest in specific audience(s)

Eg: residential strata, commercial building owners

Target highest additionality opportunities

Those with higher barriers to adoption and low market maturity

Explore a different pathway for food organics

Eg: a future council-led organics rollout for food businesses

7. Key Questions



KEY QUESTION

What are Council Members' views on how the market maturity of technologies and barriers to adoption should inform our approach to scheme design recommendations?

KEY QUESTION

What are Council Members' views on the SIS serving households, strata and business through one scheme, compared with more tailored support for each group?

8. Next Steps

TODAY

- Council Member feedback to assist in finalising the review

Q2 & Q3

- SA Apartment Think Tank – 5 November 2026
- Business and commercial building owner insight
- New web resources launch
- Bring together review findings to inform scheme recommendations

MAY 2027

- Final report and recommendations to Council

JULY 2027

- Roll out 2027/28 Sustainability Incentives Scheme with approved revisions

9. Additional Information

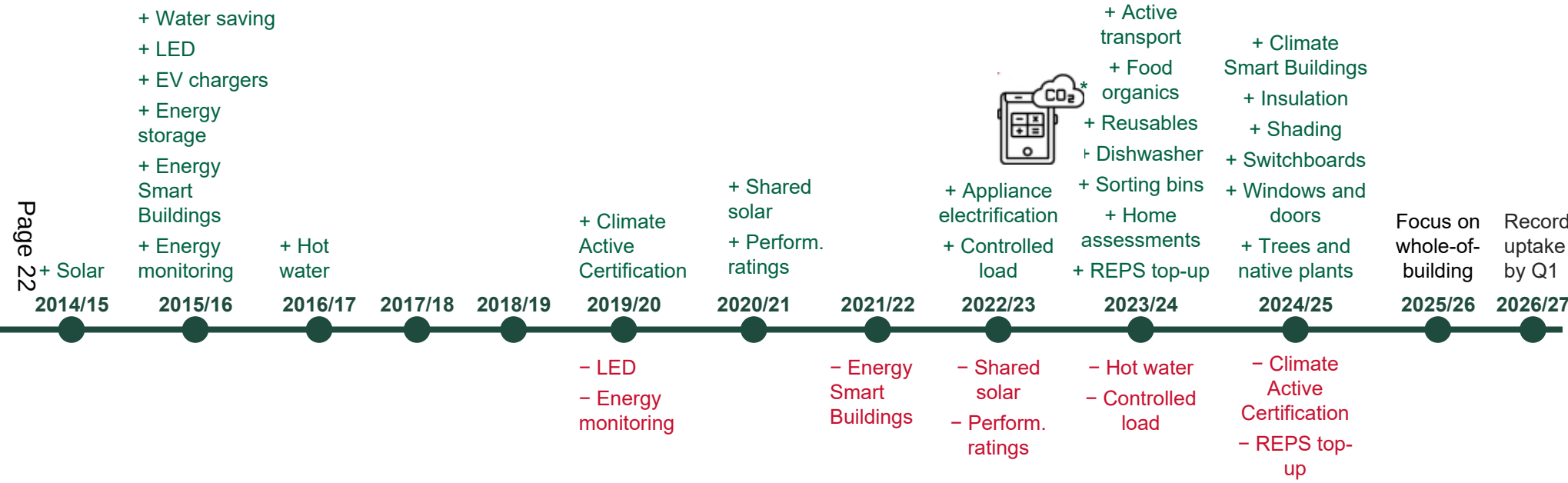


Additional Information

Additional Information - 12 Years of the SIS



+ Added - Removed



ANNUAL BUDGET

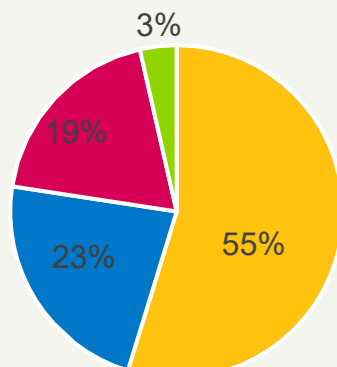
\$10K	\$300K	\$439K	\$536K	\$344K	\$232K	\$266K	\$163K	\$200K	\$200K	\$214K	\$233K	\$216K
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*Carbon Emissions Calculations Introduced

Additional Information - 12 Years of the SIS

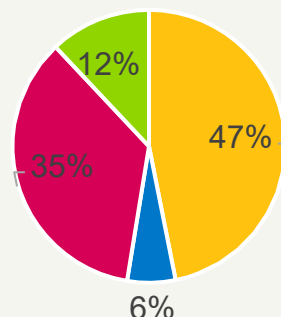
Rebates approved by property type

2014/15 – 2026/27 YTD



■ Residential ■ Business
■ Residential Strata ■ Community / NFP

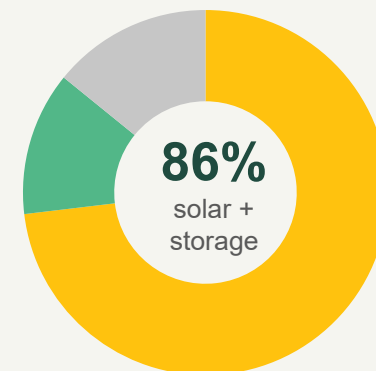
FY 2025/26



■ Residential ■ Business
■ Residential Strata ■ Community / NFP

Where project investment went

2014/15 – 2026/27 YTD



■ Solar PV
■ Energy storage
■ All other incentives

Additional Information - 12 Years of the SIS

	Incentive	Residential (incl. strata)	Commercial	Not-for-profit
Smart and green energy	Appliance electrification	50% to \$2,000	50% to \$10,000	50% to \$10,000
	Switchboard upgrades	50% to \$5,000	50% to \$5,000	50% to \$5,000
	Solar PV	20% to \$5,000	20% to \$5,000	20% to \$5,000
	EV charging stations	50% to \$1,000	50% to \$1,000	50% to \$1,000
	Energy storage	50% to \$1,000	50% to \$1,000	50% to \$1,000
Active transport	E-bikes, cargo bikes, bike racks	20% to \$500; racks 20% to \$200 (strata only)	20% to \$500	20% to \$500
Climate ready	Shading devices	50% to \$2,000	50% to \$2,000	50% to \$2,000
	Thermal windows and doors	50% to \$3,500	50% to \$3,500	50% to \$3,500
	Insulation	50% to \$2,000	50% to \$2,000	50% to \$2,000
	Rainwater tanks	50% to \$5,000	50% to \$5,000	50% to \$5,000
	Green walls and roofs	50% to \$5,000	50% to \$5,000	50% to \$5,000
	Trees and native plants	Up to \$100	Up to \$100	Up to \$100
Whole building	Whole-building approach	Design and documentation: 50% to \$10,000. Bundled rebates: 50% to \$20,000 (4 storeys or fewer) or \$40,000 (5+). Pre-commitment required.		
Resource recovery	Food organics collection	Not available	Up to \$4,000	Up to \$4,000
	Green waste diversion	50% to \$5,000*	50% to \$5,000	50% to \$5,000
	Indoor sorting bins	Not available	50% to \$5,000	50% to \$5,000
	Reusable containers (delivery)	Not available	50% to \$500	50% to \$500
	Reusable containers (purchase)	Not available	50% to \$10,000	50% to \$10,000

* Residential strata without a green waste collection service but with a garden.

Adelaide Park Lands Community Land Management Plan - Adelaide Oval Precinct - Consultation Findings

Strategic Alignment - Our Environment

Public

Tuesday, 3 November 2026

City Planning, Development and Business Affairs Committee

Program Contact: Sarah Gilmour, Associate Director, Park Lands, Policy & Sustainability

Approving Officer: Ilia Houridis, Director City Shaping

EXECUTIVE SUMMARY

The purpose of this report is to provide the outcomes of the community and stakeholder consultation, undertaken from 11 September to 11 October 2026, and seek approval of the Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct (CLMP) with amendments. This report also recommends an amended CLMP (**Attachment B**) that provides greater flexibility to accommodate events at Adelaide Oval No. 2 across consecutive days, up to a maximum of three days, while retaining appropriate provisions and policy measures to minimise disruption to surrounding residential areas. Post consultation changes to the CLMP are detailed in the discussion Section of this report and **Attachment A**.

At its meeting on 30 October 2025, Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) endorsed the revised CLMP which contemporised the current version and included greater flexibility in event provisions for Adelaide Oval No.2, subject to approval by the Council and the Minister for Planning ([Link 1](#)).

The amended CLMP provides greater consistency with the approach to event spaces across the Adelaide Park Lands, noting that Adelaide Oval No. 2 has historically been the only event space subject to specific restrictions on the number of events able to be held annually.

Council endorsed the revised CLMP for the purposes of undertaking community consultation at its 8 September 2026 meeting ([Link 2](#)) after receiving advice from the Minister for Planning on 18 August 2026 ([Link 3](#)). The Minister's advice confirmed his support for the Adelaide Oval Stadium Management Authority's request for greater flexibility for events and encouraged Council to consider this position in finalising the CLMP for public consultation.

The changes consulted on relate to amended event provisions for Adelaide Oval No.2, but not an increase in event days.

A total of 36 submissions were made to the consultation process. A summary of feedback received during community and stakeholder consultation along with an administrative comment is provided in **Attachment A**.

The consultation results are mixed. They highlight concern by some respondents about increasing flexibility for events at Adelaide Oval No.2 due to the potential impacts for local noise and general disruption. This feedback has been balanced with feedback from other respondents seeking greater flexibility for events at Adelaide Oval No.2, and the expectations of the broader community.

Kadaltilla received a report on the consultation findings and proposed changes to the CLMP on 22 October 2026 ([Link 3](#)). Kadaltilla supported the proposed changes and is recommending that Council considers a review of its Event Amplified Sound Management Guidelines and the Adelaide Event Guidelines, with a focus on Noise Sensitive Receivers, for the purposes of minimising impact and ensuring alignment between the Guidelines.

A section on Event Noise Management and Sound Equipment Orientation is provided in this report, outlining the legislative and policy framework and how events within the Adelaide Oval Precinct would be managed under the CLMP.

Section 7 (11) of the *Adelaide Oval Redevelopment and Management Act 2011* (SA) requires that upon Council approval of an amended management plan for the Adelaide Oval Precinct, Council must seek agreement from the Minister for Transport and Infrastructure. If the Minister for Infrastructure and Transport and Council cannot agree on the CLMP, either party may refer the CLMP to the State Planning Commission to review the matter.

Pending adoption by Council and the Minister for Infrastructure the amended CLMP will supersede the existing Adelaide Oval Precinct CLMP dated April 2021 and be available for public viewing on Council's Community Land Register.

RECOMMENDATION

The following recommendation will be presented to Council on Tuesday, 10 November,2026 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

1. Receives Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct Community Consultation Summary Report as contained in Attachment A to Item 7.1 on the Agenda for the City Planning, Development and Business Affairs Committee held on 3 November 2026.
 2. Endorses the revised Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct as contained in Attachment B to Item 7.1 on the Agenda for the City Planning, Development and Business Affairs Committee held on 3 November 2026.
 3. Authorises the Chief Executive Officer, or delegate, to make minor edits to the Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct as contained in Attachment A to Item 7.1 on the Agenda for the City Planning, Development and Business Affairs Committee held on 3 November 2026.
-

IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	<p>Strategic Alignment – Our Environment</p> <p>The status, attributes and character of our green spaces and the Park Lands are protected and strengthened.</p>
Policy	<p>The current CLMP is dated April 2021 (Link 6).</p> <p>The City of Adelaide Event Guidelines (Link 7) guide the event use of the areas within the Adelaide Oval Precinct under the care and control of Council. The City of Adelaide Event Amplified Sound Management Guidelines (Link 8) establish the City of Adelaide's requirements for managing noise from events in the public realm, including noise limits, monitoring, mitigation measures, complaint procedures and enforcement mechanisms to minimise impacts on surrounding residents and businesses.</p>
Consultation	<p>Administration sought preliminary feedback from key stakeholders, including the Adelaide Oval Stadium Management Authority, South Australian Cricket Association, and the Kaurna Yerta Aboriginal Corporation which was presented to Kadaltilla on 30 October 2025.</p> <p>The Minister for Planning provided advice on 18 August 2026 (Link 3).</p> <p>Consultation on the revised CLMP was open for 30-days from 11 September to 11 October 2026, using a mix of methods including a public notice, an Our Adelaide consultation page, hard copies at Council sites and libraries, corflute signage timed with the SANFL Grand Final, 500 postcards distributed via Council facilities, and promotion via social media.</p>
Resource	Not as a result of this report
Risk / Legal / Legislative	<p>A CLMP for the Adelaide Park Lands must meet the statutory requirements of the <i>Local Government Act 1999</i> (SA) and <i>Adelaide Park Lands Act 2005</i> (SA). The CLMPs for the Adelaide Park Lands are legislatively required to be reviewed five yearly in accordance with section 19(3) of the <i>Adelaide Park Lands Act 2005</i> (SA).</p> <p>Under section 7(11) of the <i>Adelaide Oval Redevelopment and Management Act 2011</i> (SA) the Council must obtain the Minister for Infrastructure and Transport's approval of the amended CLMP before it can replace the existing CLMP approved in April 2021.</p>
Opportunities	Increased opportunities for the activation of the area around Adelaide Oval for other activities and events will serve the City of Adelaide and the Stadium Management Authority. Single and multi-day events assist CBD based businesses particularly in the hospitality and tourism sectors.
26/27 Budget Allocation	Costs of \$3,412 for advertising and promotion of the community consultation process.
Proposed 27/28 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The CLMP is reviewed 5 yearly.
26/27 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

DISCUSSION

Purpose

1. The purpose of this report is to provide the outcomes of the community and stakeholder consultation, undertaken from 11 September to 11 October 2026, and seek approval of the Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct (CLMP) with amendments.

Background

2. At its meeting on 30 October 2025 Kadaltilla endorsed amendments to the CLMP for the purposes of community consultation subject to approval by the Council and Minister for Planning ([Link 1](#)).
3. At its meeting on 10 March 2026 ([Link 5](#)) Council resolved that the CLMP for consultation retain existing provisions for Adelaide Oval No.2 relating to event restrictions.
4. On 18 August 2026, the Minister for Planning ([Link 3](#)) provided feedback confirming support for the Stadium Management Authority's request for greater flexibility for events occurring over consecutive days and encouraged Council to consider this position in finalising the draft CLMP for public consultation.
5. At its meeting on 8 September 2026 ([Link 2](#)) Council approved the CLMP for consultation including references to the proposed amendments to event restrictions which were placed prominently in the consultation material.
6. Consultation commenced on 11 September 2026 and concluded on 11 October 2026.

Consultation Participation

7. A total of 36 submissions were made to the consultation process.
 - 7.1. 32 contributions between 11 and 30 September 2026 on the Our Adelaide webpage.
 - 7.2. Two written submissions via email or letter from the community.
 - 7.3. Two written submissions were provided by other stakeholders.
8. A snapshot of respondents to the consultation is provided below:
 - 8.1. Of the 23 respondents who gave a postcode (72% of contributors):
 - 8.1.1. 70% were in 5006 (North Adelaide),
 - 8.1.2. 9% in 5000 (Adelaide) and
 - 8.1.3. 21% in other postcodes.
9. Respondents were asked how people use the precinct (multiple answers were allowed hence a greater than 100% response rate):
 - 9.1. 56% attend events
 - 9.2. 56% use it for recreation
 - 9.3. 53% are regular park users
 - 9.4. 63% are nearby residents
 - 9.5. 19% work in the area
 - 9.6. 59% are City of Adelaide ratepayers and 41% are not.
10. Respondents were asked how they participate in city life (multiple answers allowed):
 - 10.1. 89% work, play (leisure, recreation, entertainment, dining) and shop in the city.
 - 10.2. 33% live in the city.
 - 10.3. 22% study.
 - 10.4. 11% own or operate a business.

Consultation Feedback

11. A summary of feedback received during community and stakeholder consultation along with an administrative comment is provided in **Attachment A**.
12. Community feedback on the Adelaide Oval Precinct CLMP amendments was mixed.

13. Some respondents supported greater activation of the precinct for its tourism and economic benefits and considered the changes, such as higher capacity and more events, reasonable if the three-day consecutive event limit was retained.
14. Others preferred to keep current arrangements, which they saw as balanced and working since 2021, questioned the reasons for change, and raised whether there was a shift toward commercialisation (including for golf-related events).
15. The most common concerns related to:
 - 15.1. Noise, particularly relating to proposals for flexible speaker positioning, discretionary noise assessments and any speakers facing North Adelaide.
 - 15.2. Cumulative noise and traffic of consecutive day events.
 - 15.3. Any increase above 15,000 event attendees.
 - 15.4. Existing parking and Adelaide Park Land access problems.
16. The matters of general concern raised through the consultation process were known issues during the 2021 CLMP consultation and attenuation measures were included in the CLMP and have been operational since 2021.
17. Overall, community respondents sought assurance that resident protections would not be weakened and that the reasons for the changes be explained transparently.
18. In contrast, feedback provided by precinct stakeholders provided support for the revised event provisions and in cases sought additional relaxing of event restrictions and changes to the ongoing management of land subject to the CLMP.

Adelaide Oval Stadium Management Authority (AOSMA)

19. The Minister for Planning's advice on the CLMP for public consultation confirmed his support for the Adelaide Oval Stadium Management Authority's (AOSMA) request for greater flexibility for events and encouraged Council to consider this position in finalising the CLMP for public consultation.
20. The AOSMA made a submission (dated 6 October 2026) in support of the revised event provisions describing them as a significant improvement on the 2021 CLMP.
21. Their submission proposes further amendments which, AOSMA states, are intended to operationalise flexibility already reflected in the revised CLMP rather than materially expand the level of event activity contemplated. These are:
 - 21.1. Item 1 - Integrated precinct events: AOSMA seeks a new provision within Section 5 of the CLMP recognising that community, cultural and music events may be conducted as integrated events across Adelaide Oval No.2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens, subject to an event management plan and assessment under the City of Adelaide Event Guidelines. Applications spanning more than one precinct area would be considered through a coordinated assessment process involving the Administration, AOSMA and other authorities or landholders.
 - 21.2. Item 2 - Event duration and occupation: Clarification that the three-consecutive-day limit for Adelaide Oval No.2 applies to public-facing event days only, excluding reasonable set-up, testing, rehearsal, pack-down, remediation and reinstatement periods. AOSMA request Council be provided discretion to consider and decide on a longer public event period for significant cultural, culinary, community or tourism events.
 - 21.3. Item 3 - Attendance and capacity: Capacity for integrated events to be assessed against the event footprint, maximum simultaneous attendance and the safe capacity of each area, with attendance across multiple days not treated as cumulative for capacity threshold purposes.
 - 21.4. Item 4 - Future development wording: Replacement of the Section 4 statement that no further major redevelopments are "planned or envisaged" with wording that no proposal is identified for implementation through the CLMP, and that any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks.
 - 21.5. Item 5 - Minor drafting correction: Rewording of the Section 5 scheduling condition for clarity, retaining the intent of minimising conflict with other city events and disruption to daily city life.
22. AOSMA states that these requests do not seek automatic approval of any event, but a clear mechanism for an integrated proposal to be lodged and assessed on its merits, with conditions addressing public access, safety, noise, traffic, crowd management, heritage, landscape protection and reinstatement.

Consultation Assessment and Proposed Amendments

23. The revised CLMP on consultation identified changes to event provisions providing greater flexibility to accommodate events at Adelaide Oval No.2 across consecutive days, up to a maximum of three days, while retaining appropriate provisions and policy measures to minimise significant disruption to surrounding residential areas.
24. The proposed amendments contained in the consultation version of the CLMP were:
 - 24.1. Adelaide Oval No.2 boundary has been added to page 8 (Figure 3) in the CLMP to clarify that events held at Adelaide Oval No.2 will be contained within this boundary.
 - 24.2. Amended provision on page 17 of the CLMP to allow consecutive-day events at Adelaide Oval No.2, while retaining the existing capping of community, cultural and music events at six days in total per calendar year. This provides greater flexibility for events without increasing the total number of event days permitted under the current CLMP.
25. Following feedback from community and stakeholder groups seeking clarification of the number of event days, the wording is proposed to be amended post-consultation from:
 - 25.1. No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)
and replaced with
No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days.
26. In practice, this change would not increase the total number of event days permitted at Adelaide Oval No.2, but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.
27. While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent with the current CLMP (2021 version).
28. The amended CLMP provides greater consistency with the approach to event spaces across the Adelaide Park Lands, noting that Adelaide Oval No.2 has historically been the only event space subject to specific restrictions on multi-day events.
29. The City of Adelaide has a robust framework in place to manage event capacity and noise, guided by Council-endorsed guidelines, summarised as follows:
 - 29.1. Event capacity is capped at 15,000 people. Where an organiser seeks a higher capacity, the City of Adelaide will undertake a rigorous assessment, including individual risk assessments and planning processes. Approval requires clear evidence that the expected attendance can be accommodated safely, with no increased adverse impact on the community, and in full compliance with all legislative requirements. Every proposal is assessed on its merits, case by case.
 - 29.2. Amplified sound will continue to be managed in line with the City of Adelaide's Event Amplified Sound Management Guidelines.. These set clear requirements for permitted sound levels and monitoring, so that conditions are met and impacts on nearby residents are minimised. As with capacity, each event is assessed on its merits, case by case.
30. Administration's complete assessment of the matters raised by AOSMA is provided in **Attachment A**. The following amendments are proposed:
 - 30.1. Item 1 – the proposal is to enable an event to be held on Adelaide Oval No.2 at the same time as other events held at Adelaide Oval; and does not change other provisions relating to the number of event days, attendance capacity on Adelaide Oval No.2 or noise assessments. This is consistent with the management of other events in the Adelaide Park Lands. Where such a proposal is received, Administration recommends the CLMP be amended to explicitly state they are subject to a Council decision. New proposed insertion follows:
Any event proposal that is outside of the event provisions specified in the CLMP requires a decision of the Council elect.
 - 30.2. Item 2 - the following amendment is proposed to Section 5 of the CLMP under the Adelaide Oval No.2 event provisions to exclude set-up, testing, rehearsal, pack-down, remediation and reinstatement periods from the three-consecutive-day limit as is consistent with the management of events across the Adelaide Park Lands which do not include these periods as 'event days':

The three-day event duration is the period the event is open to patrons and does not include bump-in or bump-out of temporary event infrastructure (such as construction, installation, testing, rehearsals, pack-down, remediation and reinstatement), which remain subject to relevant approvals and event-specific conditions.

- 30.3. Item 4 – the CLMP identifies redevelopment works already completed and it is considered appropriate to contemporise this statement as follows:

Replace the following text:

Redevelopment of Adelaide Oval and Memorial Drive Tennis Centre and the associated changes to the precinct have been completed. No further major redevelopments are planned or envisaged for the precinct. Forecast population growth identified in the City of Adelaide – City Plan and in the Greater Adelaide Regional Plan indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.

with

This CLMP does not identify any further major redevelopment proposal for implementation. Any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks. Forecast population growth identified in the City of Adelaide - City Plan and in the Greater Adelaide Regional Plan (GARP) indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.

- 30.4. Item 5 – the CLMP seeks that there is ‘no’ conflict with other city events, whereas the proposed amendment seeks to ‘minimise’ conflicts. Additionally, The North Adelaide Society sought a wording change ‘...and to minimise disruption to the daily life of the city and the locality.’ The following amendment is therefore proposed:

Replace the following text:

Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.

with:

Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.

31. Other amendments post consultation arising from the consultation process include:

- 31.1. Section 8 – Circumstances not provided for (page 26 of the revised CLMP), replace the following text:

- 31.2. *This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct part of Tarntanya Wama Park 26 can be foreseen. Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036 and considered as an amendment to this CLMP.*

with

This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct, part of Tarntanya Wama Park 26, can be foreseen. Any significant change not provided for in this CLMP will be considered against the policy intent of this CLMP and the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036.

Event Noise Management and Sound Equipment Orientation

32. Kadaltilla received a report on the consultation findings and proposed changes to the CLMP post-consultation at its meeting on the 22 October 2026 ([Link 3](#)).
33. The consultation version of the CLMP provides greater flexibility in considering the location of sound equipment but retains the baseline principle that main stages face away from Noise Sensitive Receivers.
34. Where an alternative layout is proposed, the event must submit a Noise Management Plan (NMP) that justifies the orientation and sets out mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines ([Link 8](#)) and any relevant EPA requirements.
35. Kadaltilla supported the proposed changes and is recommending that Council considers a review of its Event Amplified Sound Management Guidelines and the Adelaide Event Guidelines, with a focus on Noise Sensitive Receivers, for the purposes of minimising impact and ensuring alignment between the Guidelines.
36. For large, amplified music events defined by CoA as ‘Multi-Stage Music Festivals’ or ‘Concerts’, the Event Amplified Sound Management Guidelines require the following:

- 36.1. A site plan showing stage position and orientation, submitted for approval 35 days before bump-in. Stages and speakers must face away from Noise Sensitive Receivers.
- 36.2. A Noise Management Plan (NMP) submitted 28 days before bump-in, including justification for stage and speaker orientation, a sound check and performance schedule, a complaints procedure, the technology used to monitor front-of-house (FOH) levels, a nominated Accountable Person and a public event hotline.
- 36.3. An Advance Notification Letter distributed to residents and businesses within the designated notification area at least 14 days before the event.
- 36.4. Amplified music only between 7:00am and 11:00pm (New Year's Eve excepted).
- 36.5. A maximum of 110 dB(C) Leq (15 min) at FOH, and receiver targets of 60 dB(A) Leq (5 min) or 75 dB(A) Lmax (1 min).
- 36.6. A Council-appointed Acoustic Engineer, at the organiser's cost, for all multi-stage festivals and for ticketed concerts with 5,000 or more expected attendees. The engineer monitors levels during sound checks and the event, and a Sound Monitoring Report is provided to Council.
- 36.7. Recording of all complaints, with the completed Complaint Recording Template provided to Council within seven days of the event.
- 36.8. Organisers of a concert or multi-stage festival may apply to increase FOH levels by up to 10 dB(C) for 90 minutes. The event must feature more than one artist and run for six hours or more. The increase must end by 11:00pm on a Friday, Saturday or Sunday preceding a Monday public holiday, or by 10:00pm on an ordinary Sunday. Requests must be made at least 28 days before the event and are approved by the CEO or delegate.
37. In assessing such a proposal, Council would consider the scale, category, date and time of the event and its anticipated environmental impact, including noise.

Next Steps

38. Section 7 (11) of the *Adelaide Oval Redevelopment and Management Act 2011* (SA) requires that upon Council approval of an amended management plan for the Adelaide Oval Precinct, Council must seek agreement from the Minister for Transport and Infrastructure.
39. If the Minister for Infrastructure and Transport and Council cannot agree on a revised CLMP, either party may refer the CLMP to the State Planning Commission to review the matter.
40. Pending decision by the Council and the Minister for Infrastructure and Transport, the amended CLMP will supersede the existing CLMP dated April 2021 ([Link 6](#)), and be available for public viewing on [Council's Community Land Register](#).

DATA AND SUPPORTING INFORMATION

Link 1 – [Report - Kadaltilla - Thursday, 30 October 2025](#)

Link 2 – [Report – Council - Tuesday, 8 September 2026](#)

Link 3 – [Report -Kadaltilla – Thursday, 22 October 2026](#)

Link 4 - [Advice from the Minister for Planning - 18 August 2026](#)

Link 5 – [Council - Recommendations of the City Planning, Development and Business Affairs Committee – 3 March 2026 – Tuesday, 10 March 2026](#)

Link 6 – [Community Land Management Plan - Adelaide Oval Precinct Part of Tarntanya Wama \(Park 26\) – April 2021](#)

Link 7 – [City of Adelaide Event Amplified Sound Management Guidelines](#)

Link 8 - [City of Adelaide Event Guidelines](#)

ATTACHMENTS

Attachment A – Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct - Consultation Summary Report

Attachment B – Amended Adelaide Park Lands Community Land Management Plan – Adelaide Oval Precinct

- END OF REPORT -

CIL ELECTADELAIDE PARK LANDS COMMUNITY LAND MANAGEMENT PLAN

ADELAIDE OVAL PRECINCT

Consultation Summary Report

October 2026

ACKNOWLEDGEMENT OF COUNTRY

The City of Adelaide acknowledges the Kaurna People of the Adelaide Plains as the Traditional Custodians of the land on which we live, work and gather. We acknowledge and honour their spiritual and cultural stewardship of this Country and recognise their deep and enduring relationship with its lands, waters, the sky, and all living things. We pay our respects to Kaurna Elders past and present and recognise the important role of emerging leaders in sustaining and strengthening culture.

DOCUMENT PROPERTIES

Contact for enquiries and proposed changes

If you have any questions regarding this document or if you have a suggestion for improvements, please contact:

Contact Officer: Team Leader, Park Lands Planning
Program: Park Lands, Policy and Sustainability

Record Details

HPRM Reference:

HPRM Container:

Version History

Version	Revision Date	Revised By	Revision Description
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Executive Summary

This report summarises the submissions and findings from community and stakeholder consultation on the revised Adelaide Park Lands Community Land Management Plan (CLMP) for the Adelaide Oval Precinct.

The Adelaide Oval Precinct CLMP is separate from the broader Adelaide Park Lands CLMP because much of the precinct is subject to specific governance and leasing arrangements under the *Adelaide Oval Redevelopment and Management Act 2011* (SA). These arrangements add complexity that requires dedicated consideration, while the land must still be managed consistently with Adelaide Park Lands legislation and policy.

The CLMP applies to community land within Tarntanya Wama (Park 26), bounded by War Memorial Drive, King William Road, Pennington Terrace and Montefiore Road. This includes Adelaide Oval No. 2, Stella Bowen Park, Light's Vision, Pennington Gardens West, Creswell Gardens, the Memorial Drive Tennis Centre and associated areas, and peripheral land along surrounding roads.

The Adelaide Oval Core Area (the stadium) is excluded from the CLMP, as provided for under the *Adelaide Oval Redevelopment and Management Act 2011* (SA).

The CLMP guides the ongoing management, use and development of community land within the Adelaide Oval Precinct. The CLMP establishes the purpose for which the land is held, identifies key management objectives and outlines how Council will manage leases, licences, facilities and activities within the precinct.

The revised CLMP has been prepared as part of City of Adelaide's (Council) statutory requirements under the *Adelaide Park Lands Act 2005* (SA) (APL Act) to undertake a 5-year review of its CLMP's for the Adelaide Park Lands.

Community and stakeholder consultation was undertaken to meet statutory requirements under the *Local Government Act 1999* (SA) (LG Act) and the APL Act and was undertaken in two stages:

- **Stage One** - sought input from the Adelaide Oval Precinct user groups, Kadaltilla / Adelaide Park Lands Authority (Kadaltilla), Kurna Yerta Aboriginal Corporation (KYAC), State Government Agencies and the Minister for Planning to inform an amended Adelaide Oval Precinct CLMP prior to community consultation.
- **Stage Two** – sought feedback from the community and stakeholders for a period of 30 days between **11 September and 11 October 2026** on an amended Adelaide Oval Precinct CLMP.

This report summarises the outcomes of Stage two consultation activities.

Background

The CLMP's for the Adelaide Park Lands are statutory documents required under the *Local Government Act 1999* (SA) (LG Act) and the *Adelaide Park Lands Act 2005* (SA) (APL Act) that explain how community land in the Adelaide Park Lands is managed by the City of Adelaide, protected and used for the benefit of the whole community.

CLMPs set out the purposes for which the land is held, the objectives for its ongoing care, and the provisions for activities, events, leases and other uses. The current Adelaide Oval Precinct CLMP was approved in April 2021. Council is now reviewing the current CLMP as part of the five-year statutory review cycle under the APL Act to ensure it remains up to date and reflective of current uses and community expectations.

The CLMP is not an aspirational strategy that plans for the future, this is the role of the Adelaide Park Lands Management Strategy (APLMS). The APLMS includes strategies to enable the Adelaide Park Lands to host diverse events, from small to large, in more places, more often.

The review also ensures the CLMP:

- Remains compliant with current legislation
- Reflects how the precinct is currently used and managed
- Aligns with the Adelaide Park Lands Management Strategy – Towards 2036
- Provides clarity around governance and permitted uses.

The Adelaide Oval Precinct CLMP is separate from the broader [Adelaide Park Lands CLMP](#) because much of the precinct is subject to specific governance and leasing arrangements under the *Adelaide Oval Redevelopment and Management Act 2011* (SA).

These arrangements create additional complexity that requires dedicated consideration, while still ensuring the land is managed consistently with Adelaide Park Lands legislation and policy.

About the Adelaide Oval Precinct

The Adelaide Oval Precinct is a distinctive and significant part of the Adelaide Park Lands, recognised for its heritage values, gardens and open spaces and international sporting facilities. It is a place with meaning to both local residents and the broader South Australian community.

The Adelaide Oval Precinct provides major sporting and event facilities used by people from across South Australia, while elements of the precinct including Pennington Gardens West, Creswell Gardens and Stella Bowen Park provide everyday recreation, open space, respite and amenity for local residents and other Adelaide Park Lands users outside of sporting events.

The precinct includes a range of community interests, such as local residents and ratepayers of the City of Adelaide, State Sporting Organisations, event attendees and the broader South Australian community. These interests need to be balanced in accordance with the *Adelaide Park Lands Act 2005* (SA), which provides that the Adelaide Park Lands are to be held for the public benefit of the people of South Australia and generally available for their use and enjoyment.

The City of Adelaide supports public access to the Adelaide Park Lands for all, whilst acknowledging that events that temporarily restrict access can provide an important contribution to the State's visitor economy, profile and vibrancy.

Consultation Objectives

The LG Act and the APL Act outline the statutory requirements of the CLMP including the consultation requirements.

Local Government Act 1999 (SA)

Section 197 of the LG Act requires Councils to undertake the following before adopting a management plan for community land, it must—

- (1) Before a council adopts a management plan for community land it must undertake public consultation.

Adelaide Park Lands Act 2005 (SA)

Section 19 of the APL Act outlines the statutory requirements of the CLMP including the consultation requirements. The Council must, before it releases its proposed management plan, or a proposed amendment to its management plan, for public consultation consult on a draft of its proposal with -

- (a) the Minister for Planning; and
- (b) the Authority (Kadaltilla / Adelaide Park Lands Authority); and
- (c) any State authority or adjoining council that has a direct interest in the matter.

City of Adelaide Consultation Policy and Charter

The City of Adelaide has developed a Community Engagement Charter (the Charter), which outlines guiding principles to be bold, aspirational and innovative on how it works with our community to shape our city's future.

This Charter outlines commitments for how the City of Adelaide will engage with the community when making decisions, plans, or projects that affect them. The Charter and Policy are guided by the following principles:

- Community Centric – The community is at the heart of what we do. We listen to them so that we can shape our city's bold future together.
- Accessible and Inclusive – All community members have an opportunity to participate in decisions that impact them.
- Transparency and Trust – Council builds trust by engaging authentically with our community on an ongoing basis.

In addition to Council's Consultation Policy and Charter the LG Act stipulates that Council must at least provide for—

(a) the publication of a notice—

- (i) in a newspaper circulating within the area of the council; and
- (ii) on a website determined by the chief executive officer, describing the matter under consideration and inviting interested persons to make submissions in relation to the matter within a period (which must be at least 21 days) stated in the notice; and

(b) the consideration by the council of any submissions made in response to an invitation under paragraph (a).

Implementation of Revised CLMP

Adelaide Oval Redevelopment and Management Act 2011 (SA)

- Section 7 (11) of the *Adelaide Oval Redevelopment and Management Act 2011* requires that upon Council approval of an amended management plan for the Adelaide Oval Precinct, Council must seek agreement from the Minister for Transport and Infrastructure.
- If the Minister for Infrastructure and Transport and Council cannot agree on a revised CLMP for the Adelaide Oval Precinct either the Minister or the Council (as the case may be) may apply to the State Planning Commission for a review of the matter.

Finalisation of revised CLMP

- Pending adoption by Council and the Minister for Infrastructure the revised CLMP will supersede the existing Adelaide Oval Precinct CLMP dated April 2021 and be available for public viewing on Council's Community Land Register.

Engagement Approach

A range of communication tools and techniques were used to engage on the review of the CLMP and seek feedback.

The engagement methods are outlined below.

Stage 1 – Stakeholder Input

Kaurna Yerta Aboriginal Corporation (KYAC)

As the traditional owners of the Adelaide Plains, consultation was undertaken with Kaurna Yerta Aboriginal Corporation (KYAC) in relation to the use and management of the Adelaide Park Lands.

Administration presented details of the amended CLMP to KYAC on 29 July 2026. KYAC was invited to provide feedback on the CLMP as part of the stakeholder and community consultation process. A follow up email was sent to all KYAC members informing of the consultation period.

State Government and Precinct Stakeholders

Administration sought input and feedback from the following stakeholders prior to releasing the amended CLMP for community consultation.

Adelaide Oval Stadium Management Authority

- Requested clearer colours on mapping to provide clarity
- Requested the liquor licensing mapping layers be updated as per its approved liquor licence
- Requested greater flexibility for hosting of events at Adelaide Oval 2 to enable multi day events
- Requested removing the need for south facing stage set up at Adelaide Oval No.2.

Office for Design and Architecture SA

- Supported the introduction of greater flexibility to host events in the Adelaide Oval License Area subject to appropriate safeguards to manage amenity, safety and environmental impacts.

Department for Infrastructure and Transport

- Supported the process that was being undertaken by Council in its review of the CLMP and indicated it would provide its feedback during the formal consultation period.

Tennis SA

- Tennis SA supported the draft mapping and wording of the revised CLMP
- Tennis SA advised that there are no further proposals for the site as Stage 2 of The Drive is completed.

South Australian Cricket Association

- Supported the proposes amendments to allow greater flexibility for hosting of events at Adelaide Oval No.2
- The South Australian Cricket Association advised that there are no current proposals for works within the Precinct – apart from internal fit outs for changerooms which are not subject to the CLMP.

Kadaltilla / Adelaide Park Lands Authority – 30 October 2025 meeting

- Approved a revised CLMP which proposed greater flexibility to host events at Adelaide Oval No.2.

Feedback from stakeholders was assessed by the Administration and informed the revised Adelaide Oval Precinct CLMP presented to Council at its 3 March 2026 meeting.

Council approved community consultation on the CLMP without amendment subject to feedback and approval from the Minister for Planning, in accordance with section 19(2)(a) of the *Adelaide Park Lands Act 2005* (SA).

The revised CLMP was provided to the Hon. Nick Champion, Minister for Planning, in March 2026, seeking his feedback and approval to proceed with community consultation. The Minister responded on 18 August 2026, requesting that Council consider amending the CLMP to allow greater flexibility for event provisions at Adelaide Oval No. 2 consistent with the feedback provided by the Adelaide Oval Stadium Management Authority.

Council resolved at its 8 September 2026 meeting, to consult on the CLMP and potential amendments to event provisions.

Stage 2 - Community and Stakeholder Consultation

This report is concerned with Stage 2 consultation activities. Stage 2 community and stakeholder consultation on the revised CLMP was undertaken for 30 days between 11 September to 11 October 2026.

Consultation was undertaken through the following engagement methods:

- Public Notice in the Advertiser Newspaper - Friday 17 September 2026
- Our Adelaide public consultation page - 11 September to 11 October 2026
- A consultation package was made available through Our Adelaide which included:
 - Explanatory background information
 - Frequently Asked Questions
 - Proposed key amendments – specifically outlining the key amendments to event provisions for Adelaide Oval No.2
 - Link to current Adelaide Oval Precinct CLMP (2021)
 - Revised Adelaide Oval Precinct CLMP
 - Link to Adelaide Events Guidelines
 - Link to Adelaide Park Lands Management Strategy – Towards 2036
 - Details of approval process and timelines
 - Administration contact details for further information
 - Submission form
 - Multiple options to provide feedback.
- Hard copies of the consultation package and revised CLMP were available at Council's Administration buildings, libraries and community centres including:
 - Council's Minor works building
 - North Adelaide Community Centre
 - North Adelaide Library

- City Library
- Hutt Street Library
- The Box Factory
- Colonel Light Centre - Customer Centre.
- Notification of the consultation was posted on Council's social media platforms and website.
- Nine corflute signs were erected within the Adelaide Oval Precinct with details of the consultation and inviting feedback. The signs were erected in time to be displayed at the SANFL Grand Final held at Adelaide Oval 20 September 2026 to increase exposure.
- 500 Postcards were distributed between Council's Administration buildings, library's, community centres and buildings within the Adelaide Oval Precinct, including the front information desk, Next Generation Gym and Koffee Ink cafe.
- The Our Adelaide webpage contained details of the proposed amendments to the CLMP to increase flexibility of hosting of events at Adelaide Oval No.2 on the consultation landing page.

Who We Heard From

Stage 2 – Community and Stakeholder Consultation

- Participation: A total of 36 submissions to the consultation process:
 - 32 contributions from 31 contributors between 11 and 30 September 2026 on the Our Adelaide page.
- How people use the precinct (multiple answers allowed): **63%** are nearby residents, **56%** attend events, **53%** are regular park users, **41%** use it for recreation and **19%** work in the area and **6%** selected "Other".
- Ratepayer status: **59%** are City of Adelaide ratepayers and **41%** are not.
- Where they live: Of the 23 respondents who gave a postcode (**72%** of contributors), **70%** were in 5006 (North Adelaide), **9%** in 5000 (Adelaide) and **21%** in other postcodes.

Our Adelaide Summary

- **1,266 Views**
- **1,153 page visits**
- **934 visitors**
- **32 contributions**

Submissions outside of Our Adelaide

- **4 submissions:** were received outside of the Our Adelaide feedback form as email correspondence which included attached submissions.
- Submissions were received from
 - Adelaide Oval Stadium Management Authority

- The North Adelaide Society Inc
- Adelaide Airport (late submissions received 13 October 2026)
- 1 written response from community member.

What We Heard

Key sentiments arising from consultation activities is outlined below. Detailed feedback has been summarised in Appendix A.

State Agencies and Precinct Stakeholder Sentiment

Feedback received during Stage 1 and Stage 2 of the consultation demonstrated general support for the revised CLMP and its intent to enable greater flexibility for events, particularly at Adelaide Oval No. 2. Kadaltilla, State Government Agencies and precinct stakeholders were broadly supportive of greater flexibility being applied to events. Stakeholders recognised that appropriate safeguards should remain in place to manage amenity, safety and environmental impacts. Overall, stakeholders viewed the revised CLMP as providing a balanced approach to event flexibility.

Community Sentiment

Feedback was received from residents in North Adelaide and the Adelaide CBD, as well as the broader metropolitan Adelaide area. Views among respondents were mixed, with some respondents fully supporting greater activation of the precinct and others in favour of retaining existing event provisions and strongly opposed to the amendments.

Some respondents, including long-term nearby residents and the Adelaide Airport, supported greater activation of Adelaide Oval, viewing it as an opportunity to grow visitation, tourism and economic activity, and supported increased flexibility such as capacity above 15,000 attendees and more than six events per year, provided a three-day limit is maintained.

“I love the idea of having more events and in particular music and culture events. it would be great to have more affordable government backed events as well to give some positive times out during this cost of living crisis”

“As long as the events do not exceed 3 days - I would want more than 6 allowed per year”

“Fully support extended use and activation of this space”.

“They should allow more events and not put such ridiculous restrictions on showcase location”.

“The proposed amendments strike a reasonable balance by improving flexibility without removing the safeguards that help manage impacts on neighbouring areas and park users. Adelaide Airport therefore supports the proposed amendments and their objective of ensuring the Adelaide Oval precinct can continue to host a

diverse range of events that contribute to the city's economy, profile and vibrancy.

Some respondents considered the amendments reasonable and minimal, felt a limited number of events per year represents a reasonable level of noise for residents to accept, and reported no issues with the current provisions.

Others preferred to leave current arrangements as they are, considering existing policies to already be strong, balanced and appropriate, valuing the Adelaide Oval Precinct as a multi-use open space.

"I think the current policies are strong and continue to endorse a multiuse open space area that can be enjoyed by many, not just event attendees"

A significant number of respondents raised concerns about amendments to event provisions. The most common concern related to greater flexibility in sound equipment positioning and increased discretion in assessing noise impacts for multi-day events at Oval No.2. Respondents consistently maintained that speakers should continue to face south towards the city to limit impacts on North Adelaide residents and felt that discretionary standards could allow noise controls to be weakened through staff interpretation, informal arrangements or commercial interests, without adequate regard for long-term residents. Feedback reiterated that noise can be amplified through reflection, speaker orientation and the absence of physical barriers, and opposed any change permitting speakers to face north towards North Adelaide. While most comments focused on North Adelaide, some noted CBD residents should also be considered.

Concerns were also raised about moving from single, non-consecutive event days to events of up to three consecutive days, which respondents felt would compound noise and traffic impacts for residents, and any increase to the 15,000 attendance limit. Attendance and access were also raised more broadly, with feedback noting difficulty finding parking and moving freely through the Adelaide Park Lands during events, and a view that car parking provision around the core oval area is already overly generous. These respondents called for tighter provisions within the Adelaide Oval Precinct CLMP to better manage this.

"The noise levels and traffic disruptions for more than one day in a row negatively affect the quality of life for residents! Having to tolerate loud noise for one day is one thing, but having to do that for up to 3 days in a row with no respite in one's own home is unacceptable!.."

"Yes, I strongly opposed the proposed changes and disagree with all proposed amendments"

"Adelaide Oval SMA Ltd is being greedy. Do not let it go any further than the current noisy events arrangements at Oval No. 2..."

"A city is not liveable if its circumstances do not support living in it. That ought not matter where one lives. Oval 2 has a natural amphitheatre towards the northern end, closes to where people live. That makes it conducive to music and noise"

emitters to face southwards away from what the Planning and Design Code describe as sensitive users, including the nearby hospital facilities”.

Overall, community sentiment was mixed, with respondents recognising both the opportunities associated with greater activation of the Adelaide Oval Precinct and the importance of maintaining appropriate protections for surrounding residents and park users. While some respondents, including nearby residents, supported greater flexibility and activation, others preferred the current arrangements to remain unchanged. Across the feedback, there was a consistent expectation that any increased flexibility, particularly for multi-day events, should be accompanied by clear and effective controls to manage noise, traffic and access impacts and maintain the amenity of the surrounding area.

Administration response to feedback

Administration’s response to the consultation feedback is provided below and in Appendix A.

Appendix A - Consultation Summary Tables

Part 2a - Community Consultation (through Our Adelaide)

Stage 2 consultation sought feedback on the key amendments provided in Table 1 below. Table 1 is presented with an administrative comment post consultation. Table 2 to Table 4 that follow provide a summary of the responses to questions asked through the consultation. Individual written responses are addressed in Part 2b – Written Responses.

Table 1 – Key Amendments and Post Consultation Proposals

	Current Restrictions	Proposed Changes	Effect	Administrative Comment - Post Consultation
1	No more than six (non-consecutive) single-day community, cultural or music events per calendar year.	No more than six community, cultural or music events per calendar year (not exceeding three consecutive days).	<p>In practice, this change would not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.</p> <p>While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p>	<p>Based on consultation feedback the following amendment is proposed to the provisions for Adelaide Oval No.2.</p> <p>No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)</p> <p>and replaced with</p> <p><i>No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days</i></p>
2	No more than 15,000 people in attendance / event tickets.	Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to	Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event	No further changes

	Current Restrictions	Proposed Changes	Effect	Administrative Comment - Post Consultation
		ensure safety, traffic, and crowd management comply with City of Adelaide guidelines.	Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.	
3	All sound delivery equipment facing southwards / towards the city.	Main stages face away from Noise Sensitive Receivers; If not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations.	Noise management would continue to be governed by the City of Adelaide's Event Guidelines and Event Amplified Sound Management Guidelines and relevant Environmental Protection Authority (EPA) regulations, ensuring sound levels, orientation, and monitoring meet statutory requirements and minimise impacts on nearby residents. This would be assessed on a case-by-case basis.	No further changes
4	Demonstrated compliance with the COA's Event Amplified Sound Management Guidelines.	No Change	No Change	No further changes

	Current Restrictions	Proposed Changes	Effect	Administrative Comment - Post Consultation
5	Provision of a copy of the proposed traffic management plan.	No Change	No Change	No further change
6	Effective scheduling to ensure there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.	No Change	No Change	<p>the CLMP sought 'no' conflict with other city events, whereas the proposed amendment seeks to 'minimise' conflicts. The following amendment is proposed:</p> <p>Replace the following text:</p> <p>Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.</p> <p>with:</p> <p><i>Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.</i></p>
7	Compliance with the Adelaide Park Lands Events Management Plan (APLEMP)	Updates to the document title as the APLEMP is now called the Adelaide Event Guidelines .	New document title.	Updates to the document title as the APLEMP is now called the Adelaide Event Guidelines .

Table 2 – Online survey responses to Consultation Question 1 - What are your views on the current policies contained within the CLMP?

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> • Currently it's all good no change required • I think the current policies are strong and continue to endorse a multiuse open space area that can be enjoyed by many, not just event attendees. • All policies are balanced and appropriate. • I don't support proposed changes to "No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)" and "Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines". The noise levels and traffic disruptions for more than one day in a row negatively affect the quality of life for residents! Having to tolerate loud noise for one day is one thing, but having to do that for up to 3 days in a row with no respite in one's own home is unacceptable! I would like the current provisions, namely: "No more than six (non-consecutive) single-day community, cultural or music events per calendar year." and "No more than 15,000 people in attendance / event tickets." to remain as they are. • Proposed amendment number three is of concern. Anything vaguer or subject to individual staff assessment is unacceptable. Even south facing noise generation has proven to generate exceptionally invasive and excessively loud noise north of Pennington Terrace. Some may be from 	<ul style="list-style-type: none"> • The current policies do seem somewhat outdated. The appeasement of residents may too be elitist and unnecessary. If there are only 6 events per year that's reasonable for residents to accept the noise. • Fully support extended use and activation of this space. • As long as the events do not exceed 3 days - I would want more than 6 allowed per year. • The restriction on the number of participants does not make sense. We have 40,000 plus in the oval yet and area that can safely manage a larger crowd (not seated) right next door, utilising common catering, is restricted to 15,000. Seems like a sop to North Adelaide residents. • They are still too restrictive in my opinion. I don't believe there should be a cap on the number of events or the amount of people other than for safety reasons. • I believe the areas needs to be activated more and not restricted by the Adelaide City Council. • The Adelaide Football Club supports the proposed changes to the CLMP and, in particular, the move towards a more flexible, event-specific assessment framework for Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens. The proposed approach appropriately balances responsible activation of the Park

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>reflection, some may be from speakers facing performers, some may be due to the absence of any mounding to prohibit direct impact. In recent years, incessant and high level noise has become the single biggest negative about living in North Adelaide: it is constant, unavoidable (even inside!), incredibly invasive and dominates all other activities. Don't allow it to get even worse by allowing negotiable or flexible constraints that can allow "standard practice" to be watered down behind the scenes by staff interpretation or favours outside public knowledge in the service of periodic interest groups or commercial parties who do not have a long term local stake in our day-to-day environment!.</p> <ul style="list-style-type: none"> • Current policies are OK - no need to change. Were fine in 2021 - what's the motive for change? Unexplained! Answer = It's the Adelaide Oval SMA Ltd business - greater commercialisation of Oval No. 2 for profit reasons. Reject that! • Current policies work well...do not change • Against, against, against, it is bad enough that the light towers of the oval burn until well into the early morning hours. • I am happy with the current policies in the CLMP. • I haven't had any issues so far. • I do not agree to allowing consecutive days for events i do not agree to crowd limits exceeding 15,000 people. Sound 	<p>Lands with the protection of community amenity, heritage and environmental values. Specifically, we support:</p> <ul style="list-style-type: none"> ○ The removal of prescriptive restrictions such as fixed attendance caps, mandatory stage orientation requirements and restrictions on consecutive event days, allowing each event to be assessed on its merits through the City of Adelaide's established event approval processes. ○ Recognition of Adelaide Oval No. 2 as a suitable venue for standalone and multi-day community, cultural and music events, providing greater opportunities to attract events that may not otherwise come to South Australia. ○ The ability to consider integrated use of Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens as part of a single event footprint. This would enable more effective use of existing infrastructure, improve patron flow and support a broader range of cultural, community and tourism events. ○ A coordinated assessment process that enables Council, AOSMA and other stakeholders to consider event proposals holistically while maintaining appropriate oversight of public access, safety, traffic, noise, heritage and environmental impacts. ○ The Adelaide Football Club believes the proposed amendments modernise the CLMP and provide a more balanced framework for activating a significant state asset. The changes will assist in attracting

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>should be minimal and away from North Adelaide residential area</p> <ul style="list-style-type: none"> • I haven't had any issues so far. • I do not agree to allowing consecutive days for events i do not agree to crowd limits exceeding 15,000 people. Sound should be minimal and away from North Adelaide residential area • Acceptable at the present moment • I'm opposed to the plan to change the rules about events at Adelaide Oval 2 and in the Parklands along Pennington Tce. Specifically, holding events on consecutive days, abolishing the crowd limit of 15,000 people and the ability to direct sound to North Adelaide for planned events. It has only been a few years since ACC opposed a change, and with the disruption currently being experienced by residents in North Adelaide near the oval and the North Adelaide golf course, it is highly unfair of the State Government and Stadium Management Authority to want to further burden ratepayers and users of the spaces for reasons poorly argued and articulated. • The current CLMP is comprehensive and sufficient in providing sound scope of area and event/use management • I don't think any changes should be made. In particular the numbers allowed and the sound equipment should not change at all. 	<p>major events, strengthening Adelaide's tourism and visitor economy, and enhancing the city's cultural vibrancy, while retaining Council's ability to impose event-specific conditions and protections where required.</p> <ul style="list-style-type: none"> • As one of Australia's leading music and entertainment promoters, Frontier Touring is of the view that the current CLMP is supportive of events, but does overly constrain capacity and multi-day activations which are both critical revenue deriving streams that can help offset the high cost of staging events. • Adelaide oval is about the only location that is available for concerts outside and cultural events as well. Limiting them is limiting the entertainment to an already struggling city.

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> • Policies are ok. • Events not located within the oval area to be discouraged in the interest of maintaining the parkland as parkland as much as possible. • As a local resident and a user of the Oval, I am happy with the current restrictions and support retaining them as they are. In particular, I support the limits of no more than six non-consecutive single-day events per calendar year, a maximum attendance of 15,000 people per event, and the requirement for all sound delivery equipment to face southwards towards the city. These restrictions help balance the use of the Oval for community and cultural events with the needs and amenity of local residents. I am concerned that relaxing these restrictions could lead to more frequent events, increased noise and disruption, and greater pressure on the surrounding area, potentially creating more congestion and inconvenience than residents already experience. I believe the current restrictions provide a reasonable balance and should be retained to protect the quality of life of local residents while still allowing events to take place at the Oval. • supportive of limit to 1 day events, noise direction limitations, traffic management • The proposed amendments represent a significant shift away from the traditional role of Adelaide Oval No. 2 as a sporting and parkland asset and toward its use as an event venue. The resulting impacts on residential amenity, traffic, noise, public access and heritage values have not been 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>adequately justified and are inconsistent with several core objectives of the CLMP itself. For these reasons, I oppose the proposed amendments relating to Adelaide Oval No. 2 and urge Council to prioritise the preservation of Adelaide Park Lands as publicly accessible open space rather than facilitating increased event-related commercial uses.</p> <ul style="list-style-type: none"> • I am a nearby North Adelaide resident. I support the current policies in the CLMP and ask Council to keep them, because they protect the amenity of the area. <ul style="list-style-type: none"> ○ Section 3(b) (Purpose): I support the statement that the Oval surrounds serve "as a place of quiet respite" and remain freely and publicly accessible open space with minimal built form. This is the reason the precinct works as a buffer between the city and North Adelaide homes. ○ Section 3(c) and 3(d) (Objectives and targets): I support the objectives to protect National Heritage values and to keep the Park Lands freely available, including the target to "retain free and open access to all". ○ Section 4 (Drivers of change): I agree that population growth means the Park Lands must prioritise and maintain publicly accessible open space. ○ Section 5 (Oval No 2): I support retaining the "village green" character of Oval No 2. I also support the current event conditions adopted in 2021: six non-consecutive single-day events a year, a firm maximum of 15,000 people, and all sound equipment facing south towards 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>the city. These are clear, measurable limits that residents can rely on, and they should not be weakened.</p> <ul style="list-style-type: none"> ○ Section 5 (Liquor licensing): I support the policy that no further extension of liquor licence areas outside the stadium should be supported, given the impact on adjacent residents. 	
<p>Administration response – There are mixed views regarding the level of prescription relating to events at Adelaide Oval No.2. Part of the rationale for amending event provisions is to provide greater consistency with event provisions used for other events in the Adelaide Park Lands which are managed through the City of Adelaide’s Event Guidelines and Event Amplified Sound Management Guidelines including restrictions on the hosting of multiday events.</p> <p>Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.</p> <p>In practice, the amendments will not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events. While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p> <p>The proposed management of the direction of the stage will be managed in accordance with the City of Adelaide Event Amplified Sound Management Guidelines. This would be assessed on a case-by-case basis which is consistent with how the City of Adelaide manage events in the remainder of the Adelaide Park Lands.</p>	
<p>Amendments post consultation</p> <ul style="list-style-type: none"> • Based on consultation feedback the following amendment has been made to the provisions for Adelaide Oval No.2. No more than six community, cultural or music events per calendar year (not exceeding three consecutive days) and replaced with 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days.</p> <ul style="list-style-type: none"> An increase in the total number of event days is not proposed. 	

Table 3 – Online survey responses to Consultation Question 2 - Do you have any views on the event provisions that should apply, referring to the amendments outlined under "Key Amendments to Oval No. 2"?

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> Leave it as is The biggest concern is the change of capacity limits and the noise rules. The proposed new regulations have loopholes and allow for the rules to be bended to meet the city's desires. They don't take in to account the other usages of the areas, local residents and people who commute and travel through the area. The language needs to be firm in the new proposed changes so that loopholes are not accessible. Yes, I strongly opposed the proposed changes and disagree with all proposed amendments. I don't support proposed changes 1 and 2: "No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)" and "Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines". The noise levels and traffic 	<ul style="list-style-type: none"> The amendments appear to be reasonable and minimal. Fully support extended use and activation of this space. I support the option to increase the capacity above 15,000 people, if the event passes various assessments. I think if Oval #2 can host more events, more people will visit Adelaide. I am fine with most amendments, apart from the noise restriction changes. I am of the opinion that all speakers should still be required to face south/towards the city, to prevent noise impacts to nearby residents. I like them. I love the idea of having more events and in particular music and culture events. it would be great to have more affordable government backed events as well to give some positive times out during this cost of living crisis. They should allow more events and not put such ridiculous restrictions on showcase location.

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>disruptions for more than one day in a row negatively affect the quality of life for residents! Having to tolerate loud noise for one day is one thing, but having to do that for up to 3 days in a row with no respite in one's own home is unacceptable! I would like the current provisions, namely: "No more than six (non-consecutive) single-day community, cultural or music events per calendar year." and "No more than 15,000 people in attendance / event tickets." to remain as they are. On proposed change 3 about the orientation of speakers, the CBD residents must also be considered when deciding the restrictions and mitigations, not only North Adelaide residents.</p> <ul style="list-style-type: none"> Proposed amendment number three is of concern. Anything vaguer or subject to individual staff assessment is unacceptable. Even south facing noise generation has proven to generate exceptionally invasive and excessively loud noise north of Pennington Terrace. Some may be from reflection, some may be from speakers facing performers, some may be due to the absence of any mounding to prohibit direct impact. In recent years, incessant and high-level noise has become the single biggest negative about living in North Adelaide: it is constant, unavoidable (even inside!), incredibly invasive and dominates all other activities. Don't allow it to get even worse by allowing negotiable or flexible constraints that can allow "standard practice" to be watered down behind the scenes by staff interpretation or favours outside public knowledge in the service of periodic interest groups or commercial parties who do not have a long-term local stake in our day-to-day environment! 	<ul style="list-style-type: none"> The Adelaide Football Club supports the proposed amendments relating to Adelaide Oval No. 2 and, more broadly, the shift away from prescriptive event restrictions toward an event-specific assessment model. The proposed provisions provide an appropriate balance between activating a major state asset and protecting public amenity, heritage and environmental values. In particular, we support: <ul style="list-style-type: none"> Allowing Adelaide Oval No. 2 to host standalone and multi-day community, cultural and music events, recognising the venue's unique capability to accommodate events that contribute to South Australia's cultural and visitor economy. Assessing matters such as attendance, stage orientation, noise, traffic, crowd management and public safety on a case-by-case basis through established approval processes rather than through fixed limitations contained within the CLMP. This provides greater flexibility while retaining appropriate regulatory oversight. Clarifying that any limit on consecutive event days should apply only to public-facing event days and not include reasonable periods required for construction, installation, testing, rehearsals, pack-down, remediation and reinstatement. Major events require these operational periods to ensure safe and effective delivery. Retaining discretion for Council to consider events exceeding the standard duration where justified by the nature of a significant cultural, culinary, community or

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> • Changes proposed are not acceptable. "Key changes" page 17 <p>Oval No. 2. Re #1 Retain non-consecutive. "Proposed changes" introduce a loophole. Reject 'three consecutive days'. No No! Re #2 Retain as is. 15,000 is sufficient and will deliver plenty of income for Adelaide Oval SMA Ltd. Tell it to stop being greedy. Re #3 Retain as is "south, towards city...". The 'proposed change' is very ambiguous. It leaves open a series of loopholes. The explanatory rationale is also ambiguous. No speakers facing north towards North Adelaide - ever!</p> <ul style="list-style-type: none"> • No need for amendments...keep the current policy. • Yes the parking and noise aspect which will impact on long suffering residents. • I do not agree to: <ul style="list-style-type: none"> i) holding cultural or music events for up to three consecutive days! ii) undertaking means (risk assessment) to increase event attendance above 15,000 people. iii) having the main stages facing Noise Sensitive Receivers through the means of event holders submitting a Noise Management Plan! • It certainly seems as though those who wrote the proposed amendments do not actually live anywhere near the oval nor do they understand that North Adelaide is a mixed-use suburb. The noise management changes are especially concerning. And given the recent Octoberfest event, it is 	<p>tourism event and where impacts can be appropriately managed.</p> <ul style="list-style-type: none"> ○ Enabling Adelaide Oval No. 2 to operate as part of an integrated precinct event involving Stella Bowen Park, Pennington Gardens West and Creswell Gardens, subject to the necessary approvals. This approach promotes more efficient use of existing infrastructure, improves patron experience and supports better crowd distribution and event management outcomes. ○ Overall, we consider the proposed amendments to be a significant improvement on the existing framework. They create greater flexibility to attract and host events of state significance while maintaining Council's ability to assess and manage impacts through event-specific conditions and approval processes. <ul style="list-style-type: none"> • We are of the view that the proposed amendments are reasonable in seeking to more deeply establish Oval No:2 as a viable venue alternative for events - particularly festival style events.

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>very apparent that any additional freedoms in unmanaged decibel and frequency directed towards North Adelaide would open up SA government and oval management to lawsuits in the remediation of structural integrity of North Adelaide homes. The amount of vibration in my dwelling due to structural resonance with the event noise was alarming and would certainly cause structural damage if this resonance occurred frequently due to these events. I will be taking all efforts to document my dwelling thoroughly prior to these amendments taking effect, in order that accountability by government for damages could be pursued.</p> <ul style="list-style-type: none"> • The amendment to change the orientation of sound equipment is very concerning, as is the increase to capacity and the desire to have consecutive event days. One night of poor sleep can be recovered from, but consecutive nights are much more damaging. I do not support this change at all. There are so many other even spaces in the parklands that could handle these larger crowds and events so these changes just seem like the SMA seeking to squeeze more profit out of their assets. Profit at the expense of residents is not ok. • The restriction on the number of participants does not make sense. We have 40,000 plus in the oval yet an area that can safely manage a larger crowd (not seated) right next door, utilising common catering, is restricted to 15,000. Seems like a sop to North Adelaide residents. • I don't think any changes should be made. In particular the numbers allowed and the sound equipment should not change at all. 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> • There should be next to no event provisions that should apply to Oval No.2. It's an area that is underutilised outside of the Cricket and to a lesser extent, AFL events. Most of the time I see Oval No.2 used as a car park which is fine but I believe the area has must more potential than that. • I strongly oppose the proposed amendments to Oval No. 2. As a local resident and a user of the Oval, I am extremely concerned that these changes would prioritise the convenience of event organisers over the amenity, wellbeing and quality of life of nearby residents. <ul style="list-style-type: none"> ○ 1. Consecutive event days I oppose allowing events to run for up to three consecutive days. Even if the total number of permitted event days remains the same, consecutive events would mean prolonged periods of noise, congestion, disruption and reduced enjoyment of the surrounding area. Residents need adequate breaks between events, and the current requirement for non-consecutive events should remain in place. ○ 2. Event attendance above 15,000 people, I strongly oppose allowing attendance to exceed 15,000 people through individual risk assessments. The current cap provides a clear and consistent limit. Allowing exceptions creates uncertainty about how far attendance could increase and raises concerns about traffic, parking, crowd management, noise and the cumulative impact on 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>the local community. I believe the 15,000-person cap should remain an absolute limit.</p> <ul style="list-style-type: none"> ○ 3. Stage orientation and noise management, I support retaining the current requirement for all sound delivery equipment to face southwards towards the city. The proposed alternative introduces flexibility and relies on noise management plans and mitigation measures. These measures do not necessarily prevent residents from experiencing noise and disruption. Preventing unnecessary noise at its source is preferable to relying on measures to manage its impact after the event has been planned. ○ Overall, I believe the current restrictions should be retained without these proposed relaxations. The fact that an event may comply with safety requirements or noise regulations does not automatically mean that its impact on local residents is acceptable. Residents should not have to continually absorb additional disruption for the benefit of larger or more flexible events. The Adelaide Park Lands are a shared public asset, and the interests of nearby residents must be given genuine weight in decisions about their use. I urge the City of Adelaide to reject these amendments and retain the existing restrictions. ● Do not support multi day events. Greater clarity, transparency and clear guidelines needed with respect to "case by case" review of noise management and crowd size. Who will be responsible for assessing these ? there 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>must be community consultation and involvement in the decisions that deviate from the current plan.</p> <ul style="list-style-type: none"> • The CLMP states that Adelaide Park Lands are held for public benefit and should remain publicly accessible open space that supports environmental, cultural, recreational and social values. It further identifies that the Park Lands provide: <ul style="list-style-type: none"> ○ a green open space buffer between the city and surrounding suburbs; ○ opportunities for passive recreation and wellbeing; ○ publicly accessible open space; ○ places of quiet respite. ○ The proposed amendments for Adelaide Oval No. 2 introduce what is effectively a new event venue capable of accommodating: <ul style="list-style-type: none"> ○ up to six multi-day events annually; ○ up to six additional single-day events annually; ○ attendance of up to 15,000 people per event. ○ This represents a substantial intensification of use that is inconsistent with the stated objective of maintaining Adelaide Park Lands primarily as open parkland available for public enjoyment. ○ Rather than protecting and enhancing park lands, the proposal would facilitate significantly increased 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>commercial event activity within an area that is presently valued for its open landscape character.</p> <ul style="list-style-type: none"> • I oppose the three proposed amendments. Each one reduces the amenity of the surrounding residential area, particularly through noise. Council should retain the current conditions. <ul style="list-style-type: none"> ○ 1. Multi-day events. The current rule allows six non-consecutive, single-day events. The draft allows six events "not exceeding three consecutive days". Council says total event days will not increase, but the draft wording does not say that. It can be read as six events of up to three days each, or up to 18 event days a year. Even if the total stayed at six, consecutive days of amplified music remove the break that residents now get between events, and add sound checks, set-up and dismantling on either side. ○ 2. Attendance. The firm cap of 15,000 becomes a starting point, with "any increase" allowed after a risk assessment. There is no upper limit, no stated decision-maker and no requirement to notify residents. Bigger crowds mean louder events and more late-night noise as people leave through residential streets. ○ 3. Sound direction. This is my main concern. The current rule that all sound equipment must face south, towards the city, is simple and enforceable. The draft covers only "main stages", relies on the undefined term "Noise Sensitive Receivers", and allows any orientation if the promoter submits a Noise Management Plan. That would allow stages to face North Adelaide homes. 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>Sound carries easily across the open Torrens valley, and a plan written by the event organiser is not a substitute for a fixed rule.</p> <ul style="list-style-type: none"> ○ The 2020-2021 consultation found increased event flexibility at Oval No 2 was not broadly supported, because of noise and disruption. Nothing has changed for residents since then. If Council proceeds despite this, the Plan should at least: ○ state expressly that total event days are capped at six per calendar year; ○ keep 15,000 as an absolute maximum; ○ keep the south-facing rule for all sound equipment, with a Noise Management Plan as an additional requirement; ○ define "Noise Sensitive Receivers" to include North Adelaide residences; ○ set finishing times, and limits on sound checks, set-up and dismantling; ○ require independent noise monitoring with published results; and ○ require advance notice to nearby residents. 	
<p>Other consultation feedback:</p> <ul style="list-style-type: none"> ● The council must be more active in policing the 2 hour parking limit. short term parking near me on match days is very hard. noise limits must not exceed current levels especially and allowances must be made when wind is blowing from south or east towards my place. 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> No, as long as you keep your hands off any permanent changes to our precious (what's left of them!) Parklands. No except that parking on the parkland to be minimised and traffic plans carefully scrutinised to reduce traffic congestion in the surrounding streets. 	
<p>Administration response – As part of Council’s statutory 5-year review of the CLMP, Adelaide Oval Stadium Management Authority and the Minister for Planning requested the relaxing of restrictions for events at Adelaide Oval No.2. The revised CLMP on consultation proposes greater flexibility for events but does not lift all restrictions.</p> <p>Part of the rationale for amending event provisions is to provide greater consistency with event provisions used for other events in the Adelaide Park Lands which are managed through the City of Adelaide’s Event Guidelines and Event Amplified Sound Management Guidelines including restrictions on the hosting of multiday events.</p> <p>Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.</p> <p>The proposed management of the direction of the stage and event attendees over 15,000 will be managed in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and City of Adelaide’s Event Guidelines. This would be assessed on a case-by-case basis. This is consistent with how the City of Adelaide manage events in the remainder of the Adelaide Park Lands.</p> <p>Noise will continue to be managed in line with the City of Adelaide's Event Guidelines, its Event Amplified Sound Management Guidelines and the relevant Environmental Protection Authority (EPA) regulations. These set clear requirements for sound levels, speaker orientation and monitoring, so that statutory standards are met and impacts on nearby residents are kept to a minimum. As with capacity, each event is assessed case by case.</p> <p>The revised CLMP requires that events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations if the main stages does not face away from Noise Sensitive Receivers. This is consistent with how Council manages other event areas within the Adelaide Park Lands.</p>	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>In practice, the amendments will not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.</p> <p>While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p> <p>Other - Comments regarding monitoring carparking has been passed onto Council's regulatory services team. Event car parking, in association with events either at Adelaide Oval or Oval No 2, as approved by the SMA, may occur within any part of the Licence Area, which accommodates approximately 1,350 cars.</p> <p>The City of Adelaide support events within the city and the Adelaide Park Lands and providing funding to help support these events, many of which are affordable or have no costs for entry.</p> <p>Council recognises the need for events to be distributed across the Adelaide Park Lands to avoid over concentrated in a certain area. For this reason, event spaces are provided throughout the Adelaide Park Lands, to protect the amenity of residential areas and provide accessibility of the Adelaide Park Lands for all users.</p> <p>The CLMP does not propose any permeant physical changes to the Adelaide Oval Precinct. The revised CLMP provides flexibility to the hosting of events at Adelaide Oval No.2. While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p>	
<p><i>Amendments post consultation</i></p> <ul style="list-style-type: none"> Based on consultation feedback the following amendment has been made to the provisions for Adelaide Oval No.2. No more than six community, cultural or music events per calendar year (not exceeding three consecutive days) and replaced with No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days. The CLMP identified redevelopment works already completed and it is considered appropriate to contemporise this statement as follows: 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>Replace the following text:</p> <p>Redevelopment of Adelaide Oval and Memorial Drive Tennis Centre and the associated changes to the precinct have been completed. No further major redevelopments are planned or envisaged for the precinct. Forecast population growth identified in the City of Adelaide – City Plan and in the Greater Adelaide Regional Plan indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.</p> <p>with</p> <p><i>This CLMP does not identify any further major redevelopment proposal for implementation. Any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks. Forecast population growth identified in the City of Adelaide - City Plan and in the Greater Adelaide Regional Plan (GARP) indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.</i></p> <ul style="list-style-type: none"> The CLMP seeks that there is ‘no’ conflict with other city events, whereas the proposed amendment seeks to ‘minimise’ conflicts. The following amendment is proposed: <p>Replace the following text:</p> <p>Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.</p> <p>with:</p> <p><i>Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.</i></p>	

Table 4 – Online survey responses to Consultation Question 3 - Please share any further comments you may have to inform the review of the Community Land Management Plan – Adelaide Oval Precinct.

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<ul style="list-style-type: none"> The number of attendees is of most concern. I’ve tried to go to events in elder park and it’s been impossible to get 	<ul style="list-style-type: none"> Fully support extended use and activation of this space. The Adelaide Football Club supports the overall direction of the proposed CLMP and considers the draft amendments to

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>parking. And the throng of the crowd makes it difficult to access freely.</p> <ul style="list-style-type: none"> • Adelaide Oval SMA Ltd is being greedy. Do not let it go any further than the current noisy events arrangements at Oval No. 2. Car parking arrangements on land surrounding the 'core area' (oval) are already too generous. It's currently a 'stadium in a car park.' Out of control. Answer - tighten up provisions of the Park 26 CLMP. I'd like to see that! Is the minister listening?? Hello? (Not listening.) • I believe there should be no changes to the current rules. • I'm disturbed by the proposed changes, and utterly saddened by the blatant misuse and mismanagement that will take place all in the name of 'development'. Shameful • As a local resident and a regular user of the Adelaide Park Lands and Oval precinct, I strongly urge the City of Adelaide to retain the existing event restrictions and reject the proposed relaxations. I am concerned that the review places too much emphasis on providing greater operational flexibility for event organisers, without adequately demonstrating how these changes would benefit local residents or protect their quality of life. The fact that the total number of event days may remain unchanged does not mean the impact on the community will remain unchanged. Allowing events to take place on consecutive days could result in prolonged periods of noise, crowds, traffic, restricted access and disruption, with fewer opportunities for residents to enjoy peace and quiet between events. I am also concerned about making exceptions to the 15,000- 	<p>represent a significant improvement on the existing framework. The proposed approach strikes a more appropriate balance between protecting the values of the Park Lands and enabling the Adelaide Oval Precinct to contribute to Adelaide's cultural, social and economic vitality. We encourage Council to ensure the final CLMP provides sufficient flexibility for event proposals to be assessed on their individual merits rather than being constrained by fixed rules that may inadvertently limit opportunities for the city and state. Event-specific assessment, supported by appropriate management plans and conditions, provides a more effective mechanism to address matters such as noise, traffic, public access, safety, heritage and environmental impacts. We also support a framework that enables the Adelaide Oval Precinct to operate as an integrated event destination, drawing on existing infrastructure and services to deliver high-quality community, cultural, sporting and entertainment experiences. The precinct is uniquely positioned to host events that attract visitors, enhance Adelaide's reputation as an events destination and generate economic activity while maintaining appropriate safeguards and oversight. The Adelaide Football Club believes the proposed amendments will assist in making more effective use of a significant public asset and support broader objectives relating to tourism, economic development, city activation and community participation. We therefore support the proposed changes and encourage Council to adopt a final CLMP that</p>

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>person attendance limit and replacing the clear requirement for sound equipment to face southwards with a more flexible, case-by-case approach. Once these protections are weakened, residents may have less certainty about the scale and impact of future events. The Adelaide Park Lands are a valuable public asset, not simply a venue for commercial events. Their management should prioritise public access, community wellbeing and the protection of the surrounding residential environment. Residents should not be expected to accept increasing levels of disruption in exchange for greater flexibility for event organisers. I ask Council to explain what demonstrable community benefit justifies changing the existing restrictions, how the cumulative impacts on residents will be assessed, and what enforceable protections will be in place if noise, traffic or other disturbances exceed acceptable levels. I also believe that meaningful consideration should be given to the feedback received during the previous consultation, when increased flexibility for events was not broadly supported by participating community members. My position is clear: retain the existing restrictions, including non-consecutive event days, the absolute 15,000-person attendance cap, and the requirement for sound equipment to face southwards towards the city. Protecting the amenity of residents and the public enjoyment of the Adelaide Park Lands must take priority over making it easier to stage larger or more flexible events.</p> <ul style="list-style-type: none"> • The CLMP specifically states that the "village green" character of Oval No. 2 is to be retained through: perimeter plantings; absence of built form; modest spectator 	<p>retains the flexibility and event-specific assessment principles reflected in the current draft.</p> <p>Frontier stages major events across Australia and New Zealand and is cognisant of the balance between event activation and general use. We are also aware of the high competitive venue landscape across Australia and the value these events can provide within broader economic parameters and believe that in order for these broader parameters to be better positioned to unlocked by Adelaide, the proposed amendments will enhance the AOSMA precinct to host a broader range of events.</p>

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>accommodation; public accessibility; limited road infrastructure. The proposed event provisions directly undermine that objective.</p> <ul style="list-style-type: none"> ○ A venue accommodating 15,000 patrons, amplified music, staging, temporary infrastructure, security fencing, lighting, crowd management systems and event servicing cannot reasonably be described as maintaining a "village green" character. ○ The character of a community sporting oval is fundamentally different from that of a major event and entertainment venue. ○ The proposal creates an internal contradiction within the CLMP itself: one section seeks to preserve the village green character while another permits activities incompatible with that character. ○ Noise Impacts on Surrounding Residential Areas. The proposal permits community, cultural and music events involving amplified sound. Although the draft requires compliance with Event Amplified Sound Management Guidelines and EPA requirements, these measures merely regulate impacts; they do not eliminate them. Residents of North Adelaide and surrounding areas already experience significant noise exposure associated with: Adelaide Oval events; Memorial Drive events; Riverbank precinct activities; Festival and Fringe events; major city celebrations. The cumulative impact of introducing additional music and entertainment events at Oval 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>No. 2 has not been adequately assessed. Of particular concern is that: sound can travel significant distances across the open River Torrens valley; topography can amplify and carry noise into residential areas; evening and multi-day events create repeated disturbance; event noise often extends beyond official performance times due to setup, sound checks and patron dispersal. The CLMP contains no cumulative noise assessment and no evidence that nearby residents can be protected from increased disturbance.</p> <ul style="list-style-type: none"> ○ 4. Increased Traffic and Parking Pressures, The proposal would inevitably generate additional vehicle movements associated with event attendees, staff, suppliers and contractors. The CLMP expressly permits event parking throughout the Adelaide Oval Licence Area and notes capacity for approximately 1,350 vehicles on grassed areas. This raises several concerns: Impact on Residential Streets, North Adelaide residents already experience: congestion; illegal parking; reduced residential parking availability; traffic delays during major events. Additional Oval No. 2 events will exacerbate these impacts. Conflict with Sustainability Objectives, The CLMP contains objectives to: reduce impervious surfaces; improve environmental outcomes; maintain landscape quality; enhance climate resilience. Yet increased event activity encourages greater vehicle dependence and greater use of park lands for 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>temporary parking. These outcomes are inconsistent with the stated environmental objectives of the Plan.</p> <ul style="list-style-type: none"> ○ 5. Loss of Public Access to Community Open Space, A key CLMP objective is to ensure Adelaide Park Lands remain freely available for public use and enjoyment. Every major event at Oval No. 2 requires: fencing; access controls; security restrictions; temporary exclusion of the public. While these restrictions may be temporary, the cumulative effect of: six multi-day events; six single-day events; setup periods; dismantling periods; could result in substantial portions of the year where freely accessible public open space becomes unavailable. This outcome is inconsistent with the stated objective of retaining public access. ○ 6. Impact on National Heritage Values, The CLMP repeatedly recognises that the Adelaide Park Lands and City Layout are included on Australia's National Heritage List. It further states that all activity within the precinct should be consistent with the values underpinning that heritage listing. The heritage significance of this area derives not only from individual monuments but also from: its open landscape setting; visual connections across the River Torrens valley; its role as an open transition between Adelaide and North Adelaide; the historic landscape character surrounding Adelaide Oval. The increase in event infrastructure, crowd activity, temporary structures, lighting towers and amplified 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>sound risks further eroding the heritage landscape setting that the CLMP is intended to protect.</p> <ul style="list-style-type: none"> ○ 7. Inadequate Justification for Expanded Event Capacity, The CLMP itself states: "No further major redevelopments are planned or envisaged for the precinct" and identifies the growing need to prioritise publicly accessible open space. The proposal provides little strategic justification for: why additional major event capacity is required; why existing venues are insufficient; why Oval No. 2 should evolve beyond its established sporting function. Without demonstrated need, the amendment appears to prioritise commercial event activation over parkland protection. ○ 8. Insufficient Controls, The proposed controls are inadequate because: there are no proposed limits on event operating hours; there is no curfew specified within the CLMP; there are no cumulative annual noise limits; there are no annual patron limits; there is no requirement for independent post-event review; there is no mandatory community consultation before approval; there is no assessment of cumulative impacts across Adelaide Oval, Memorial Drive and Oval No. 2 events. Approval rests largely with the CEO and internal Council processes. For impacts of this magnitude, stronger and more transparent controls are warranted. ○ Requested Changes, I respectfully request that Council: Remove the proposed provisions permitting standalone music, cultural and community events at 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
<p>Adelaide Oval No. 2. Retain Oval No. 2 primarily for sporting and passive recreational purposes consistent with its village green character. Reject the proposed allowance for: six multi-day events per year; six additional single-day events per year; attendance up to 15,000 people.</p> <ul style="list-style-type: none"> ○ If Council proceeds with the amendments, introduce: strict operating-hour curfews; lower attendance caps; limits on amplified sound; cumulative event caps across the precinct; mandatory independent traffic and noise monitoring; formal community consultation prior to event approvals. ○ Ensure that protection of public open space, residential amenity and National Heritage values remains the primary objective of management of Adelaide Oval No. 2 and the surrounding Park Lands. <ul style="list-style-type: none"> ● Residents near the precinct already live with noise from Adelaide Oval, Memorial Drive, the Riverbank and festival events. The draft contains no assessment of the cumulative noise, traffic and parking impact of adding longer and larger events at Oval No 2. That assessment should be done and published before any limit is relaxed. The proposed changes are also inconsistent with the Plan's own commitments to quiet respite, free public access and the village green character of Oval No 2. Longer events mean the oval is fenced off for longer, and more event parking on the Park Lands and in North Adelaide streets. The existing limits were set in 2021 after community consultation. The only 	

Comments in favour of retaining current restrictions	Comments in support of proposed change(s)
reason given for changing them is a request from venue operators for more flexibility. I ask Council to give priority to residential amenity to the ratepayers that pay to maintain the Park Lands, and not proceed with the amendments.	

Other consultation feedback:

- Do not open it for the golf projects
- I appreciate the desire to build stronger economy and grow tourism. Adelaide is choking as is and perhaps this should be addressed first!
- In general, the impacts of Adelaide Oval events have been well managed since the redevelopment. Unfortunately the two hour event parking system is no longer proving a disincentive and is usually being ignored these days. Is the fine too low? Are the parking inspections being cut back? At present it doesn't seem to be working - and local residents and their guests are again being sidelined.
- As a Palmer Place resident, I'd really like to see greater investment on accessibility and footpaths around Palmer Place and Pangki Pangki. While I'm supportive of the proposed event changes, consideration should be given to the local area surrounding the oval. There is no easily accessible (with bike, wheelchair, pram etc) path from park 28 to lights vision for example without walking up to Jeffcott st. One side of Palmer gardens is a dirt track, which given the foot traffic most weekends to the oval remains a surprise, with recent tree planting into the dirt even more surprising, rather than paving and garden beds for trees/plants. We also get quite a bit of rubbish before and after oval events with few public bins in the area - only one in the park and one near lights vision. I've lived within 1km of the oval in three different properties for the past 13 years, and for the most part enjoy the community and livelihood it brings so support the council in expanding opportunities for events in this space. Thank you.
- Create a suitable area in south parklands, more open space.
- Please maintain the current rules that are in place. The State Government would be better served by addressing the issues of homelessness in the city and providing increased community mental health, drug and alcohol services for our vulnerable citizens.

Other consultation feedback:

- 1. Amendments to the community land management plan should be going in the other direction. We should be making amendments to reduce the amount of car parking on the parklands as none of the car parking is required for events. This again is just the oval benefiting from our community. 2. Economic realities exist, but fudging numbers to dress greed up as economic necessity is poor form. This should be called out by council and the SMA / Property Council etc. put in their place. In our democracy, council are supposed to hold the power, not lobbyists.
- The council should consider getting out of the way of greater development and utilisation of the precinct, not keep bending over to keep a few residents happy.
- The parklands we developed for the public. No additional closing off, no more noise, no more permanent or temporary fences. No closed off golf courses, no extensions to vehicular access. Where are you Adelaide City Council, what is being done to parklands is out with the philosophy and vision of our city. What was once the most livable city !
- NO more taking away our precious Parklands. Enough! Too much already. When I came to my present North Terrace address 25 years ago, the northern and western views were beautiful; the river, trees, the Cathedral, the Rotunda; now thanks you your approvals, the view is buildings and ugly rooftops. Good one!, hardly beautifying a lovely city.
- Parking and traffic congestion remain issues whenever there is an event.
- The Adelaide Oval has a temporary marquee structure used as a bar area during the summer of cricket and during the AFL season. I believe the Adelaide Oval should be permitted to build a permanent structure that's designed to fit in with the character/design of the Adelaide Oval. During the cricket, the Adelaide Oval has to bring in porta loo toilets and urinals, again, the Adelaide Oval should be able to build more permanent toilet facilities alongside Oval No.2.
- The Adelaide City Council needs to stop getting in the way of the activation of the Parklands and events that employee people in South Australia.

How to stop the state govt taking control over parklands and dictating usage, access and management? This is not acceptable. The parklands belong to the community for public community use and are vital unique asset to Adelaide, our cultural and community life.

Administration response – As part of Council’s statutory 5-year review of the CLMP, Adelaide Oval Stadium Management Authority and the Minister for Planning requested the relaxing of restrictions for events at Adelaide Oval No.2. The revised CLMP on consultation proposes greater flexibility for events but does not lift all restrictions.

The proposed management of the direction of the stage and event attendees over 15,000 will be managed in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and City of Adelaide’s Event Guidelines. This would be assessed on a case-by-case basis. This is consistent with how the City of Adelaide manage events in the remainder of the Adelaide Park Lands.

In practice, the amendments will not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.

While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.

The CLMP does not seek to expand any carparking within the Adelaide Oval Precinct. In accordance with the Adelaide Park Lands Management Strategy – Towards 2036, where practical the Council will continue to actively seek to reduce existing car parking on land managed by the City of Adelaide by 5% by 2036. Event car parking, in association with events either at Adelaide Oval or Oval No 2, as approved by the SMA, may occur within any part of the Licence Area, which accommodates approximately 1,350 cars

The Adelaide Park Lands Management Strategy includes strategies to enable the Adelaide Park Lands to host diverse events, from small to large, in more places, more often. The amended CLMP is consistent with this strategy and aspiration.

The revised CLMP does not propose any new built form. No permanent infrastructure is being proposed as part of the amended CLMP.

Other - Under the *North Adelaide Public Golf Course Act 2025* (SA), the Minister can approve events at the North Adelaide Golf Course by Gazette notice (s 19) and can declare "approved event support zones" (s 21), which are areas identified by the Minister by Gazette notice and shown on a plan deposited in the GRO. The Act doesn't limit these zones to the golf course (Park 1), so the Minister could declare land such as the Adelaide Oval Precinct. Because the Minister's powers in a declared period override other interests in the land (s 20) and can vary or extinguish existing leases and licences (s 21(6)), the CLMP does not prevent the Adelaide Oval Precinct from hosting golf related events. Comments relating to State Government priorities should be directed to the State Government.

Comments were made regarding accessibility and footpaths around Palmer Place and Palmer Gardens / Pangki Pangki and rubbish collection. These additional comments are noted and will be reported to the relevant teams within Council for

consideration into the future planning and management of this Park. Palmer Gardens / Pangki Pangki is not included within the Adelaide Oval Precinct CLMP and can be found at [Annexure 33](#) of the broader Adelaide Park Lands CLMP.

The Southern Park Lands contain a number of event spaces that are also used throughout the year for hosting of a range of different events as outlined in Council's Event Management Guidelines and the broader Adelaide Park Lands [CLMP](#).

Amendments post consultation

- Based on consultation feedback the following amendment has been made to the provisions for Adelaide Oval No.2.

~~No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)~~

and replaced with

No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days.

Part 2b - Community Consultation (Written Submissions)

The following submissions were received as written responses from the community outside of the Our Adelaide platform. Due to their length, the table below is a **summary only** and does not reproduce each submission in full. The complete submissions are provided as Appendix B and should be referred to for the full detail of the views expressed.

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
Individual Community Member (1)	Event days: The change from six single-day events to six events of up to three days each could mean up to eighteen event days a year. The respondent says this contradicts Council's assurance that total event days would not increase, and that if six days is the intended limit, the Plan must say so explicitly.	In practice the change to the event provisions could facilitate no more than two events each of three days. Amended wording is proposed to clarify the intention for no more than six days of events.	Based on consultation feedback the following amendment has been made to the provisions for Adelaide Oval No.2. No more than six community, cultural or music events per calendar year (not exceeding three consecutive days) and replaced with No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days
	Attendance and noise: The amendments would allow attendance above 15,000 after further assessment, and departures from the sound-orientation requirement via a Noise Management Plan. The respondent says the cumulative effect of extra music and entertainment hasn't been	Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the <u>City of Adelaide Event Guidelines</u>) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community,	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	properly assessed, and that existing safeguards for adjoining neighbourhoods are being weakened.	<p>and in compliance with all legislative requirements. This would be assessed on a case-by-case basis</p> <p>In practice, the amendments will not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for events of varying types and sizes.</p> <p>While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p>	
	Liquor trading: The respondent opposes any extension of trading hours that would increase disturbance, citing intoxication, antisocial behaviour, noise, litter, public urination and late-night dispersal through residential streets.	Liquor licensing in South Australia is managed by Consumer and Business Services (CBS) , part of the Attorney-General's Department in the State Government. The CLMP simply reflects the liquor license area.	No further changes recommended
	Parking: The respondent outlined that parking in North Adelaide is already very difficult and suggest event parking management is supposed to be strictly policed but	Noted – this commentary has been shared with Council's regulatory services team to investigate opportunities to review the	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	isn't, for example with cars left overnight in 2-hour zones without penalty. The respondent outlines it is hard to have visitors on most event weekends, and that the proposal would make this worse.	monitoring of car parking around the Adelaide Oval Precinct.	
	Lack of justification: The respondent outlines the proposal doesn't provide strategic justification for additional major events when existing venues are regarded as sufficient.	Noted – Council Administration recognises the need for events to be distributed across the Adelaide Park Lands rather than concentrated in a certain area. For this reason, event spaces are provided throughout the Adelaide Park Lands, to protect the amenity of residential areas and accessibility of the Adelaide Park Lands for all users.	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	Inadequate controls: The respondent describes the proposed controls as completely inadequate, citing no limits on event operating hours, no curfews, no real limits on patrons or noise, and no post-event reviews or assessment of cumulative impacts across the venue. The respondent also says management would sit within Council processes, which are described as weak.	Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the <u>City of Adelaide Event Guidelines</u>) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.	No further changes recommended
The North Adelaide Society Inc (TNSA)	<i>What are your views on the current policies contained within the CLMP?</i>		
	Apart from Oval No. 2, the draft shows no other substantive amendments. If there are any, they should have been marked, and TNAS reserves the right to be consulted on them.	As part of its review, the City of Adelaide is proposing updates to mapping, alignment with the recently approved Adelaide Park Lands Management Strategy - Towards 2036, and clarification of the purpose for which the land is held, while continuing to maintain the Adelaide Park Lands' environmental, cultural and public access values. These amendments were publicly reported to Council.	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	“Village green” is meaningless puffery in a management plan. TNAS accepts Oval No. 2 operating as a village green in the ordinary sense and wants the existing page 17 dot points kept.	The term ‘village green’ has been carried over from the current CLMP (2021 approved)	No further changes recommended
	The dot points on page 17 should also be amended so that “built form” expressly includes temporary structures, and “environment” supports ecology at every level (sub-surface, surface and aerial).	Temporary structures are currently permitted on Adelaide Oval No.2 when it is used for events, such as the Adelaide Test Match (Cricket). It is not proposed to restrict temporary structures that support events at Adelaide Oval No.2	No further changes recommended
	Do you have any views on the event provisions that should apply? (YES)		
	Language: the existing arrangements are “conditions” on what is “permitted”, not “restrictions”. Adopting AOSMA’s language suggests unconscious bias in how the consultation was presented. The concerns behind the 2021 conditions (noise, disruption, event size, commercialisation) haven’t abated.	The revised CLMP preserves the word ‘conditions’ in reference to the hosting of events at Adelaide Oval No.2	No further changes recommended
	Condition 1 (number and consecutive days):	Noted – In practice the change to the event provisions could facilitate 2 events each of three days. Amended wording is proposed to clarify the	Based on consultation feedback the following refinement has been made

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<ul style="list-style-type: none"> No rationale is given beyond AOSMA's request for "operational flexibility". The Minister's letter backing AOSMA, followed by a reference to the Minister's approval power, could lead a reasonable person to see pre-determination. The wording is ambiguous and could allow up to 18 event days (6 x 3) or six events of two or three days each. TNAS calls this a "loophole of mammoth proportions". Major concerts aren't ancillary to the Oval. The change is incremental creep that turns a sports facility into an events venue. TNAS supports keeping the cap in days (six per year). If what is proposed is no increase in the total number of event days, (i.e., six/year), but a reconfiguration to permit those six days per calendar year to be configured into one or two (preferably not three) day events (with approval 	<p>intention for no more than six days of events.</p> <p>Council recognises the need for events to be distributed across the Adelaide Park Lands rather than concentrated in any one area. This is supported by the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS), which provides that the Adelaide Park Lands will host diverse events, from small to large, in more places more often. Strategy 1.6 further seeks to create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes that are planned and delivered to minimise environmental impacts and promote active and public transport.</p> <p>For this reason, event spaces are provided throughout the Adelaide Park Lands to ensure the amenity of residential areas with the accessibility of the Park Lands for all users.</p> <p>As part of Council's statutory 5-year review of the CLMP, Adelaide Oval</p>	<p>to the provisions for Adelaide Oval No.2.</p> <p>No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)</p> <p>and replaced with</p> <p>No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days</p> <p>Further clarification has been included within the provisions for Adelaide Oval No.2. to clarify that bump-in or bump-out of temporary event infrastructure (such as construction, installation, testing, rehearsals, pack-down, remediation and reinstatement) is not included within the event duration.</p> <p>The three-day event duration is the period the event is open to patrons and does not include bump-in or bump-out of temporary event infrastructure (such as construction, installation, testing, rehearsals, pack-down, remediation and</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>of the CoA CEO) to enable “operational flexibility” for the AOSMA, that would be an understandable option if it were to be adopted by the CoA.</p>	<p>Stadium Management Authority and the Minister for Planning requested the relaxing of restrictions for events at Adelaide Oval No.2. The revised CLMP on consultation proposes greater flexibility for events but does not lift all restrictions.</p> <p>Part of the rationale for amending event provisions is to provide greater consistency with event provisions used for other events in the Adelaide Park Lands which are managed through the City of Adelaide’s Event Guidelines and Event Amplified Sound Management Guidelines including restrictions on the hosting of multiday events.</p> <p>In practice, the amendments will not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.</p> <p>While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</p>	<p>reinstatement), which remain subject to relevant approvals and event-specific conditions.</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	Condition 2 (15,000 attendance): TNAS supports the current fixed cap. Events under the current conditions appear to have had no undue impact. Events suited to the Park Lands' ecology, and of manageable size and impact, are supportable. A liveable city shouldn't subject sensitive receivers, including hospitals, to "sound blasting".	Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.	No further changes recommended
	Condition 3 (sound direction): TNAS supports keeping the requirement that all sound equipment face south. This doesn't preclude events, it just makes them more liveable.	Noise management would continue to be governed by the City of Adelaide's Event Guidelines and Event Amplified Sound Management Guidelines and relevant Environmental Protection Authority (EPA) regulations, ensuring sound levels, orientation, and monitoring meet statutory requirements and minimise impacts on nearby residents. This would be assessed on a case-by-case basis.	No further changes recommended
	Conditions 4 and 5: no change, no comment.	Noted – the feedback does not request an amendment	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>Condition 6: a change to include “<i>and the locality</i>” ... and to minimise disruption to the daily life of the city and the locality.</p>	Administration proposes an amendment to this sentence which incorporates the TNAS request as well as a request from Adelaide Oval Stadium Management Authority which requested that ensure there is ‘no’... was replaced with ‘minimise’	<p>Proposed change: Effective scheduling to ensure there is no minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.</p>
	<p>Condition 7: the Adelaide Event Guidelines are generalised and refer to Adelaide Oval. A word search for “Oval No 2” found nothing. Presumably the Adelaide Park Lands Events Management Plan (APLEMP) referred to Oval No 2.</p>	The Adelaide Event Guidelines include areas of the Adelaide Park Lands as State Government Managed Event Spaces. These spaces are managed by the State Government and may host events of state, national and international significance and include Adelaide Oval. The Map on page 19 of the Adelaide Event Guidelines shows Adelaide Oval No.2 being highlighted in Purple (Government Managed)	No further changes recommended
	<p>We value your feedback. Please share any further comments you may have to inform the review of the Community Land Management Plan – Adelaide Oval Precinct.</p>		
	<p>CLMP and APLMS: the changes don’t enhance the Adelaide Park Lands. They’d likely boost the revenue of those managing the Oval and could disadvantage private operators elsewhere. Nothing in the</p>	The amended CLMP is consistent with the APLMS, which includes strategies to enable the Adelaide Park Lands to host diverse events, from small to large, in more places and more often.	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	APLMS requires three-day events, and the current criteria remain consistent with it.	Adelaide Oval is contained within the Riverbank Precinct Plan in the APLMS – Towards 2036. The APLMS does not specifically mention Adelaide Oval No 2. Adelaide Oval itself (the Core Area) is exempt from the provisions of the APLMS and CLMP. However, the APLMS does apply to the surrounding areas, including the Licence Area and Adelaide Oval No.2 and seeks to encourage greater use of its northern park setting.	
	Cultural significance: There is reference to cultural significance, which is supported in every sense of that descriptor and ought to be substantively included and alternatively referenced to an applicable policy. This is a matter too often overlooked in the pursuit of short-term interests	This is a statement in support of the Cultural Significance section of the CLMP	No further changes recommended
	Environment: There is inadequate reference to ecology as a substantive feature of this parkland's environment. That is of serious concern and ought to be	Administration refers to “purpose for which the land is held” which is stated in accordance with the purposes of the CLMP per section	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>substantively included and Page 10 or alternatively referenced to an applicable policy. This is a matter too often overlooked in the pursuit of short-term interests.</p> <p>It is inadequate to make general reference only (cf. p 9). Given the Park Lands setting of the Adelaide Oval and its National Heritage listing, it is inappropriate to subjugate the Park Lands as merely to “support, complement and showcase the facility, serving as important aesthetic entrances”; they co-exist each serving and respecting their respective purposes.</p>	196(3)(b) of the <i>Local Government Act 1999</i> (SA).	
	<p>Creative arts: There is no reference to creative or the arts. Creative arts, whether reflective of culture, environment or of a periodic or temporary form and incidental scale can add much humanistic interest to ambulatory use of the parkland areas of this precinct. Increasingly, this is a matter too easily overlooked on a budgetary rather than effectiveness basis.</p>	Administration refers to the “purpose for which the land is held” which is stated in accordance with the purposes of the CLMP in per section 196(3)(b) of the <i>Local Government Act 1999</i> (SA).	No further changes recommended
	Liveability	Noted – the amended CLMP does not increase the number of event	Based on consultation feedback the following refinement amendment has

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	A city is not liveable if its circumstances do not support living in it. That ought not matter where one lives. Oval 2 has a natural amphitheatre towards the northern end, closes to where people live. That makes it conducive to music and noise emitters to face southwards away from what the Planning and Design Code describe as sensitive users, including the nearby hospital facilities.	days from the existing CLMP (2021), it provides some flexibility for consecutive days. While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.	been made to the provisions for Adelaide Oval No.2. No more than six community, cultural or music events per calendar year (not exceeding three consecutive days) and replaced with No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days
	Amendment There is a 'catch-all' in Part 8, which surprisingly includes " <i>Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036 and considered as an amendment to this CLMP.</i> " That is both vague, unwarranted, and beyond what is the requisite CLMP process. If during the operative effect of the CLMP, a matter not addressed or	Noted. Council administration agree and propose that this is amended to address TNAS feedback.	Proposed amendment 8. CIRCUMSTANCES NOT PROVIDED FOR (page 26 of amended CLMP). This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct part of Tarntanya Wama Park 26 can be foreseen. Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>contemplated by the CLMP arises, then the intention is that it will be considered as against the policy intent of this CLMP and the terms of APLMS, that is understandable.</p> <p>But TNAS submits that that ought not be “considered as an amendment to this CLMP”.</p>		<p>2036 and considered as an amendment to this CLMP.</p> <p>Replaced with:</p> <p>This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct, part of Tarntanya Wama Park 26, can be foreseen. Any significant change not provided for in this CLMP will be considered against the policy intent of this CLMP and the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036.</p>
	<p>Ownership</p> <p>The CLMP does not substantiate the assertion that the “owner” is “The Crown in the right of the State” This statement ought to be expunged. It is sufficient to identify that the CoA is the custodian of the relevant Park/s subject to any legislation to the contrary.</p> <p>TNAS submits that the CLMP should continue to simply recite custodianship: Custodianship (page 7) The custodianship of the</p>	<p>Noted. The amended CLMP has been updated to include that the owner of the land is ‘<i>The Crown in the right of the State</i>’ This is consistent with the remainder of the CLMP’s for the Adelaide Park Lands.</p> <p>This is a requirement of section 196 (4)(a) of the <i>Local Government Act 1999</i> (SA) which states:</p> <p><i>If a management plan relates to land that is not in the council's ownership, the council must consult with the owner of the land</i></p>	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<i>Adelaide Oval precinct lies with the CoA.</i>	<p><i>at an appropriate stage during the preparation of the plan and the plan must— (a) identify the owner of the land</i></p> <p>The City of Adelaide is the custodian of the land subject to the CLMP and has care, control and management, but not ownership.</p>	
	<p>Drivers of change: Conservation and the pursuit of State and World Heritage listing, with the Park Lands wholly in CoA custodianship should be the only Driver for Change.</p> <p>TNAS submits that in considering the terms of the new CLMP, and having regard to <i>the foregoing</i>, the CoA must apply the following drivers of change and notions.</p> <ul style="list-style-type: none"> The value of public open space will continue to increase in importance Recognise and protect the Adelaide Park Lands for their historic, cultural and environmental significance 	<p>The Council acknowledges the importance of the values TNAS has identified, including conservation, the protection of the Adelaide Park Lands' historic, cultural and environmental significance, increased tree canopy, climate resilience, and the pursuit of State and World Heritage listing.</p> <p>The broader drivers for change for each Park Lands Precinct are outlined in the APLMS.</p> <p>The CLMP is not an aspirational strategy that plans for the future. That is the role of the APLMS. The Drivers for Change section in the revised CLMP should only include proposals planned for the Precinct</p>	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<ul style="list-style-type: none"> • Increase tree canopy cover and connect people with nature • Deliver a greener, more climate resilient city, with open spaces for community use • Support beautiful green spaces, held in trust for the people of South Australia, in a manner that invites individuals to walk, run, ride, explore, celebrate, and play across their diverse natural environments • Accept that open space, and preserving and celebrating the Adelaide Park Lands is essential; and • Defend the environmental, cultural, and historical significance of the Adelaide Park Lands. 	<p>that need to be considered in a CLMP context.</p> <p>On this basis, the Drivers for Change section has been limited to those proposals, and the strategic drivers that are currently known.</p>	
Adelaide Oval Stadium Management Authority (AOSMA)	<p>AOSMA's submission supports the direction of the proposed CLMP amendments and describes them as a significant improvement on the 2021 CLMP.</p> <p>Its remaining feedback is presented as targeted refinements intended to operationalise the flexibility already</p>	<p>Noted. Council acknowledges the important role of the Adelaide Oval precinct in attracting significant visitation and contributing substantial economic value to the State.</p>	<p>No further changes recommended</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>reflected in the draft, rather than to materially expand the level of event activity contemplated.</p> <p>AOSMA states that these requests do not seek automatic approval of any event, but a clear mechanism for an integrated proposal to be lodged and assessed on its merits, with conditions addressing public access, safety, noise, traffic, crowd management, heritage, landscape protection and reinstatement.</p>		
	<p>Item 1 - Integrated precinct events: AOSMA seeks a new provision within Section 5 of the CLMP recognising that community, cultural and music events may be conducted as integrated events across Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens, subject to an event management plan and assessment under the City of Adelaide Event Guidelines. Applications spanning more than one precinct area would be considered through a coordinated</p>	<p>The proposal would enable an event held on Adelaide Oval No.2 to be held at the same time as other events held at Adelaide Oval. It would not change other provisions relating to the number of event days, attendance capacity on Adelaide Oval No. 2 or noise assessments.</p> <p>In practice, an event held across the Adelaide Oval precinct would be managed in a manner consistent with other large multi-site events, such as the Adelaide Fringe,</p>	<p>Any event proposals that are not in strict accordance with the CLMP event provisions, are proposed to be a Council decision. The following amendment is proposed:</p> <p>Any event proposal that is outside of the event conditions specified in the CLMP requires a decision of the Council elect.</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>assessment process involving the Administration, AOSMA and other authorities or landholders.</p>	<p>including Gluttony, and Harvest Rock Festival.</p> <p>It would provide an additional option, outside the eastern Adelaide Park Lands, for hosting multi-day events (capped to a maximum of three consecutive days and no more than six days in total per calendar year).</p> <p>Using existing Adelaide Oval infrastructure would reduce the infrastructure required and the time needed for set-up, pack-down and site remediation.</p> <p>As with other multi-day events in the Adelaide Park Lands, an event would be assessed and managed under the City of Adelaide Event Guidelines and Event Amplified Sound Management Guidelines to ensure impacts are appropriately managed.</p> <p>As part of this assessment, the City of Adelaide engages with key authorities and partners, such as South Australia Police, Consumer and Business Services, the Department for Infrastructure and Transport and Renewal SA, to ensure effective mitigation and</p>	

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
		<p>scheduling and to minimise disruption to the daily life of the city.</p> <p>The assessment process outlined in the City of Adelaide Event Guidelines provides that:</p> <ul style="list-style-type: none"> • Early and meaningful consultation is required with community stakeholders and local businesses, and affected community members would be notified in advance. • Depending on the type and scale of an event, approval rests with the Chief Executive Officer. Events likely to have a significant impact on the care and control of the Adelaide Park Lands may be referred to Kadaltilla for specialist advice to Council, and Kadaltilla is also regularly informed of events through reporting mechanisms. • Where a new event application could have a significant impact on the Adelaide Park Lands or the community, it may be taken to Council for approval, together with the proposed event 	

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
		<p>management approach and the outcomes of a 21-day public consultation. Significant impact may be defined by timeframe (for example, an event in place over a period of months) or by the extent of impact on the community.</p> <ul style="list-style-type: none"> Council may refuse to grant a licence for an event where the impact is considered too high and cannot be satisfactorily mitigated. 	
	<p>Item 2 - Event duration and occupation: Clarification that the three-consecutive-day limit for Adelaide Oval No. 2 applies to public-facing event days only, excluding reasonable set-up, testing, rehearsal, pack-down, remediation and reinstatement periods. AOSMA request Council be provided discretion to consider and decide on a longer public event period for significant cultural, culinary, community or tourism events.</p>	<p>AOSMA seeks clarification that the three-consecutive-day limit for Adelaide Oval No. 2 applies to public-facing event days only, excluding reasonable set-up, testing, rehearsal, pack-down, remediation and reinstatement periods. It also proposes that Council retain discretion to consider a longer public event period for significant cultural, culinary, community or tourism events.</p> <p>Excluding set-up, testing, rehearsal, pack-down, remediation and reinstatement periods from the three-consecutive-day limit is</p>	<p>The following amendment is proposed to Section 5 of the CLMP under the Adelaide Oval No. 2 event provisions to exclude set-up, testing, rehearsal, pack-down, remediation and reinstatement periods from the three-consecutive-day limit as is consistent with the management of events across the Adelaide Park Lands which do not include these periods as 'event days':</p> <p>The three-consecutive-day limit applies only to days on which an event is open to patrons. It excludes reasonable periods required for construction, installation, testing,</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
		<p>consistent with the management of events across the Adelaide Park Lands.</p> <p>Allowing Council discretion to consider a longer public event period for significant cultural, culinary, community or tourism events is consistent with how events within the Adelaide Park Lands are managed under the City of Adelaide Event Guidelines and Event Amplified Sound Management Guidelines. The total number of event days would remain capped at six per year, and any event would still need to comply with the City of Adelaide Event Guidelines and Event Amplified Sound Management Guidelines to ensure impacts are appropriately managed.</p>	<p>rehearsals, pack-down, remediation and reinstatement, subject to relevant approvals and event-specific conditions.</p> <p>Any event proposals that are not in strict accordance with the CLMP event provisions, are proposed to be a Council decision. The following amendment is proposed:</p> <p>Any event proposal that is outside of the event conditions specified in the CLMP requires a decision of the Council elect.</p>
	Item 3 - Attendance and capacity: Capacity for integrated events to be assessed against the event footprint, maximum simultaneous attendance and the safe capacity of each area, with attendance across multiple days not treated as cumulative for capacity threshold purposes.	AOSMA proposes that capacity for integrated events be assessed against the event footprint, maximum simultaneous attendance and the safe capacity of each area, with attendance across multiple days not treated as cumulative for capacity threshold purposes.	No further change proposed

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
		This approach is consistent with the approval and management of events under the City of Adelaide Event Guidelines and Event Amplified Sound Management Guidelines.	
	Item 4 - Future development wording: Replacement of the Section 4 statement that no further major redevelopments are "planned or envisaged" with wording that no proposal is identified for implementation through the CLMP, and that any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks.	The CLMP identifies redevelopment works already completed and it is considered appropriate to contemporise this statement.	<p>Replace the following text:</p> <p>Redevelopment of Adelaide Oval and Memorial Drive Tennis Centre and the associated changes to the precinct have been completed. No further major redevelopments are planned or envisaged for the precinct. Forecast population growth identified in the City of Adelaide—City Plan and in the Greater Adelaide Regional Plan indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.</p> <p>with</p> <p>This CLMP does not identify any further major redevelopment proposal for implementation. Any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks. Forecast population growth identified in the City of Adelaide - City Plan and in</p>

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
			the Greater Adelaide Regional Plan (GARP) indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.
	Item 5 - Minor drafting correction: Rewording of the Section 5 scheduling condition for clarity, retaining the intent of minimising conflict with other city events and disruption to daily city life.	Noted – drafting error.	<p>Replace the following text:</p> <p>Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.</p> <p>with:</p> <p>Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.</p>
Adelaide Airport (Late submission received 13 October 2026)	As South Australia's aviation gateway, Adelaide Airport sees the impact that major events have on visitation and economic activity. We support the intent of the proposed amendments to the land management plan as we would expect to increase visitation to South	Noted – This submission outlines support for the revised CLMP and increased flexibility for events conditions.	No further changes recommended

Stakeholder	Summary of Comments Submitted	Administration Comment	Refinement Recommended
	<p>Australia and enhance our tourism economy. The changes:</p> <ul style="list-style-type: none">• Provide greater flexibility to host major events within the Adelaide Oval precinct.• Strengthen Adelaide's ability to compete for major sporting, cultural and entertainment events.• Strike an appropriate balance between event activation and community access to the Park Lands.• Maintain appropriate controls around noise, traffic and event management.• Support visitation, investment and aviation growth by enhancing Adelaide's appeal as a destination.		

APPENDIX B – COPY OF WRITTEN SUBMISSIONS

6 October 2026

Attention: Sarah Gilmour/Ilia Houridis
c/o Community Consultation
Community Land Management Plan - Adelaide Oval Precinct
GPO Box 2252
Adelaide SA 5001
CC: T.Rossini@cityofadelaide.com.au

Re: Adelaide Oval Precinct Community Land Management Plan – AOSMA Submission

Dear Sarah and Ilia,

Adelaide Oval operates as a premier sports, events and entertainment precinct embedded within the Park Lands, attracting significant visitation and contributing substantial economic value to the state while preserving the heritage and amenity of the stadium and surrounding parklands.

Adelaide Oval SMA Ltd (AOSMA) has been engaging with the City of Adelaide in recognition of the Adelaide Oval Precinct's role as a major civic, cultural and economic asset and the shared goal of AOSMA and the City of Adelaide to maximise public benefit, vibrancy and responsible activation of the Park Lands.

Therefore, I am pleased to provide our submission on the proposed amendments to the Community Land Management Plan (CLMP) for the Adelaide Oval Precinct, part of Tarntanya Wama/Park 26.

Executive Summary

AOSMA recognises the importance of balancing the Adelaide Oval Precinct's significant contribution to visitation, economic activity and the vibrancy of the city with the protection of the heritage, character and amenity of Adelaide Oval and the surrounding Park Lands.

We see this as a shared goal with the City of Adelaide – to maximise public benefit from the precinct through responsible activation of the Park Lands and effective use of existing infrastructure.

As such, AOSMA welcomes the direction of Council's proposed amendments and acknowledges the constructive response to the matters previously discussed.

In particular, we support the proposed move away from fixed restrictions in Stella Bowen Park, Pennington Gardens West and Creswell Gardens in favour of event-specific assessment under the City of Adelaide Event Guidelines.

We also support the express recognition that Adelaide Oval No. 2 may host standalone and multi-day community, cultural and music events. The proposed framework appropriately allows matters such as attendance, stage orientation, noise, traffic, safety and crowd management to be assessed having regard to the circumstances of each event.

These proposed amendments represent a significant improvement over the 2021 CLMP. They provide a more contemporary and balanced foundation for responsible activation of the Adelaide Oval Precinct while retaining Council's ability to assess public access, amenity, heritage, environmental and operational impacts through established approval processes.



Specific Feedback

Having reviewed the proposed amendments, AOSMA's remaining comments are limited and targeted. They are intended to confirm and operationalise the flexibility reflected in the revised draft, rather than materially expand the level of event activity it contemplates.

AOSMA requests that the final CLMP:

- expressly recognises that Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens may be used together as part of an integrated precinct event, subject to the relevant approvals;
- supports a coordinated assessment process for applications involving both the Adelaide Oval Licence Area and adjoining Council-managed land within the Adelaide Oval Precinct;
- clarifies that the limit of three consecutive days concerns the public-facing event period and that this limit does not include reasonable setup, testing, rehearsal, pack-down, remediation and reinstatement periods;
- retains discretion for Council to consider a longer public event period where justified by the nature of a significant cultural, culinary, community or tourism event; and
- clarifies how attendance and capacity will be assessed for an event operating across multiple precinct areas.

The Adelaide Oval Precinct is particularly well suited to occasional, carefully managed music, cultural, culinary and community festivals. The combination of Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens provides flexibility to distribute stages, patron entry and circulation, food and beverage services, amenities and temporary event infrastructure across an integrated footprint. The precinct can also draw upon the substantial existing infrastructure and services associated with Adelaide Oval.

AOSMA is not seeking an automatic entitlement to conduct an event across these areas. Rather, AOSMA seeks a clear CLMP framework under which an integrated event proposal can be submitted, assessed on its merits and, where appropriate, approved subject to suitable event-specific conditions.

For most music festivals, a maximum of three consecutive public event days is likely to be sufficient. However, the CLMP should preserve appropriate discretion for a significant cultural, culinary or tourism event that may justify a longer activation. This flexibility may be relevant to an expanded event such as Tasting Australia, although such an event may not require the use of Adelaide Oval No. 2 and could potentially be accommodated within Stella Bowen Park and Pennington Gardens West.

The distinction between public event days and the broader occupation period is also important. Major events require reasonable time for construction, installation, testing, rehearsals, pack-down and remediation. Those operational periods should not be treated as public event days, while remaining subject to the relevant approval conditions and management requirements.

AOSMA also recommends a minor refinement to the statement that no further major redevelopments are 'planned or envisaged'. AOSMA is not proposing a particular redevelopment through this submission. However, the CLMP should avoid language that might unnecessarily constrain the proper consideration of a future proposal under the statutory, planning, heritage, lease, licence and approval frameworks applying at that time.

Supporting Material

The targeted drafting refinements proposed in Attachment 1 are intended to provide clarity for proponents, Council, the Government of South Australia and the community, while preserving Council's event-specific assessment and approval role.

The information in Attachment 2 provides further context to the Adelaide Oval Precinct Plan with clarifying notes relating to our submission.

Conclusion

As a key contributor to our state's social and economic vibrancy, drawing around two million people to the Adelaide Oval precinct every year, we want to be able to host more events that benefit Adelaide and South Australia.

We believe our submission supports this intent as well as both the Council's Economic Development Strategy 2024–2028 and the Adelaide Park Lands Management Strategy *Towards 2036* by supporting a broader range of events and more effective use of existing infrastructure.

AOSMA remains committed to working collaboratively with Council, the Government of South Australia and relevant stakeholders to ensure that events within the Adelaide Oval Precinct are responsibly planned and deliver public, cultural, tourism and economic benefits while protecting the Park Lands, heritage values and local amenity.

Thank you for considering this submission. We look forward to continuing to work with Council as the draft CLMP is finalised.

Kind regards

A handwritten signature in blue ink, appearing to read 'TP', with a long horizontal flourish extending to the right.

Tommy Pavic

Chief Financial and Commercial Officer
Adelaide Oval SMA Ltd

Attachment 1 - Targeted drafting refinements to the proposed CLMP

Item	Proposed changes
1. Integrated precinct events	<p>Insert a provision in Section 5, or another suitable location:</p> <ul style="list-style-type: none"> Community, cultural and music events may, subject to all relevant approvals, be conducted as integrated events across Adelaide Oval No. 2, Stella Bowen Park, Pennington Gardens West and Creswell Gardens. Associated temporary event infrastructure and uses may be distributed across those areas where supported by an event management plan and assessed in accordance with the City of Adelaide Event Guidelines. Applications involving more than one precinct area should be considered through a coordinated assessment process involving the relevant Council teams, AOSMA and other relevant authorities or landholders.
2. Event duration and occupation periods	<p>Insert the following clarification in the Adelaide Oval No. 2 event provisions of Section 5:</p> <ul style="list-style-type: none"> The limit of three consecutive days applies to days on which an event is open to patrons and does not include reasonable periods required for construction, installation, testing, rehearsals, pack-down, remediation or reinstatement, subject to relevant approvals and event-specific conditions. Council may consider a longer public event period where justified by the nature of a significant cultural, culinary, community or tourism event and where the impacts are appropriately addressed through the City of Adelaide Event Guidelines and event-specific conditions.
3. Attendance and capacity for integrated events	<p>Insert the following clarification within Section 5:</p> <ul style="list-style-type: none"> Attendance and capacity for an integrated precinct event will be assessed having regard to the event footprint, maximum simultaneous attendance, the safe capacity of each relevant area, and the applicable risk assessment and event management plans. Attendance across multiple event days should not be treated as cumulative attendance for the purpose of a capacity threshold.
4. Future development wording	<p>Replace the sentence in Section 4 "No further major redevelopments are planned or envisaged for the precinct" with:</p> <ul style="list-style-type: none"> No further major redevelopment proposal is identified for implementation through this CLMP. Any future proposal will be considered under the applicable statutory, planning, heritage, lease, licence and approval frameworks.

5. Minor drafting correction	<p>Replace the proposed scheduling condition within Section 5, with the following, simply to read more clearly:</p> <ul style="list-style-type: none">• <i>Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.</i>
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AOSMA position

These requests do not seek automatic approval of any event. They seek a clear mechanism for an integrated precinct proposal to be lodged and assessed on its merits, with appropriate conditions addressing public access, safety, noise, traffic, crowd management, heritage, landscape protection and reinstatement.

Attachment 2 - Adelaide Oval Precinct Plan



Explanatory note: The Adelaide Oval Precinct covers a combination of Adelaide Oval Licence Area and Council-controlled areas that, when combined, would be ideal for music festivals or other outdoor patron events. This would take advantage of existing infrastructure in the stadium including toilets, storage, bone yard, water, power and data, food and beverage outlets, and could be supplemented by additional overlay as required, including temporary perimeter fencing.

The opportunity exists for a music or cultural festival with multiple staging areas. Entering via a scanning area in Creswell Gardens, patrons could move north to Pennington Gardens West to a stage area and/or F&B outlets. They could then move to another stage and break out area in Stella Bowen Park and then onto Adelaide Oval No. 2 which could have joint main stages in the south, facing north to enable maximum attendance. Secondary entry points could be located in the west alongside Montefiore Hill Road, or the north along Pennington Terrace.

Submission on the Adelaide Oval Precinct Community Land Management Plan

City of Adelaide

11 October 2026

We oppose the proposed relaxation of event restrictions for Adelaide Oval No. 2. We recognise the importance of sporting and cultural events, but the surrounding Park Lands also provide public open space, quiet respite and a buffer for North Adelaide residents. Those purposes require clear, enforceable protections. We the ratepayers believed we had that in the existing land management plan which our council should uphold.

We oppose the effective threefold increase in permitted event days: from six single-day events to six events lasting up to three days each, potentially eighteen event days annually. This would substantially increase disturbance to residents and restrictions on public access, contrary to Council's assurance that the total number of event days would not increase. If six event days remains the intended annual limit, the Plan must expressly say so.

The proposed amendments would also clearly permit attendance above 15,000 following further assessment and departures from the sound-orientation requirement through a Noise Management Plan. The cumulative effect of additional music and entertainment has not been adequately assessed. These changes weaken existing safeguards which were designed for some relief in adjoining neighbourhoods.

We also oppose any extension of liquor trading hours within the precinct that would increase disturbance to nearby residents. Longer drinking hours risk greater intoxication, antisocial behaviour, noise, litter, public urination and late-night disruption as patrons disperse through residential streets. Council should assess these cumulative impacts alongside the event changes and retain clear limits on event finishing times and liquor service.

Parking arrangements in North Adelaide are already a nightmare for existing residents. So called management of the parking during "events" was to be strictly policed and monitored by the ACC and this does not happen at all now. For example there are cars left overnight in 2 hour parks without penalty. We live here and see this weekly. It is impossible to have visitors to our area pretty much any weekend the football or cricket or other food /wine /community events are held.

This proposal will further exacerbate our problems.

The proposal also fails to provide strategic justification for the need to provide for additional major events when existing venues would be regarded as sufficient.

The proposed "Controls" are completely inadequate, including no limits on event operating hours, no curfews, no real limits on patrons or noise, no attempt at post event reviews or cumulative impacts across the entire venue of increased events. Management would be within Council processes, notoriously

unsympathetic to the cumulative effect weekly events have on local residents. Complaints are received begrudgingly and often not acknowledged as valid by ACC.

Council should retain the present restrictions: six non-consecutive single-day events, a firm attendance ceiling of 15,000 and southward-facing sound equipment. Any relaxation should first be supported by a published assessment of cumulative noise, traffic, parking and public-access impacts across the precinct. Enforceable controls should cover operating hours, sound checks, setup and dismantling, with independent monitoring and an effective complaints process.

We ask Council to prioritize your ratepayers residential amenity, preserve public access and most importantly Oval No. 2's important village-green character, its open landscaping setting, the visual connections across the Torrens Valley all of which are included on Australia's National Heritage list.

We ask council to not proceed with the proposed amendments which are unwarranted and represent Council administration prioritizing commercial events over preservation of existing amenity.

Yours Sincerely

A black rectangular redaction box covering the signature and name of the sender.

SUBMISSION & FEEDBACK¹



THE NORTH ADELAIDE SOCIETY Inc.

email: northadelaidesociety@gmail.com

TO: **Elected Members**
Chief Executive Officer
City of Adelaide (CoA)

Attn: By email only to:
T.Rossini@cityofadelaide.com.au

Review of the Adelaide Park Lands
Community Land Management Plan
Adelaide Oval Precinct

11 Oct 2026

Adelaide Park Lands Community Land Management Plan (CLMP) – Adelaide Oval Precinct²

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¹ Contact: Elbert Brooks, Chairperson | 0403 191 997 [NFP] e&oe | TNAS ©2026

The views expressed herein are the views of the submitter and are not intended to reflect adversely on any person or entity concerned with the preparation, presentation, content, intent, or purpose, of the proposed CLMP or its elements.

² <https://ouradelaide.sa.gov.au/adelaide-oval-precinct-community-land-management-plan>

INTRODUCTION

“The Adelaide Oval Precinct CLMP applies to community land in and around the Adelaide Oval precinct within Tarntanya Wama (Park 26). This includes Stella Bowen Park, Light’s Vision, Pennington Gardens West and Creswell Gardens, as well as licensed and leased areas including Memorial Drive Tennis Centre, Next Generation Gym and Adelaide Oval No. 2. This is shown on the map below. It does not include Adelaide Oval itself.

Portions of the precinct are subject to separate legislative arrangements, including the Adelaide Oval Core Area which is excluded from the CLMP under the Adelaide Oval Redevelopment and Management Act 2011 (SA). ”

The CLMP applies to the Adelaide Oval precinct, shown in green on the map, including Adelaide Oval No. 2, shown in orange. It does not apply to the Adelaide Oval Core Area, shown in pink”.



CoA WEBPAGE – FREQUENTLY ASKED QUESTIONS (FAQ) TAB – EXCERPTS

What were the outcomes of the 2020-21 CLMP review?

During the 2020–2021 review:

- 31 community members made online submissions
- Consultation feedback indicated that increased event flexibility at Adelaide Oval No. 2 was not broadly supported
- Key concerns related to noise, disruption, event size, and commercialisation of the Adelaide Park Lands
- Caps events at six single day events per year
- Requires events to be held on non-consecutive days
- Limits attendance to 15,000 people
- Requires sound equipment to face southwards
- Requires CEO approval for each event

In response, Council adopted the current CLMP in April 2021, which includes the following event provisions within Adelaide Oval No. 2: [NB. the event provision were not included]

Proposed Key Changes to Oval No 2 (page 17)

The Adelaide Oval Licence permits use of Oval No 2 on an ancillary basis in conjunction with use of the Adelaide Oval Core Area. In addition to this licensed ancillary use, Oval No 2 is permitted to be used for standalone or multi-day events³ subject to the following conditions:

	Current Restrictions	Proposed Changes	Effect
1	No more than six (non-consecutive) single-day community, cultural or music events per calendar year.	No more than six community, cultural or music events per calendar year (not exceeding three consecutive days).	In practice, this change would not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events. While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.
2	No more than 15,000 people in attendance / event tickets.	Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines.	Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.
3	All sound delivery equipment facing southwards / towards the city.	Main stages face away from Noise Sensitive Receivers; If not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations.	Noise management would continue to be governed by the City of Adelaide's Event Guidelines and Event Amplified Sound Management Guidelines and relevant Environmental Protection Authority (EPA) regulations, ensuring sound levels, orientation, and monitoring meet statutory requirements and minimise impacts on nearby residents. This would be assessed on a case-by-case basis.
4	Demonstrated compliance with the COA's Event Amplified Sound Management Guidelines.		No Change
5	Provision of a copy of the proposed traffic management plan.		No Change
6	Effective scheduling to ensure there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.		No Change

³ The draft CLMP does not identify in red the contemplated inclusion of "or multi-day". This connotes that multi-day events are currently permitted. That is not the case. The inclusion of "or multi-day" ought to have been included in red just like the changes in conditions.

7	<i>Compliance with the Adelaide Park Lands Events Management Plan (APLEMP)</i>	<i>Updates to the document title as the APLEMP is now called the Adelaide Event Guidelines.</i>	<i>New document title.</i>
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CONSULTATION FEEDBACK

ONLINE SURVEY QUESTIONS

Are you a City of Adelaide ratepayer? Required

Members of TNAS are overwhelmingly ratepayers

Please tell us how you participate in City life. Select all that apply (Required)

Members of TNAS variously participate in the life, activities, and environs (incl. ecology) within the City of Adelaide, including *Business Owner/Operator; Work; Play (e.g. leisure, recreation, entertainment, dining); Shop; Live; and host Tourists.*

How do you typically use the Adelaide Oval Precinct?

Members of TNAS variously come within each of the indicated categories.

Resident nearby; Regular Park user; Recreation; Attend events; Work in the area; Other (please specify)

What are your views on the current policies contained within the CLMP? Please identify the relevant area or section and provide your comments.

Other than in relation to Oval No 2, the draft does not indicate any other substantive amendment/s. If there are other substantive amendments, those should have been indicated. TNAS reserves the right to have the opportunity to be consulted about substantive amendments that are not made obvious by the use of a red font.

Oval No 2, p 17

“village green” It is puffery without meaning to assert that Oval No 2 has the character of a “village green”. An expression that is puffery and without meaning ought not be included in a “management plan”. That the Oval should remain a green is unarguable.

TNAS accepts the notion that Oval No 2 operate as a ‘village green’ in the manner in which a village green is generally understood,⁴ noting that Adelaide Oval is not a ‘village’.

The dot points at page 17 should remain applicable.

The dot points at page 17 should also be amended to address:

“built form” include a footnote that expressly states that this includes temporary built structures

“environment”: support multi-spatial ecology (i.e. sub-surface, surface and aerial)

⁴ A village green is a common open area within a village or other settlement. (Wikipedia)

Town and village greens are the essence of rural England and Wales.

Story-book images of village greens tend to be of an expanse of grass in the centre of a village complete with oak tree and seat, or a carefully manicured recreation ground just outside the village, where cricket is played in the lengthening shadows of a summer evening, and the villagers dance round the maypole.

In fact, they are much more than that, and very varied. (<https://www.oss.org.uk/what-do-we-fight-for/village->

OVAL NO 2 EVENTS – CHANGES TO CONDITIONS

Do you have any views on the event provisions that should apply, referring to the amendments outlined under “Key Amendments to Oval No. 2”? YES

The draft CLMP includes the following.

The Adelaide Oval Licence permits use of Oval No 2 on an ancillary basis in conjunction with use of the Adelaide Oval Core Area. In addition to this licensed ancillary use, Oval No 2 is permitted to be used for standalone or multi-day events subject to the following conditions:

- No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)
- Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines.
- Main stages face away from Noise Sensitive Receivers; if not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations.
- ~~No more than six (non-consecutive) single-day community, cultural or music events per calendar year.~~
- ~~No more than 15,000 people in attendance / event tickets.~~
- ~~All sound delivery equipment facing southwards / towards the city.~~
- Demonstrated compliance with the COA's Event Amplified Sound Management Guidelines
- Provision of a copy of the proposed traffic management plan in accordance with the City of Adelaide's requirements for Road Events.
- Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.
- Compliance with the City of Adelaide Event Guidelines
- Approval from the CoA Chief Executive Officer.

The current “conditions” are posited in the explanatory material as “*restrictions*”. That is patently not the case.

Language is important. It is not semantics to say there is a substantive difference between a “*condition*” and a “*restriction*”. To say “*current restrictions*” infers pejorative conduct: that someone cannot do something that they are otherwise able to do. That is not the case here, which is what is “*permitted*” and what “*conditions*” are to apply. As the current CLMP says: “*Oval No 2 is permitted to be used for standalone events subject to the following conditions ...*”. That is to be replicated in the proposed CLMP. There is no “*restriction*”, there are “*conditions*” attached to what is to be “*permitted*”. To adopt the language of the Adelaide Oval Stadium Management Authority (AOSMA) raises the issue of *unconscious bias* by the Administration in the presentation the consultation draft CLMP and any preceding report.

	<i>Current Restrictions</i>	<i>Proposed Changes</i>	<i>Effect</i>
	There are no “ <i>current restrictions</i> ”. There are conditions consequent on “Key concerns related to noise, disruption, event size, and commercialisation of the Adelaide Park Lands”. There is nothing to suggest those key concerns have abated during the intervening period.		
1	<i>No more than six (non-consecutive) single-day</i>	<i>No more than six community, cultural or</i>	<i>In practice, this change would not increase the total number of event days permitted but would</i>

	community, cultural or music events per calendar year.	music events per calendar year (not exceeding three consecutive days).	allow more consecutive event days, providing greater scheduling flexibility for major concerts and events. <i>While this may result in short-term increases in activity and noise during event periods, overall event frequency and community access to the Adelaide Park Lands would remain consistent.</i>
#1	<p>There is no rationale provided to substantiate the proposed change. All that is said is “Requests for greater operational flexibility for events”. There would be few organisations that do not seek greater operational flexibility.</p> <p>The Minister has a role in approval or not of the terms of the applicable CLMP. The Minister wrote (8 Aug 2026) to the CoA: <i>“I support the Adelaide Oval Stadium Management Authority’s request for greater flexibility in how events at Adelaide Oval 2 are configured and managed, including greater flexibility for events occurring over consecutive days, and encourage Council to consider this position in finalising the draft Plan for public consultation. ... I note that, under section 7 of the Adelaide Oval Redevelopment and Management Act 2011, amendments to the Plan require the agreement of the Minister for Infrastructure and Transport.”</i></p> <p>Obviously the Minister expressly supports the AOSMA in its request to the CoA. In following that with an express reference to the Minister’s power, a reasonable person may posit a pre-determination to exercise Ministerial power to give effect to the stated support. That is a matter of serious concern.</p> <p>History: In or about September 2020, the Adelaide Oval Stadium Management Authority (AOSMA) had sought “<i>up to eight single-day community, cultural or music events per year for audiences up to 15,000, subject to several conditions, including all sound delivery equipment facing southwards / towards the city. ... [etc]</i>”.</p> <p>Current The consultation draft includes: <ul style="list-style-type: none"> • No more than six community, cultural or music events per calendar year (not exceeding three consecutive days). <p>That expression is full of ambiguity. Does that permit 18 days of events: 6 x 3 days? Does that permit 6 events, each of which can be comprised of no more than 2 or 3 days? (12-18 days) The absence of a condition expressed as days rather than events, leaves a loophole of mammoth proportions easily exploited by self-interest and opportunism.</p> <p>Major concerts and events are not “<i>Activities that are ancillary to the redevelopment of Adelaide Oval or Adelaide Oval No 2.</i>”</p> <p>The altered condition is a classic example of incremental creep diminishing the Park Lands and this precinct as a sports facility for sporting events. The proposal is for it to become an event venue. A ‘village green’ is a place for bringing together the ‘village’, not the establishment of an adjunct cricket oval as an at-large events venue.</p> <p>The considerations in 2021 that led to the recommendation of the Admin and APLA, and acceptance of the then Council, that the number of single-day events permitted on Oval No 2 each calendar year be set to six (rather than eight) remain ((and capping attendance) (see at paras 17-24, pages 243-44, Council Meeting - Agenda - 13 April 2021).</p> </p>		

	<p>There is nothing within the consultation material to demonstrate or evidence a basis for the change being sought, simply that it is desirous in the self-interests of the AOSMA.</p> <p>The consultation material states:</p> <p><i>In practice, this change would not increase the total number of event days permitted but would allow more consecutive event days, providing greater scheduling flexibility for major concerts and events.</i></p> <p>That explanation is inexplicable, absent express terms without ambiguity.</p> <p><u>TNAS supports</u> the conditions in the current CLMP expressed in days (six/year).</p> <p>Alternatively, if what is proposed is no increase in the total number of event days, (i.e., six/year), but a reconfiguration to permit those six days per calendar year to be configured into one or two (preferably not three) day events (with approval of the CoA CEO) to enable “operational flexibility” for the AOSMA, that would be an understandable option if it were to be adopted by the CoA.</p>		
2	<p>No more than 15,000 people in attendance / event tickets.</p>	<p>Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines.</p>	<p>Event capacity remains capped at 15,000 people, though higher capacities may be approved where individual risk assessments and planning processes (as set out in the City of Adelaide Event Guidelines) demonstrate that a larger crowd can be safely accommodated, without adverse impacts on the community, and in compliance with all legislative requirements. This would be assessed on a case-by-case basis.</p>
#2	<p>Current The consultation draft includes:</p> <ul style="list-style-type: none"> • Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines. <p>Adelaide Park Lands Management Strategy, Towards 2036 (APLMS)</p> <p>“Today the Adelaide Park Lands consist of 29 individual Parks and six City Squares all with a variety of different features and facilities”</p> <p>“The Adelaide Park Lands has outstanding social value to South Australians who see it as fundamental to the character and ambience of the city. The Park Lands with their recreation areas, sports grounds, gardens and public facilities provide venues for individual and group activities and events, meetings and passive and active recreation.”</p> <p>“Vision Located on Kaurna Yarta, the Adelaide Park Lands support our environment, provide connections to nature and offer places for people to participate in events, cultural experiences, sporting and recreational activities. We will work together to enhance and protect the Adelaide Park Lands for future generations.”</p> <p>“Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes that are planned and delivered to minimise environmental impacts and that promote active and public transport.”</p> <p>Events that are conducive to the environs and ecology of the Park in which there are held, are temporary, have no ongoing adverse impact, and ensure rehabilitation of the land, are of manageable size and impact, and have due</p>		

	<p>regard to the people, functions and liveability of their locality, are capable of being supported. Generally, events on Oval No 2 in accord with the conditions on which they have been permitted during the operation of the current CLMP, appear to have had no undue impact. That is not to say they have been without incident or some consequence for some individuals or entities.</p> <p>If Adelaide is to be a liveable city, it must enable people to live reasonably, i.e. not be sound blasted by mega-amplifiers and massive speakers. To continue the current condition in its current terms does not preclude events, it simply makes them more liveable; not an unreasonable expectation by what the Planning and Design Code refer to as “sensitive receivers”, which also includes hospitals.</p> <p><u>TNAS supports</u> the condition in the current CLMP as expressed therein, namely: <i>No more than 15,000 people in attendance / event tickets.</i></p>		
3	<i>All sound delivery equipment facing southwards / towards the city.</i>	<i>Main stages face away from Noise Sensitive Receivers; If not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations.</i>	<i>Noise management would continue to be governed by the City of Adelaide’s Event Guidelines and Event Amplified Sound Management Guidelines and relevant Environmental Protection Authority (EPA) regulations, ensuring sound levels, orientation, and monitoring meet statutory requirements and minimise impacts on nearby residents. This would be assessed on a case-by-case basis.</i>
#3	<p>Current The consultation draft includes:</p> <ul style="list-style-type: none"> • Main stages face away from Noise Sensitive Receivers; if not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations. <p>If Adelaide is to be a liveable city, it must enable people to live reasonably, i.e. not be sound blasted by mega-amplifiers and massive speakers.</p> <p>To continue the current condition in its current terms does not preclude events, it simply makes them more liveable; not an unreasonable expectation by what the Planning and Design Code refers to as “sensitive receivers”, which also includes hospitals.</p> <p><u>TNAS supports</u> the condition in the current CLMP as expressed therein, namely: <i>All sound delivery equipment facing southwards / towards the city.</i></p>		
4	<i>Demonstrated compliance with the COA’s Event Amplified Sound Management Guidelines.</i>	<i>No Change</i>	<i>No Change</i>
5	<i>Provision of a copy of the proposed traffic management plan.</i>	<i>No Change</i>	<i>No Change</i>

6	<i>Effective scheduling to ensure there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.</i>	No Change	<p><u>TNAS submits</u> a change to include “<i>and the locality</i>”</p> <p><i>... and to minimise disruption to the daily life of the city and the locality.</i></p> <p>The reference to “the city” is in the general and broad. That does not account for the granular and diverse nature of the various precincts, localities and neighbourhoods within the City of Adelaide. The daily life of the city is one thing, the daily life of localities of the city quite another. Liveability and life lives in the localities that comprise the city.</p>
7	<i>Compliance with the Adelaide Park Lands Events Management Plan (APLEMP)</i>	<i>Updates to the document title as the APLEMP is now called the <u>Adelaide Event Guidelines</u>.</i>	<p><u>TNAS submits</u> that the Adelaide Event Guidelines are generalised and refers to “Adelaide Oval”. A word search for “Oval No 2” was unfruitful. Presumably the Adelaide Park Lands Events Management Plan (APLEMP) referred to Oval No 2.</p>

We value your feedback. Please share any further comments you may have to inform the review of the Community Land Management Plan – Adelaide Oval Precinct.

CLMP & APLMS

It is asserted that the “CLMP is consistent with the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS), which sets a vision for the future management, enhancement and protection of the Adelaide Park Lands.” (cf. p 9).

The 2021 CLMP includes criteria concerning Oval 2, also expressly states its consistency with the applicable APLMS that sets a vision for the future management and enhancement of the Adelaide Park Lands. The substantive alterations to those criteria (cf. p 17) certainly DO NOT *enhance* the Adelaide Park Lands. They can be presumed to enhance the revenue of those who manage the Adelaide Oval. They can also be presumed to impact and possibly diminish the opportunities for revenue enhancement for private sector businesses who might seek to provide competing events in other locations within the City of Adelaide or metropolitan Adelaide.

There is nothing within the APLMS that necessitates that events be of 3 day duration.
The current criteria applicable to Oval 2 are consistent with the current APLMS.

Cultural

There is reference to cultural significance, which is supported in every sense of that descriptor and ought to be substantively included and alternatively referenced to an applicable policy. This is a matter too often overlooked in the pursuit of short term interests

Environment

There is inadequate reference to ecology as a substantive feature of this parklands environment. That is of serious concern and ought to be substantively included and

alternatively referenced to an applicable policy. This is a matter too often overlooked in the pursuit of short term interests. It is inadequate to make general reference only (cf. p 9). Given the Park Lands setting of the Adelaide Oval and its National Heritage listing, it is inappropriate to subjugate the Park Lands as merely to “support, complement and showcase the facility, serving as important aesthetic entrances”; they co-exist each serving and respecting their respective purposes.

Creative arts

There is no reference to creative or the arts. Creative arts, whether reflective of culture, environment or of a periodic or temporary form and incidental scale can add much humanistic interest to ambulatory use of the parkland areas of this precinct. Increasingly, this is a matter too easily overlooked on a budgetary rather than effectiveness basis.

Liveability

A city is not liveable if its circumstances do not support living in it. That ought not matter where one lives. Oval 2 has a natural amphitheatre towards the northern end, closes to where people live. That makes it conducive to music and noise emitters to face southwards away from what the Planning and Design Code describe as sensitive users, including the nearby hospital facilities.

Amendment

There is a ‘catch-all’ in Part 8, which surprisingly includes “*Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036 and considered as an amendment to this CLMP.*”

That is both vague, unwarranted, and beyond what is the requisite CLMP process.

If during the operative effect of the CLMP, a matter not addressed or contemplated by the CLMP arises, then the intention is that it will be considered as against the policy intent of this CLMP and the terms of APLMS, that is understandable.

But TNAS submits that that ought not be “*considered as an amendment to this CLMP*”.

Ownership

The CLMP does not substantiate the assertion that the “owner” is “The Crown in the right of the State” This statement ought to be expunged. It is sufficient to identify that the CoA is the custodian of the relevant Park/s subject to any legislation to the contrary.

TNAS submits that the CLMP should continue to simply recite custodianship:
Custodianship (page7) The custodianship of the Adelaide Oval precinct lies with the CoA.

Drivers of change

Within these valued and shrinking Park Lands, the only “driver for change” is the sought after State and World Heritage listing and their conservation as a linked undiminished series of parklands around and within the City of Adelaide in accord with Light’s vision, caring for country, and being wholly within the custodianship of the City of Adelaide. Built form is not a driver for positive change of any Park of the Adelaide Park Lands.

If the City of Adelaide does not have the courage to hallmark each park of the Adelaide Park Lands as a verdant ecological environment in the interests of future generations, it is unlikely that anyone else will.

There is no value in words and utterances in the absence of action and outcomes that give life to the words used in the Foreword of the APLMS.

The Hon Nick Champion MP
Minister for Housing and Urban Development
Minister for Housing Infrastructure
Minister for Planning

Dr Jane Lomax-Smith AM
Lord Mayor, Presiding Member

"... As metropolitan Adelaide densifies, the role and value of public open space will continue to increase in importance. The State Government's recently released Greater Adelaide Regional Plan sets out a long-term vision for how we can sustainably prepare for this future growth. As well as recognising and protecting the Adelaide Park Lands for their historic, cultural and environmental significance, the Plan focuses on increasing tree canopy cover, connecting people with nature, creating new open spaces such as the Northern Park Lands, and increasing climate resilience. ...

... the Adelaide Park Lands Management Strategy will help play a key role in delivering a greener, more climate resilient city, with open spaces activated⁵ for community use."

"... The Adelaide Park Lands are a masterpiece of urban design and serve as a remarkable example of nineteenth-century colonial planning.. These beautiful green spaces, held in trust for the people of South Australia, invite individuals to walk, run, ride, explore, celebrate, and play across their diverse natural environments ...

As stewards of this globally recognised open space, preserving and celebrating the Adelaide Park Lands is essential. The Strategy sets out a long-term vision for Adelaide's open space and provides guidance on how to protect and manage these areas through the next decade. ...

Guided by the community's input, this Strategy lays out a bold vision for the Adelaide Park Lands, one that focuses on defending their environmental, cultural, and historical significance."

TNAS notes *the foregoing*.

TNAS submits that in considering the terms of the new CLMP, and having regard to *the foregoing*, the CoA must apply the following drivers of change and notions.

- The value of public open space will continue to increase in importance
- Recognise and protect the Adelaide Park Lands for their historic, cultural and environmental significance
- Increase tree canopy cover and connect people with nature
- Deliver a greener, more climate resilient city, with open spaces for community use
- Support beautiful green spaces, held in trust for the people of South Australia, in a manner that invites individuals to walk, run, ride, explore, celebrate, and play across their diverse natural environments
- Accept that open space, and preserving and celebrating the Adelaide Park Lands is essential; and
- Defend the environmental, cultural, and historical significance of the Adelaide Park Lands.

If you would like your submission to be formally presented to Council, please include your name and residential address. TNAS seeks an opportunity to address Council of Committee.

The North Adelaide Society Inc. (est. 1970)⁶

Per: *Elbert Brooks*

The North Adelaide Society Inc. is a community based association with a diverse membership (>200). It has a history of advocacy about current and future matters that impact local communities, liveability and communities of interest within the City of Adelaide. It links with community associations concerning local, state, and federal governance and intergenerational issues. Respecting heritage and cultural values; community practical participation in discussions; and improving conservation, liveability, land use planning and development, and the diverse life of city precincts and Park Lands, creates a sustainable foundation and investment in the future.



The public "Yellow Ribbon" campaign to "Stop the Chop" involves tying yellow ribbon round trees to symbolise that trees and ecology are wanted and highly valued; they contribute to the environment and wellbeing of people, parklands and places.

⁵ Note: The Adelaide Park Lands are always active; parks are inherently active, ecologically, environmentally and humanistically.

⁶ The representor reserves the right to clarify any aspect and to correct any misapprehension, error or oversight.



13 October 2026

Thomas Rossini
Senior Park Lands Planner
City of Adelaide

Sent via email: T.Rossini@cityofadelaide.com.au

Dear Mr Rossini

Thank you for the opportunity to provide feedback on the proposed amendments to the Adelaide Oval Precinct Community Land Management Plan.

Summary

As South Australia's aviation gateway, Adelaide Airport sees the impact that major events have on visitation and economic activity. We support the intent of the proposed amendments to the land management plan as we would expect to increase visitation to South Australia and enhance our tourism economy. The changes:

- Provide greater flexibility to host major events within the Adelaide Oval precinct.
- Strengthen Adelaide's ability to compete for major sporting, cultural and entertainment events.
- Strike an appropriate balance between event activation and community access to the Park Lands.
- Maintain appropriate controls around noise, traffic and event management.
- Support visitation, investment and aviation growth by enhancing Adelaide's appeal as a destination.

Background

The Adelaide Oval precinct is a significant tourist drawcard that creates a vibrant city. It is one of Adelaide's most recognisable destinations and home to experiences that are uniquely South Australian. The precinct combines world-class events with public spaces that are enjoyed by residents and visitors every day.

South Australia's events pipeline is a State competitive advantage. Major sporting, arts and business events bring visitors into South Australia, fill hotel rooms and create travel demand throughout the year. Many first-time visitors return, helping convert one-off trips into long-term growth. For the last three consecutive years, Adelaide Airport has seen record travellers through our terminal during the April Gather Round event. Last year, more than 200,000 people passed through the terminal, making it our busiest week on record.

Adelaide has significant untapped potential, with only a third of our international passengers currently travelling here for tourism. Regulation changes like these proposed, help support major events that raise our international profile can help us unlock that potential. The proposed amendments allow greater flexibility to host events while retaining appropriate oversight of issues such as noise, traffic and community impacts. This is a practical approach that will help Adelaide remain competitive when bidding for key events.

We also recognise the importance of the Adelaide Park Lands to residents and visitors. They are a defining feature of the city and an important public asset. It is important that event activity is managed in a way that respects surrounding communities and preserves public access wherever possible.

The proposed amendments strike a reasonable balance by improving flexibility without removing the safeguards that help manage impacts on neighbouring areas and park users. Adelaide Airport therefore supports the proposed amendments and their objective of ensuring the Adelaide Oval precinct can continue to host a diverse range of events that contribute to the city's economy, profile and vibrancy.

Yours sincerely
ADELAIDE AIRPORT

Brenton Cox
Managing Director

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Adelaide Park Lands Community Land Management Plan

ADELAIDE OVAL PRECINCT

Part of Tarntanya Wama (Park 26)



CITY OF
ADELAIDE

DOCUMENT PROPERTIES

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About this part of the Adelaide Park Lands - Community Land Management Plan

This part of the Adelaide Park Lands Community Land Management Plan (CLMP) outlines how the City of Adelaide (CoA) will manage the land in the Adelaide Oval precinct within Tarntanya Wama (Park 26).

The Adelaide Oval Precinct has been separated from the remainder of the Adelaide Park Lands CLMP due to the precinct being predominantly under a Ministerial Lease and requiring further consideration and alignment to the Adelaide Oval Redevelopment and Management Act 2011 (SA).

The CLMP is consistent with the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS), which sets a vision for the future management, enhancement and protection of the Adelaide Park Lands.

The CLMP meets the statutory requirements of section 196 of the *Local Government Act 1999* (SA) and section 19 of the *Adelaide Park Lands Act 2005* (SA). This part should also be read in conjunction with the *Adelaide Oval Redevelopment and Management Act 2011* (SA) (AORM Act) and the relevant leases and licences described herein.

Identification of the Land

This part applies to the area bounded by War Memorial Drive, King William Road, Pennington Terrace and Montefiore Road, in the park known as Tarntanya Wama (Park 26), as shown in Figure 1.

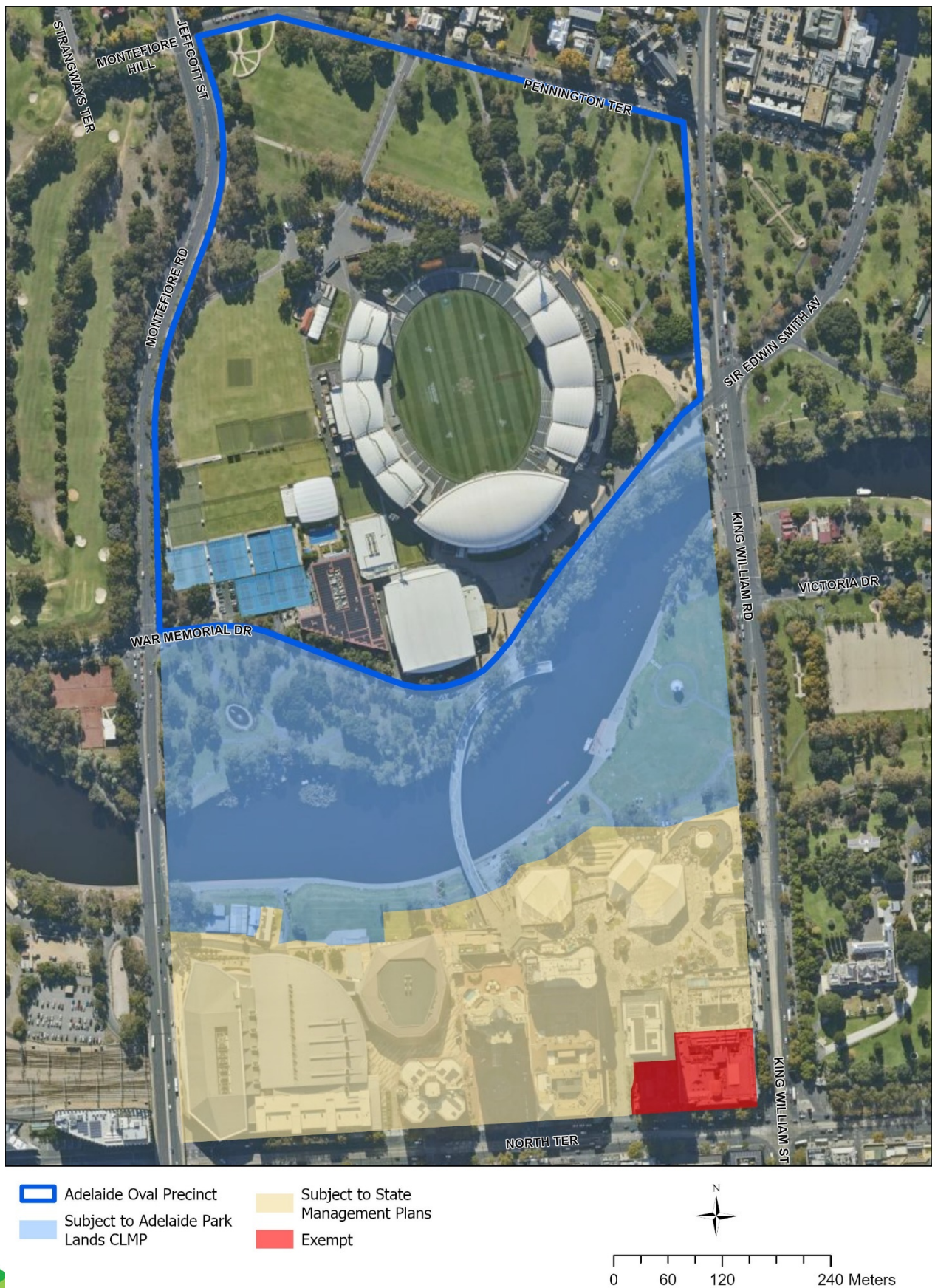


Figure 1: Adelaide Oval Precinct in context of Tarntanya Wama (Park 26)
(Aerial image September 2025)

1. ADELAIDE OVAL PRECINCT GOVERNANCE

A number of special provisions apply to the governance of Adelaide Oval and surrounds (Figure 3). In particular, the AORM Act imposes a range of provisions and conditions.

Pursuant to section 7 of the AORM Act, any new or amended CLMP that changes the provisions relating to the Adelaide Oval Licence Area must be agreed to by the Minister. Until the Minister agrees, the Management Plan in place before the amendment will continue to apply.

Key Governing Legislation

<i>Environment Protection and Biodiversity Conservations Act 1999 (Cth)</i> National Heritage Listing applies to Adelaide Park Lands and City Layout	<i>Adelaide Oval Redevelopment & Management Act 2011 (SA)</i> - Core / Leased Area - Licenced Area	<i>Adelaide Park Lands Act 2005 (SA)</i> S. 21 does not apply to Core / Leased Area	<i>Local Government Act 1999(SA)</i> Chapter 11 does not apply to the Core / Leased Area
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Governing Bodies

Minister for Planning (SA) <i>Adelaide Park Lands Act 2005 (SA)</i>	Minister for Transport and Infrastructure (SA) - Core / Lease and License Areas only - sublet to Adelaide Oval Stadium Management Authority	City of Adelaide - Custodian of all land in the Precinct: - Adelaide Oval - leased area - Stella Bowen Park & Oval No. 2 (Adelaide Oval licenced area) - Pennington and Creswell Gardens - Areas occupied by Tennis SA, War Memorial Drive Tennis Club and Next Generation	Kadaltilla / Adelaide Park Lands Authority Advisory to State Government and City of Adelaide
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Plans, Policies, Leases & Licences

Gazetted Values of the National Heritage Site	Adelaide Oval License Area - City of Adelaide / Minister for Transport & Infrastructure Sub Licences to Adelaide Oval Stadium Managment Authority, South Australian Cricket Association and South Australian National Football League	Lease for Core Area - City of Adelaide / Minister for Transport & Infrastructure Sub-let to Adelaide Oval Stadium Managment Authority
Adelaide Park Lands Management Strategy - Does not apply to the Core / Leased Area - applies to all other areas of the Precinct	City of Adelaide Lease for War Memorial Drive Tennis Club Sub-let to David Lloyd Leisure as Next Generation	City of Adelaide Lease - for Tennis SA Area
Community Land Management Plan - Does not apply to the Core / Leased Area - applies to all other areas of the Precinct		
National Heritage Management Plan for the Adelaide Park Lands and City Layout		

Figure 2: Governance summary for Adelaide Oval precinct

Precinct components

Section 3 and Schedules 2 to 4 of the AORM Act define two areas of the precinct that are subject to differing provisions: the Adelaide Oval Core Area and the Adelaide Oval Licence Area. These are shown in Figure 3.

The precinct comprises the following components (Figure 3):

- Adelaide Oval Core Area
- Adelaide Oval Licence Area, in turn comprising:
 - Stella Bowen Park
 - Adelaide Oval No 2
- Light's Vision
- Pennington Gardens West
- Creswell Garden
- Memorial Drive Tennis Centre (leased to Tennis SA Inc.)
- Memorial Drive Tennis Club Inc. (sub-let to Next Generation Clubs Australia Pty Ltd)
- small areas adjacent to the tennis facilities (on south and west sides)
- peripheral land along War Memorial Drive, Montefiore Road and Pennington Terrace.

These components are contained within allotment numbers D81642AL100 (CR6102/703) and D81642AL129 (CR6102/703) which are included in the Adelaide Park Lands Plan.

The AORM Act does not apply to areas of the precinct that are outside the defined Core Area and Licence Area. Victor Richardson Road is closed and forms part of the Core Area shown on map below.

The Adelaide Oval Core Area is exempt from the provisions of this CLMP and of the APLMS, under section 11 of the AORM Act.

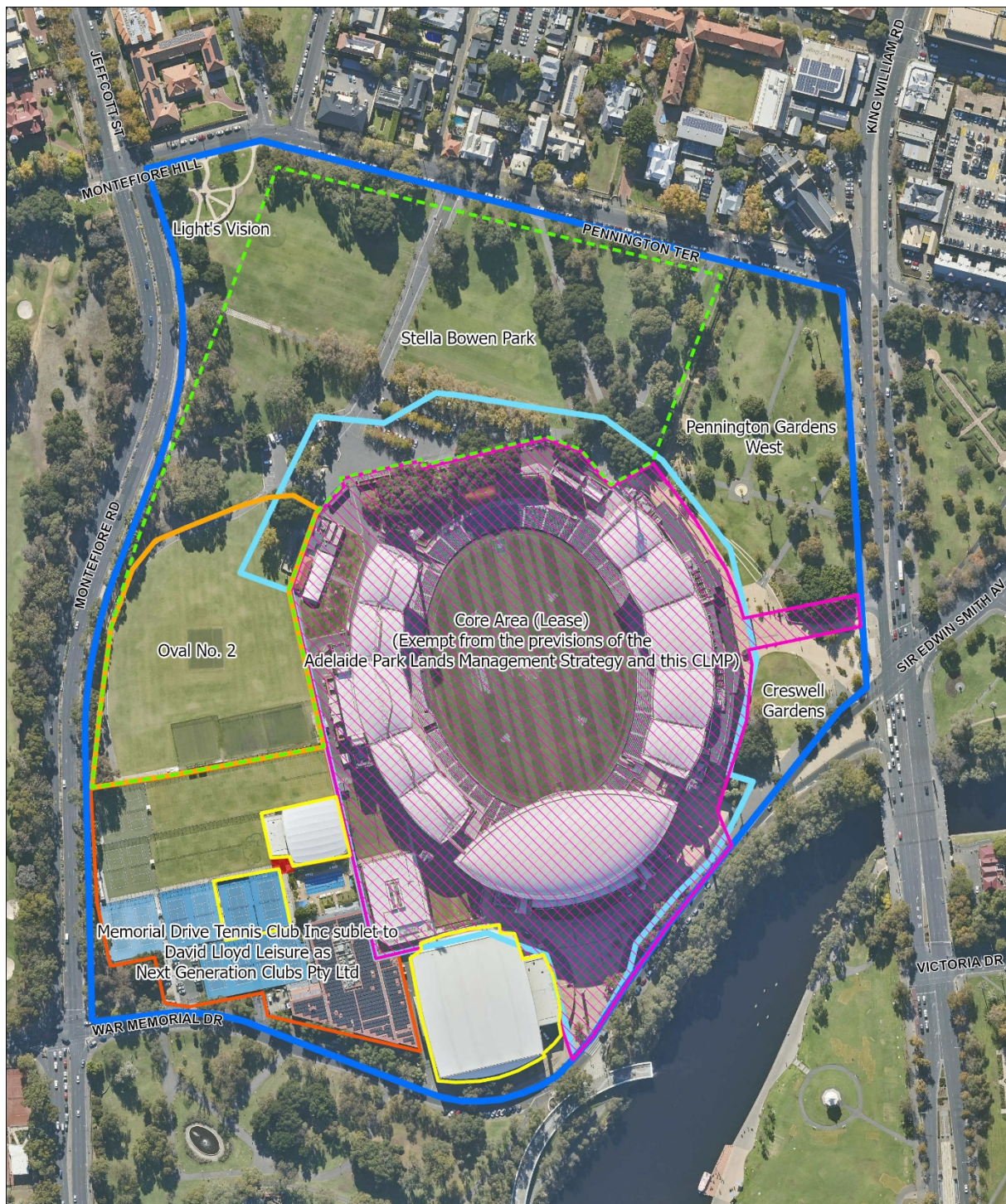


Figure 3: Adelaide Oval Precinct in Park 26 (Aerial Image – September 2025)

Status of land as Adelaide Park Lands

The Core Area and Licence Area both remain Adelaide Park Lands under the AORM Act and as defined by the *Adelaide Park Lands Act 2005* and Adelaide Park Lands Plan.

The Core Area is not subject to the provisions of the APLMS or this CLMP.

Regarding the Licence Area, section 13 of the AORM Act states that:

“Except to the extent that is reasonably required in connection with the operation of Part 2 [the Core Area] and Part 3 [the Licence Area], the Minister should, in managing any part of the Adelaide Oval Licence Area, seek to protect and enhance the area as park lands for the use and enjoyment of members of the public”.

Further, section 7(10) of the AORM Act states that any use of, or any associated works on, the Licence Area “will be subject to the provisions of the Council’s management plan [CLMP] ... that relate to the Adelaide Oval Licence Area”. This provision is subject to further provisions relating to possible arbitration by the State Commission Assessment Panel.

Custodianship of Adelaide Oval Precinct

Owner: The Crown in the right of the State

Custodian: The Corporation of the City of Adelaide (CoA)

In the Core Area, the CoA has granted a lease to the Minister (as required under Part 2 of the AORM Act) and the Minister has granted a sublease to the Stadium Management Authority (SMA).

In the area northwest and adjacent to the Core Area, the CoA has granted a licence to the Minister (as required under Part 3 of the AORM Act).

3 (b) Purpose for which the land is held by the City of Adelaide

The purpose for which the Adelaide Park Lands is held is to provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational and social values and activities, providing a defining feature to the City of Adelaide, and contributing to the economic and social well-being of the city.

Each park’s purpose is to be a park within the overall open space network of the Adelaide Park Lands.

The Adelaide Park Lands support biodiversity and play an important role in the recovery of pre-European native planting associations according to the topography and natural systems of each park.

The Adelaide Park Lands provide a green open space buffer that visually and physically separate the urban form of the city to the surrounding adjacent suburbs.

The Adelaide Park Lands provide a connection to nature for the community to improve health and wellbeing.

The Adelaide Park Lands retain trees and understorey that contribute to overall canopy cover and biodiversity according to their landscape typologies and character. Trees should be retained and replaced with succession planting over time to maintain canopy targets and planting associations.

In addition to this, the Adelaide Park Lands surrounding Adelaide Oval are held under the care, control and management of the CoA to:

- Serve the general social, recreational and sporting (particularly at the elite level) needs of the community

- Contribute to the health and well-being of the community by hosting activities and events of both a formal and informal nature, with the Oval surrounds serving as a place of quiet respite
- Provide public benefit with the Oval surrounds being generally available as freely and publicly accessible open space with minimal built form.

The purpose also recognises the uses and activities permitted in the areas surrounding Adelaide Oval under the terms of the Adelaide Oval Licence Area Licence Agreement provided by the CoA to the Minister for Transport in order to manage Adelaide Oval as a world class sporting facility, as follows:

- Parking on grassed areas within a park-like setting in association with events at Adelaide Oval or Adelaide Oval No 2
- Providing reasonable access (including vehicular access) to any part of the Adelaide Oval Core Area
- Activities that are ancillary to the use of Adelaide Oval or Adelaide Oval No 2 and take place on a temporary basis for a period not exceeding 1 month
- Providing facilities for the playing and watching of sport
- Activities provided for by regulation (there are currently no regulations associated with the Act).

National Heritage Listing context

The Adelaide Park Lands and City Layout was included on the National Heritage List on 7 November 2008.

The Adelaide Oval precinct is an integral component of the Adelaide Park Lands and City Layout as listed on the National Heritage List. The Adelaide Oval precinct sits between the City and North Adelaide and is part of the Torrens Valley landscape vista which forms the transition between the two parts of the City.

The Adelaide Park Lands that frame the Adelaide Oval support, complement and showcase the facility, serving as important aesthetic entrances.

For this reason, all activity, development and alterations within the precinct must be consistent with the values that provide the basis for the listing, within the operation of the AORM Act.

3 (c) CLMP objectives for management of the Adelaide Park Lands

The objectives for the area of Adelaide Park Lands within the Adelaide Oval Precinct managed by Council are:

1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.
2. To hold the Adelaide Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment.
3. To ensure a balance of environmental, cultural, recreational, economic and social uses of the Adelaide Park Lands.
4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurua and European significance.

3 (d) Performance targets and measures

The following performance targets and measures are established for the CLMP objectives defined above.

Objective	Target	Measure
1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.	<p>T1.No impact on National Heritage values.</p> <p>T2.No loss in the spatial extent of the Park Lands.</p>	<p>M1.Any potential impacts to the National Heritage Values are assessed through a referral process to the Federal Government agency responsible for the <i>Environmental Protection and Biodiversity Conservation Act 1999</i>.</p> <p>M2.Any changes to the spatial extent of the Adelaide Park Lands are managed through variations to the Adelaide Park Lands Plan which require consideration by Kadaltilla / Adelaide Park Lands Authority and Council.</p>
2. To hold the Adelaide Park Lands for public benefit, freely available to the people of South Australia and visitors for their use and enjoyment.	T3.Retain free and open access to all (with the exception of areas for which access restrictions are in place in accordance with this CLMP and Legislation).	M3.Any changes to existing public access areas or to the temporary restrictions imposed by the Adelaide Oval Licence Area Licence would require the consideration of Kadaltilla / Adelaide Park Lands Authority and Council.
3. To ensure a balance of environmental, cultural, recreational and social uses of the Adelaide Park Lands.	T4.Maintain the diversity of environmental, cultural, recreational and social activities.	M4.Any significant proposals for changes to the existing landscape typology or use arrangements would require the consideration of Kadaltilla / Adelaide Park Lands Authority and the Council.
4. To recognise, protect, enhance and interpret cultural heritage sites of	T5.No negative impacts on cultural heritage sites of Kaurna and European significance.	M5.Any potential impacts to Kaurna or non-Kaurna cultural sites or values as assessed by an

Kaurna and Non-Kaurna significance.		expert inspection by CoA or where relevant the Kaurna Yerta Aboriginal Corporation (KYAC) will be considered through reports to Kadaltilla / Adelaide Park Lands Authority and the Council. Any impacts will be reported
5. To reduce impervious surfaces and improve the landscape character of the Adelaide Park Lands.	T6. Through asset renewal work with lease/license holders to reduce designated car parking by 5% and minimise impervious surfaces.	M6. Undertake regular car parking and hard stand review and report any changes to Kadaltilla / Adelaide Park Lands Authority

2. KAURNA STATEMENT OF CULTURAL SIGNIFICANCE

Together with Pinky Flat (Pingku) and River Torrens / Karrawirra Pari, the site of Adelaide Oval is part of the Red Kangaroo Dreaming and was an extended campsite used by Kaurna people (Miyurna) for ceremonies, games, religious observances and burials. Consequently, Adelaide Oval and surrounds are of spiritual and cultural significance for Kaurna Miyurna.

After the arrival of Europeans and before Adelaide Oval was established, Kaurna Miyurna and other Aboriginal groups continued their traditions of public performance for visitors to the 'country'. Kaurna Miyurna were displaced from the area along the River Torrens/Karrawirra Pari as the City and Adelaide Park Lands were established and progressively developed.

Following the establishment of Adelaide Oval as a sporting venue, Kaurna Miyurna staged two corroborees at the Oval.

Some Aboriginal participation in sport at the Oval occurred during the nineteenth and twentieth centuries; however, this was limited due to the attitudes of settlers and the racist practices in place at the time. Aboriginal involvement was most notable in Australian rules football.

The Oval is a forum in which Aboriginal and non-Aboriginal people can interact through sport and other events, contributing in part to the improvement of cultural relations between non-Aboriginal and Aboriginal people.

The Adelaide Oval Precinct is within the Kaurna Determination Area.

3. HISTORICAL CONTEXT

Pre-settlement cultural significance

The CoA has developed the Kaurna Voices Cultural Mapping which explores many of Kaurna Miyurna's sacred connections to the land now known as Adelaide including places and stories within Tarntanya Wama. Mapping highlights the significant historical experiences and events that have occurred from early colonisation times.

The CoA will continue to work closely with Kaurna Elders and community to undertake cultural mapping across the Adelaide Park Lands. The outcomes of this mapping will ensure

that sites of Kaurna cultural heritage significance in Tarntanya Wama are documented, recognised, promoted and understood where culturally appropriate.

Post-settlement cultural significance

Adelaide Oval has been a focal point for major sporting and cultural events since it was first established. The site has been used as a sporting venue consistently since the 1840s. The earliest formal uses of the site for cricket date from the period 1859 to 1865, when the SA Cricket Club leased six acres on the current site and installed fencing and planted a cricket pitch. The South Australian Cricket Association (SACA) was formed in 1871.

The 2007 Cultural Landscape Assessment for the Adelaide Park Lands notes that the precinct “contains considerable meanings and features of historic, aesthetic, social, geographical, design, and cultural associations and merit”.

The precinct includes the following significant features which will continue to be managed as State Heritage Places or where appropriate, investigate future State or local heritage listing. Some of these are listed as a State heritage place under the [Heritage Places Act 1993](https://www.legislation.sa.gov.au/LZ/C/A/Heritage Places Act 1993.aspx) (SA). <https://www.legislation.sa.gov.au/LZ/C/A/Heritage Places Act 1993.aspx>

1. Light's Vision and Memorial to Colonel William Light (State heritage place)

Light's Vision is a prominent lookout and monument on Montefiore Hill, commemorating Colonel William Light. Created in 1936, the site previously provided a striking and distinctive view of the City, although this view is now largely obscured by the new Adelaide Oval structures; nevertheless, the view down to the Oval itself remains important. The vantage point remains a popular tourist attraction and is frequently used for public occasions and announcements.

Montefiore Hill was identified and integrated into Light's original Plan of Adelaide. Its geographical significance was re-awakened with the State centenary in 1936, when it was re-created as a formal lookout and designated as 'Light's Vision', with the creation of a small northern Italian landscape on its crest. At the time, the Council and architect Walter Bagot recognised the geographical importance of Montefiore Hill, designed and planted significant features on its crest, and kept its flanks clear of vegetation to heighten its prominence.

2. The George Giffen, Sir Edwin Smith & Mostyn Evan Grandstands, Adelaide Oval (State heritage place)

“The George Giffen (1882, 1889, 1929), Sir Edwin Smith (1929) and Mostyn Evan (1929) Grandstands are directly associated with the history and development of the Adelaide Oval and are the main viewing structures on South Australia's principal sporting venue. The scale, detailing and alterations to the grandstands reflect the continual growth and changes required to satisfy the demands of sports spectators over a period of more than a century.

3. Adelaide Oval Scoreboard (State heritage place)

The Adelaide Oval Scoreboard, completed in 1911, is an excellent example of an architect's solution to a potentially mundane commission. Manually operated over four storeys, the Scoreboard incorporated new features including a novel approach to the layout of information which gave unparalleled detail on the progress of cricket matches, only surpassed with the advent of modern electronic scoreboards.

4. War Memorial Oak (State heritage place)

The War Memorial Oak in Creswell Garden was the first tree planted in Australia to memorialise the outbreak of World War One. The oak was planted on 29 August 1914 by the then Governor of South Australia, just 25 days after the declaration of war between Great Britain and Germany. Its purpose was not to commemorate the War, but to inspire patriotism.

5. Statue of Hercules (State heritage place)

The Statue of Hercules was a gift to the City by philanthropist William Austin Horn in 1892 and is a copy of the Farnese Hercules excavated in Naples. The statue was relocated to Pennington Gardens West in 1930 following renovations to Victoria Square / Tarntanyangga.

6. Memorial to Captain Ross Smith (State heritage place)

This memorial in Creswell Garden was unveiled on 10 December 1927 to commemorate the anniversary of the landing of Sir Ross Smith after his flight from England to Australia in 1919. The statue carries four bronze reliefs depicting the events of the flight. The flight by the South Australian-born aviator is considered a symbolic challenge to the perceived isolation of Australia from the rest of the world.

7. Pennington Gardens West and Creswell Garden

From about 1900, these gardens served as meeting points and important aesthetic entrances to Adelaide Oval as sporting events became more formalised and attendance numbers increased. This prompted the crafting in the early 1900s of a gardenesque landscape setting which, although modified during the Oval redevelopment between 2012 and 2014, retains essential elements of its creation and planting.

8. Pennington Gardens Fountain (previously known as the Creswell Garden Fountain)

This is a large Victorian-style cast-iron fountain created for the 1885 Adelaide International Exhibition and relocated to Creswell Garden in 1909. It was then relocated from Creswell Garden to Pennington Gardens during the redevelopment of Adelaide Oval in 2014. The 2007 Cultural Landscape Assessment described the fountain as having high significance and recommended it for inclusion on the State Heritage Register.

9. Remnant White Cedar Pathway

Immediately west of the entrance roadway from Pennington Terrace are four white cedar trees (*Melia azedarach* var. *australasica*). These are the remnants of White Cedar Avenue, which was established by the City Gardener, August Pelzer, in 1907 and which stretched diagonally from Pennington Terrace to Adelaide Oval. The avenue was considered the oldest remaining White Cedar Avenue in the Adelaide Park Lands north of the River Torrens / Karrawirra Pari, until it was removed in 2012 as part of the Adelaide Oval redevelopment.

10. Creswell Garden sign

This arched sign consists of two cast-iron columns, partially fluted, with stylised Corinthian capitals topped by scrolls and spiked finials. The sign was installed in October 1910 with restoration works by Council in 1989.

Cultural Assessment

The 2007 Cultural Landscape Assessment described the sign as having high significance and recommended it for inclusion on the State Heritage Register.

Sir Donald Bradman Statue

A statue commemorating the internationally renowned cricketer Sir Donald Bradman (1908–2001) is located near the eastern entrance to the Oval. Designed by Adelaide artist Robert Hannaford and standing 2.5 metres high on a 1.5 metre stone plinth, it was unveiled in February 2002.

Other memorials and plaques

Other memorials and plaques present in the precinct are:

1. Bereaved Through Suicide Support Memorial
2. The Compassionate Friends Memorial

3. Homicide Victims of South Australia Memorial
4. Light's Vision Sundial (originally located on Montefiore Hill lookout prior to erection of the Colonel Light Statue)
5. Jack Reedman Memorial Drinking Fountain (erected in 1929 to honour J. C. Reedman, an outstanding player of both Australian rules football and cricket in the late 19th century).
6. Jason Gillespie sculpture - the sculpture commemorates Jason Gillespie's contribution to Australian and South Australian cricket.

Changes

The redevelopment of Adelaide Oval between 2012 and 2014 resulted in significant changes to the built form of the Oval, Creswell Garden, Pennington Gardens West and the area to the north now known as Stella Bowen Park. These include:

- removal of Laffer Gardens from Pennington Gardens
- contraction and redesign of Creswell Garden
- loss of most of White Cedar Avenue from the northern area
- demolition of the ticket house on the eastern side of the Oval.

Expansion of Oval No 2 occurred in 2015 and consequent changes to the pathway adjacent to Montefiore Hill and to the landscaping of the Montefiore Hill embankment.

The Memorial Drive Tennis Centre Stage 2 Redevelopment in 2022 resulted in the construction of new northern and eastern stands, upgrades to the existing southern stand; court platform upgrades including new centre court rebuild, reconfiguration of site entry/exit areas, upgrades to existing roof works, and additional site provisions to cater for enhanced communications and visual display.

4. DRIVERS OF CHANGE

~~Redevelopment of Adelaide Oval and Memorial Drive Tennis Centre and the associated changes to the precinct have been completed. No further major redevelopments are planned or envisaged for the precinct. Forecast population growth identified in the City of Adelaide—City Plan and in the Greater Adelaide Regional Plan indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.~~

This CLMP does not identify any further major redevelopment proposal for implementation. Any future proposal would be assessed under the applicable statutory, planning, heritage, lease, licence and approval frameworks. Forecast population growth identified in the City of Adelaide - City Plan and in the Greater Adelaide Regional Plan (GARP) indicates the need for the Adelaide Park Lands to prioritise and maintain publicly accessible open space.

5. POLICIES AND PROPOSALS FOR THE USE AND MANAGEMENT OF THE ADELAIDE OVAL PRECINCT

General

The Adelaide Oval precinct sits within the River Torrens valley and the natural topography of the site should be respected. The rising and falling Park Lands setting either side of King William Road serves as an important entry to the City.

Adelaide Oval, the tennis facilities and Next Generation Fitness Centre are to retain their open, formal, high-quality Adelaide Park Lands setting. In general, the areas of soft

landscaping should be irrigated turf and planting beds with large ornamental trees providing shade and a high level of natural amenity.

The existing extent and spatial arrangements of gardens, trees, paths and open grassed areas will be maintained to a high standard as a formal park setting.

The precinct's significant cultural and landscape heritage and Victorian character will be recognised, reinforced and interpreted in a contemporary manner. This character includes:

- considered placement of statues, memorials and fountains
- formal axial pathways
- the first tree planted as a war memorial in Australia
- a European landscape of large, long-lived shade trees, grass and herbaceous borders.

The existing structure of the gardens and open Park Lands will be preserved; this includes existing roadways, pathways and mature trees (including eucalypts, elms, oaks, figs and white cedars).

Monuments should be retained in their current locations.

Permanent built form and further provision of designated car parking is inconsistent with the purpose, design and use of the landscape.

Areas of hardstand and existing designated car parking will be reviewed as part of the asset renewal program with the intent to reduce impervious surfaces within the precinct.

Existing open grassed spaces are to be retained and framed by large shady trees.

New tree species will be long-lived, tall shade trees including *Araucaria*, *Ficus*, *Platanus*, *Quercus*, *Pinus* and *Ulmus*. Both deciduous and evergreen species are acceptable, consistent with existing trees.

Herbaceous shrub and garden beds will continue to be predominant in Creswell and Pennington Gardens, including preservation of the existing garden bed between Pennington Gardens and Stella Bowen Park. The locations and design of beds should be consistent with crime prevention through environmental design (CPTED) principles. The planting character of the beds should be colourful and favour species that flower and display seasonally.

Species selection and replacement is to be agreed upon with CoA.

Periodic reviews should be undertaken with landscape experts and qualified arborists; this should be undertaken at least annually.

Periodic turf review should be conducted with CoA.

The water that is used will be predominantly from the Glenelg to Adelaide Park Lands recycled water scheme and the Torrens Lake.

Future planning of the areas outside of the Core Area will consider relevant Park Lands wide strategies and the 'Future Considerations' outlined in the Riverbank Precinct Plan within the APLMS – Towards 2036.

Creswell Garden and Pennington Gardens West

The integrity of Creswell Garden and Pennington Gardens West as formal park landscapes will be retained and reinforced.

The Creswell Garden sign will be retained.

Events are appropriate in Creswell Garden and Pennington Gardens West in accordance with the City of [Adelaide Event Guidelines](#).

Stella Bowen Park

Stella Bowen Park will continue to be managed as a formal park landscape including being grassed, irrigated, versatile and open with large shady trees.

The Adelaide Oval Licence permits the SMA first rights in Stella Bowen Park for activities specified under section 7(6) of the AORM Act (refer to Policies for the Granting of Leases or Licences, Section 6, p 18).

To facilitate the use of this area by the public, when the SMA is not using the Park:

- Events can be held at the location in accordance with the City of Adelaide Event Guidelines.
- CoA will consult with the SMA to ensure the Park is available when considering applications for such events.

All proposals would be assessed by the City of Adelaide's City Events & Business Centre teams.

Light's Vision

The open, ornamental and historic characteristics of Light's Vision and Montefiore Hill, with the associated unimpeded views to and from the Oval, will be retained. The characteristic Tuscan-style balustrading will be retained.

Generally, events are not appropriate within the Light's Vision garden area, given the small size of the area, its formality and design, and frequent visits by tourists. However, some events may be acceptable, with proposals being assessed by the CoA's events teams in line with the City of Adelaide Event Guidelines.

Events of a commercial nature are not appropriate.

Oval No 2

The "village green" character of Oval No 2 will be retained, by:

- perimeter plantings of large, ornamental shady trees
- the absence of built form
- the optional inclusion of modest scaled seating to accommodate up to 100 people, which may be covered for shade and rain protection but must be unenclosed
- ensuring the picket fence allows for reasonable public access
- restricting the existing roadway to its current width and alignment.

The Adelaide Oval Licence permits use of Oval No 2 on an ancillary basis in conjunction with use of the Adelaide Oval Core Area. In addition to this licensed ancillary use, Oval No 2 is permitted to be used for standalone or multi-day events subject to the following conditions:

- No more than six days of community, cultural or music events in total per calendar year, with no single event exceeding three consecutive days.
- ~~No more than six community, cultural or music events per calendar year (not exceeding three consecutive days)~~
- The three-day event duration is the period the event is open to patrons and does not include bump-in or bump-out of temporary event infrastructure (such as construction, installation, testing, rehearsals, pack-down, remediation and reinstatement), which remain subject to relevant approvals and event-specific conditions.
- Event attendance is limited to 15,000 people. Any increase requires a risk assessment and event planning review to ensure safety, traffic, and crowd management comply with City of Adelaide guidelines.

- Main stages face away from Noise Sensitive Receivers; if not, events must submit a Noise Management Plan that justifies the orientation and outlines mitigation measures, in accordance with the City of Adelaide Event Amplified Sound Management Guidelines and relevant EPA regulations.
- ~~No more than six (non-consecutive) single-day community, cultural or music events per calendar year.~~
- ~~No more than 15,000 people in attendance / event tickets.~~
- ~~All sound delivery equipment facing southwards / towards the city.~~
- Demonstrated compliance with the CoA's [Event Amplified Sound Management Guidelines](#)
- Provision of a copy of the proposed traffic management plan in accordance with the City of Adelaide's requirements for [Road Events](#).
- ~~Effective scheduling to minimise there is no conflict with other city events, activities or projects and to minimise disruption to the daily life of the city.~~
- Effective scheduling to minimise conflict with other city events, activities or projects and to minimise disruption to the daily life of the city and the locality.
- Compliance with the City of [Adelaide Event Guidelines](#)
- Approval from the CoA Chief Executive Officer.
- Any event proposal that is outside of the event conditions specified in the CLMP requires a decision of the Council elect.

Peripheral areas

The peripheral areas of the Precinct will be maintained as a formal park landscape. These areas will;

- reinforce the Park Lands character of the precinct through perimeter planting
- include formal paths to accommodate the large numbers of pedestrians moving to and from the Oval and Tennis Centre.
- Provide opportunities for interpretive signage to celebrate the cultural significance of the precinct.

Parking

Permanent designated and undercroft car parking will be limited to that identified in Figure 4 (with the exception of parking in the Core Area, which is not subject to this CLMP).

The time restricted public car parks adjacent to Light's Vision will be retained. As part of any future asset renewal process, a review of the designated car parking may provide opportunity for more efficient park layouts and result in the reduction of impervious surfaces or water sensitive urban design treatments into the future.

Event car parking, in association with events either at Adelaide Oval or Oval No 2, as approved by the SMA, may occur within any part of the Licence Area, which accommodates approximately 1,350 cars.

Parking on grassed areas must be managed in a sustainable manner including:

- use of robust grass species
- adequate resting of areas
- adequate watering
- coring, slicing and other measures to prevent compaction

- tree protection zones to protect root systems
- Returfing and protection during reestablishment.



Figure 4: Designated, Temporary (event) and undercroft car parking in Adelaide Oval Precinct

Dog management

Dogs must be kept on-leash, which means that a person is controlling the dog:

- by means of a chain, cord or leash that does not exceed 2 metres in length, or
- by tethering it to a fixed object by means of a chain, cord or leash that does not exceed 2 metres in length.

Natural Systems and Climate Resilience

The Precinct is located in close proximity to the River Torrens/Karrawirra Pari and must be sensitive to the surrounding natural environment. This includes by ensuring management and activities are designed to:

- Improve water quality of the River Torrens/Karrawirra Pari
- Enhance biodiversity and green links to the river and surrounding corridors
- Contribute to developing a climate resilient city and ensure climate change risks and opportunities are assessed and integrated in decision making.

6. PUBLIC USE AND MOVEMENT THROUGH PARK 26

The precinct serves as an important pedestrian and cycling corridor between North Adelaide and the CBD, providing people with a relaxing and enjoyable landscape through which to move. The precinct also provides many important locations for people to enjoy the Adelaide Park Lands and engage with the heritage of the precinct.

Adelaide Oval Licence Area

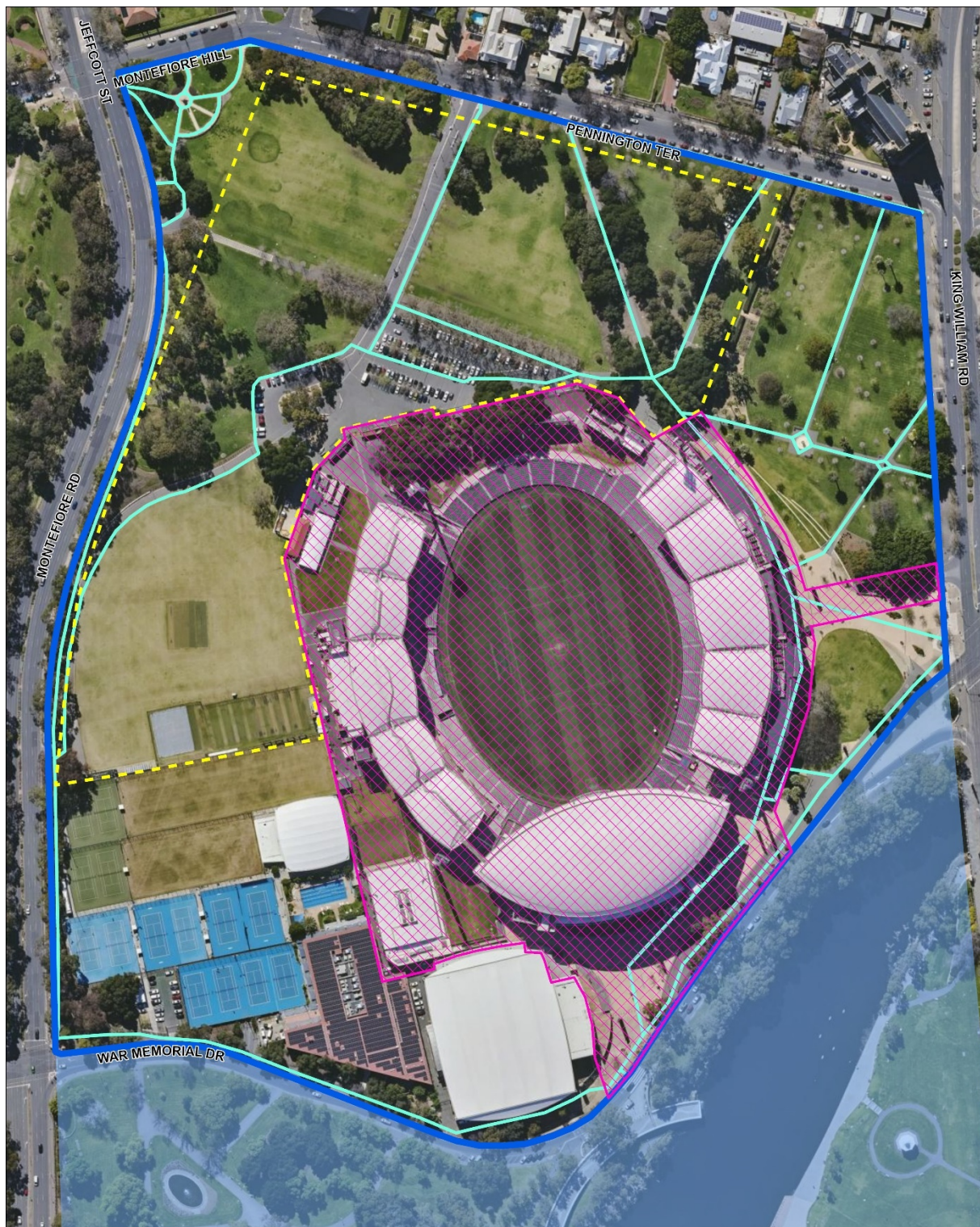
Under the AORM ACT, the Licence Area is to generally remain publicly accessible Park Lands.

In accordance with clause 6.2 of the licence for the Licence Area, the Minister or SMA must not unreasonably withhold its consent to any request from the public to use the Licence Area land if that use of the land would not interfere with any use of the land by the SMA, SACA or South Australian National Football League (SANFL).

The pedestrian and bicycle routes will be maintained as per Figure 5, except as limited by the provisions of the Adelaide Oval Licence, particularly those under clause 7 regarding fences or barriers.

Adelaide Oval Core Area

Public use and movement in the Core Area are restricted in accordance with the provisions of the AORM Act and the Lease; the provisions of this CLMP do not apply to that area.



- Adelaide Oval Precinct
- Core Area (Lease)
- Adelaide Oval Licence Area
- Pedestrian / Cycling Routes
- Subject to Adelaide Park Lands CLMP

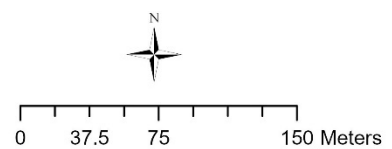


Figure 5: Pedestrian and cycling routes

7. POLICIES FOR THE GRANTING OF LEASES OR LICENCES

As outlined in Section 1 of this part of the CLMP, governance of the Core Area and Licence Area is guided by a lease and a licence respectively, which are required under the AORM Act. More detail on these is provided below, including information on provisions around other leases, subleases, licences and sub-licences in the Core Area and Licence Area.

Outside of the Core Area and Licence Area, leases and licences will only be granted by CoA where they support outdoor recreational activity. Event holders may be granted temporary leases and/or licences.

More detailed provisions can be found in CoA's Adelaide Park Lands Leasing and Licensing Policy, and the City of Adelaide Event Guidelines.

In the following subsections, the name "Council" is used synonymously with "City of Adelaide", for consistency with the language of the AORM Act.

Adelaide Oval Core Area Lease

Although the provisions of this CLMP do not apply to the Core Area, the following information is included because it is relevant to the management of the precinct and the protection of its cultural and heritage values.

Section 4 of the AORM Act relates to the granting of a lease for the Adelaide Oval Core Area by Council to the Minister, and section 5 relates to the granting of a sublease from the Minister to the SMA.

Pursuant to section 4 of the AORM Act, the Core Area (see Figure 3) has been leased by the Council to the Minister responsible for the AORM Act for a period of 80 years, expiring 16 November 2091.

Pursuant to the AORM Act, the Adelaide Oval Core Area must be used predominantly for the purposes of a sporting facility (including related uses and with recreational, entertainment, social and other uses being allowed on an ancillary or temporary basis from time to time).

The lease is not subject to Chapter 11 of the LG Act or section 21 of the APL Act.

Relevant provisions of the Core Area Lease

Some provisions of the Core Area lease that are of relevance to this CLMP are:

- The Adelaide Oval Core Area must continue to be named Adelaide Oval.
- The Adelaide Oval scoreboard must be maintained in good condition where it stands on the commencement of this Act.
- At least 1,200 square metres of grassed open space must be kept at the northern end of Adelaide Oval (between the scoreboard and the western stands). However, this does not prevent the placing of a building or other structure on that open space:
 - on a temporary basis for a period not exceeding 1 month, or
 - on a temporary basis for the purposes of a special event or activity prescribed by the regulations for the purposes of this paragraph.
- The Minister (or any other person) must not remove or substantially alter any Moreton Bay fig tree (*Ficus macrophylla*) located within the Adelaide Oval Core Area without the approval of the Council (which approval must not be unreasonably withheld).
- Except to the extent of these specific provisions, the Minister is authorised to manage any part of the Adelaide Oval Core Area that is subject to a lease under this section in such manner as the Minister thinks fit.

- The Lessee acknowledges that the Adelaide Oval Core Area is, and is situated within, Park Lands (as defined in the APL Act).
- As a consequence, the Lessee shall use its best endeavours to appropriately activate and integrate the use of the Outer Core Area with the surrounding Park Lands, where:
 - Outer Core Area means the land within the Adelaide Oval Core Area other than Adelaide Oval
 - Adelaide Oval means the land on which the stadium within the Adelaide Oval Core Area is situated.

Sublease to the SMA

Under section 5 of the AORM ACT, the Minister is authorised to grant a sublease to the SMA over any part of the Adelaide Oval Core Area. The consent of the Council is not required before the Minister grants a sublease.

The Minister granted such a sublease to the SMA, which commenced on 15 March 2012 and will expire on 16 November 2091.

A sublease must be subject to the rights of SACA and the SANFL set out in licences granted by the Minister that provide certain rights to unrestricted and exclusive use of Adelaide Oval for the playing of cricket (SACA) and football (SANFL) during respective designated periods of the year.

The AORM Act permits further subleases or licences over any part of the area (subject to the consent of the Minister).

A sublease under section 5 of the AORM Act is not subject to Chapter 11 of the LG Act (Land) or section 21 of the APL Act (Leases and licences granted by Council).

Adelaide Oval Licence Area Licence

Section 7 of the AORM Act relates to the granting of a licence to the Minister for the Adelaide Oval Licence Area, and to related sub-licences.

Pursuant to the AORM Act, the Council must, at the request of the Minister, grant a licence to the Minister over all of the Adelaide Oval Licence Area (Figure 4), or any part of that area specified by the Minister.

The licence must:

- be for a term specified by the Minister (being a term of up to 20 years)
- at the request of the Minister, be extended or renewed for one or more periods of up to 20 years at a time, subject to the qualification that the total term of a licence must not exceed 80 years.

The first (and current) licence between Council and the Minister for Transport and Infrastructure commenced on 1 December 2011 and expires on 30 November 2031, with a further three terms of twenty years each to potentially be granted upon request.

Under section 7(16) of the AORM Act, a licence under section 7 of that Act is not subject to section 202 of the LG Act (Alienation of community land by lease or licence) or section 21 of the APL Act (Leases and licences granted by Council).

Adelaide Oval Sub-licences

Pursuant to the AORM Act, the Minister may, after consultation with the Council, grant a sub-licence over any land that is subject to a licence between the Minister and the Council.

Sub-licences exist between the Minister for Transport and Infrastructure and the:

- SMA, commencing 8 December 2014 and expiring 30 November 2031
- SANFL, commencing 8 December 2014 and expiring 30 November 2031

- SACA, commencing 8 December 2014 and expiring 30 November 2031.

Subject to review (on application by either Council or the Minister) by the State Commission Assessment Panel, the licence will only be subject to such terms and conditions as the Minister may specify after consultation with the Council.

The Minister may cancel a sub-licence if the Minister considers that the holder of the sub-licence is not managing any land in a manner consistent with maintaining park lands for the use and enjoyment of members of the public or with the provisions of the CLMP.

Licensed uses for the Adelaide Oval Licence Area

Under section 7(6) of the AORM Act, a licence or sub-licence authorises use of the land for the purposes of:

- providing car parking on grassed areas within a park-like setting in association with events at Adelaide Oval or Adelaide Oval No 2, or otherwise in accordance with the regulations (no such regulations currently exist); or
- providing reasonable access (including vehicular access) to any part of the Adelaide Oval Core Area; or
- activities that are ancillary to the redevelopment of Adelaide Oval or Adelaide Oval No 2; or
- activities that are ancillary to the use of Adelaide Oval or Adelaide Oval No 2 and take place
 - on a temporary basis for a period not exceeding one month, or
 - on a temporary basis for the purposes of a special event or activity prescribed by the regulations for the purposes of this paragraph; or
- providing facilities for the playing and watching of sport at Adelaide Oval No 2; or
- any other activity prescribed by the regulations for the purposes of this paragraph.

There are currently no regulations in place for the Act.

Section 7(8) of the AORM Act stipulates that public car parking must be limited to the area designated in Schedule 5 of that Act, which corresponds with the Licence Area.

Adelaide Oval Redevelopment and Management Act 2011: Additional relevant provisions

Under section 7(10), any use of or any associated works on the Licence Area will be subject to the provisions of Council's management plan (this CLMP) that relate to the Adelaide Oval Licence Area (subject to subsections (11), (12) and (13) of section 10).

Under section 7(11), any new Council management plan (CLMP) requires the agreement of the Minister.

Under section 7(12), the Minister may apply for a review by the State Commission Assessment Panel if the Minister considers a provision of the management plan (CLMP) is unreasonable in connection with the use of any part of the Adelaide Oval Licence Area or that the Council is acting unreasonably in relation to the administration or implementation of the management plan.

Also under section 7(12), the Council may apply for a review by the State Commission Assessment Panel if it considers that the Minister is acting unreasonably in refusing to agree to an amendment or new management plan (CLMP).

Under section 7(14), the Minister, or a person authorised by the Minister, may carry out works on land subject to the licence (including by undertaking excavations, changing the form of any land, and forming paths or access roads).

Section 12 requires that Council must not grant a prescribed lease, licence or approval in relation to any part of the adjacent area without the consent of the SMA, where “adjacent area” and “prescribed lease, licence or approval” are defined in section 12(3).

There are currently no regulations in place for the Act.

Adelaide Oval No 2

Adelaide Oval No 2 is within the Adelaide Oval Licence Area (Figure 4) and is managed by the relevant provisions of this CLMP, that Licence and the AORM Act.

Adelaide Oval liquor licensing

The SMA was granted (14 November 2023) an On Premises Licence (57102633) to sell liquor in accordance with the *Liquor Licensing Act 1997* (SA).

The liquor licence refers to a Licensed Area (included in Figure 4) that was approved by the Liquor and Gambling Commissioner on 18 November 2019. This approved area sits both within and outside the Core Area Lease. The area of the Liquor License that falls outside of the Core Area Lease are subject to this CLMP.

Due to the potential impact on adjacent residents and businesses of serving liquor in areas external to the stadium, no further extension of the liquor licence areas should be considered.

The CoA is not the responsible authority for providing liquor licensing.

Tennis SA lease

CoA has granted Tennis SA Inc a 42-year lease (Figure 3) for the period 1 July 2015 to 30 June 2057, for the following permitted uses:

- administration of tennis within the State of South Australia
- conduct of any international or local tennis tournament or tennis competition
- conducting of any tennis coaching
- conduct of other tennis-related activities
- conduct of such other sporting events as the Lessor shall approve in writing from time to time designed to achieve the optimum use of the Premises at all times during the year and for which the facilities of the Premises are suitable and which attract spectator interest
- use as offices or gymnasiums or treatment by sports-related person or organisations
- use for entertainment by way of concerts or similar functions.

The Lessee may also use the Premises for other uses (provided the Lessee obtains written consent via a decision of the Council), being:

- a use to be conducted on an ongoing basis, or
- a use to be undertaken in respect of a specific function or event.

Memorial Drive Tennis Club lease / Next Generation sublease

CoA has granted Memorial Drive Tennis Club Inc a 50-year lease (Figure 3) for the period 1 January 1999 to 31 December 2048. Memorial Drive Tennis Club Inc has granted David Lloyd Leisure Memorial Drive Pty Ltd a 50-year sublease for the period 1 January 1999 to 31 December 2048. The lease and sublease are for the following permitted uses:

- international or local tennis tournament or tennis competitions
- tennis coaching
- a sporting and leisure centre for the use of the members of the lessee

- sporting events, functions or events as the lessee shall approve.

Resurfacing of the outdoor courts should minimise the impact on the landscape character and visual quality and integrity of National Heritage Values of the Adelaide Park Lands.

Other leases or licences

The CoA will not grant further leases or licences for business purposes for the land covered by this part of the CLMP other than for events as provided for in this CLMP.

As stated above, in accordance with section 12 of the AORM Act, CoA will not grant a prescribed lease, licence or approval in relation to any part of the adjacent area (comprising the land area of this part of the CLMP) without the consent of the SMA.

8. CIRCUMSTANCES NOT PROVIDED FOR

~~This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct part of Tarntanya Wama Park 26 can be foreseen. Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036 and considered as an amendment to this CLMP.~~

This CLMP recognises that not all proposals for the management and enhancement of the Adelaide Oval precinct part of Tarntanya Wama Park 26 can be foreseen. Any significant change not provided for in this CLMP will be considered against the policy intent of this CLMP and the broader planning framework provided by the Adelaide Park Lands Management Strategy – Towards 2036.

Tuesday, 3 November 2026

City Planning,
Development and Business
Affairs Committee

Program Contact:

Anthony Spartalis, Chief
Operating Officer

Public

Approving Officer:

Michael Sedgman, Chief
Executive Officer

EXECUTIVE SUMMARY

Section 90(2) of the *Local Government Act 1999 (SA)* (the Act), states that a Council may order that the public be excluded from attendance at a meeting if the Council considers it to be necessary and appropriate to act in a meeting closed to the public to receive, discuss or consider in confidence any information or matter listed in section 90(3) of the Act.

It is the recommendation of the Chief Executive Officer that the public be excluded from this City Planning, Development and Business Affairs Committee meeting for the consideration of information and matters contained in the Agenda.

For the following Chief Executive Officer's Report seeking consideration in confidence

10.1 Lease of Star & Market Plaza Carparks [section 90(3) (b) & (d) of the Act]

The Order to Exclude for Item 10.1:

1. Identifies the information and matters (grounds) from section 90(3) of the Act utilised to request consideration in confidence.
2. Identifies the basis – how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public.
3. In addition, identifies for the following grounds – section 90(3) (b), (d) or (j) of the Act - how information open to the public would be contrary to the public interest.

ORDER TO EXCLUDE FOR ITEM 10.1

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the City Planning, Development and Business Affairs Committee dated 3 November 2026 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 10.1 [Lease of Star & Market Plaza Carparks] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

This Item contains certain information of a confidential nature (not being a trade secret), the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the Council is conducting business, prejudice the commercial position of the Council and prejudice the commercial position of the person who supplied the information and confer a commercial advantage to a third party. More specifically, the disclosure of certain information in this report could reasonably prejudice the commercial position of the Council including its future commercial dealings given that it contains financial information and further direction with regard to Council's assets and strategic land holdings.

Public Interest

The City Planning, Development and Business Affairs Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information in this report, including certain financial information and further direction, may prejudice its future commercial dealings with regard to its assets and strategic land holdings. On this basis, the disclosure of such information may severely prejudice the City of Adelaide's ability to influence the proposal for the benefit of the City of Adelaide and the community in this matter.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the City Planning, Development and Business Affairs Committee dated 3 November 2026 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 10.1 [Lease of Star & Market Plaza Carparks] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

DISCUSSION

1. Section 90(1) of the *Local Government Act 1999 (SA)* (the Act) directs that a meeting of Council must be conducted in a place open to the public.
2. Section 90(2) of the Act, states that a Council may order that the public be excluded from attendance at a meeting if Council considers it to be necessary and appropriate to act in a meeting closed to the public to receive, discuss or consider in confidence any information or matter listed in section 90(3) of the Act.
3. Section 90(3) of the Act prescribes the information and matters that a Council may order that the public be excluded from.
4. Section 90(4) of the Act, advises that in considering whether an order should be made to exclude the public under section 90(2) of the Act, it is irrelevant that discussion of a matter in public may -
 - (a) *cause embarrassment to the council or council committee concerned, or to members or employees of the council; or*
 - (b) *cause a loss of confidence in the council or council committee; or*
 - (c) *involve discussion of a matter that is controversial within the council area; or*
 - (d) *make the council susceptible to adverse criticism.*
5. Section 90(7) of the Act requires that an order to exclude the public:
 - 5.1 Identify the information and matters (grounds) from section 90(3) of the Act utilised to request consideration in confidence.
 - 5.2 Identify the basis – how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public.
 - 5.3 In addition identify for the following grounds – section 90(3) (b), (d) or (j) of the Act - how information open to the public would be contrary to the public interest.
6. Section 83(5) of the Act has been utilised to identify in the Agenda and on the Report for the meeting, that the following reports are submitted seeking consideration in confidence.
 - 6.1 Information contained in Item 10.1 – Lease of Star & Market Plaza Carparks
 - 6.1.1 Is not subject to an existing Confidentiality Order.
 - 6.1.2 The grounds utilised to request consideration in confidence is section 90(3) (b) & (d) of the Act
 - (b) information the disclosure of which—
 - (i) could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and
 - (ii) would, on balance, be contrary to the public interest
 - (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which—
 - (i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and
 - (ii) would, on balance, be contrary to the public interest

ATTACHMENTS

Nil

- END OF REPORT -

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